

MEMORANDUM FOR THE CHIEF OF NAVAL OPERATIONS

Via: Deputy Chief of Naval Operations (Plans and Policy)

Subj: JCS 1844/242 - Atomic Annex to the Joint Strategic Capabilities Plan (JSCP)(U)  
(Prepared by the Director, Joint Staff)

ABSTRACT

1. a. JCS 1844/242 is in response to JCS 1844/237 of about two months ago, by which the JCS established an Ad Hoc Committee, under the Director, to prepare new guidance for incorporation in the Atomic Annex to the JSCP.
- b. This paper submits a draft of the new guidance.
- c. The paper recommends that the JCS, after resolution of several divergencies now in the draft, approve the new guidance and return it to the JSPC for incorporation, with weapon allocations, in the Atomic Annex to the JSCP.

BACKGROUND

2. The Army and Navy spent most of last summer attempting to attain a definitive JCS review of the commanders' FI 1958 atomic annexes in light of the JCS guidance under which they were written (the Atomic Annex to JSCP-58). Air Force insisted that our claims about non-compliance of the annexes were entirely due to shortcomings in the guidance itself which permitted widely varying "interpretations" by all concerned. After hearing oral presentations of the Service views on 29 August, the JCS directed the Rainbow Team to submit recommendations as to (1) what to do about making comments on present annexes, and (2) what changes to make in the guidance. The Rainbow Team addressed only (2) and produced a new version of the guidance, JCS 1844/236. The Navy commented that although the /236 paper contained some excellent features, it still failed to address the basic controversies. He recommended that /236 be junked and that an Ad Hoc Committee be convened to do the whole thing over. This was done by JCS 1844/237, the committee's terms of reference. The JCS then sent a separate message to the commanders stating that their annexes contained shortcomings, but not stating what shortcomings. In this context the Air Force has succeeded in blocking a definitive JCS review of the 1958 annexes. The subject paper is the new draft guidance for the Atomic Annex to JSCP-59, prepared by the committee.

PROBLEM AND DISCUSSION

3. a. Problem - To determine new atomic planning guidance, including resolution of several existing divergencies, for incorporation in the Atomic Annex to JSCP-59.
- b. Discussion - Relative to the old guidance, this paper reflects the following principal improvements:

(1) Establishes the concept of atomic operations planned for conduct in two phases: an Initial Phase, and a Subsequent Phase. The Initial Phase essentially replaces SAC's "Air Power Battle", which programmed all targets, military and industrial, important and unimportant, for high priority automatic attack. The "Primary" Initial Phase program is aimed at the enemy military target system. Industries and government control centers and about half the POL targets are relegated to a lower priority or excluded.

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- (3) Introduces the concept of "optimum" programming, as distinguished from straight programming of the largest weapons available to exert the maximum destruction possible. Assigns definite damage criteria, and recognizes the importance of considering over-all effects, as against damage to structures only.
- (4) Distinguishes between delivered weapons and total programmed weapons.
- (5) Clarifies policy with respect to bonus effects, constraints, and duplications.

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The principle shortcoming of the paper is that it remains untested. No provision has been made to ensure uniform interpretation by the Services and by the commanders. This must still be done, and can well be done by preparation of a joint briefing to be presented to the commanders. The matter of interpretation will depend, however, on how the splits are resolved.

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A discussion of the general concept of the paper is attached, together with more detailed treatment of each significant feature.

c. Objections: None (except for divergencies now part of the paper).

d. Acceptability: As written with View "A" in all cases except that in paragraph 9.a., where View "B" is acceptable.

RECOMMENDATION

It is recommended that you support View "A" in all cases except that in paragraph 9.a.

COORDINATION

5. a. OPNAV - Op-601, Op-922V4, Op-93R, Op-36

b. Other Service positions:

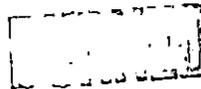
ARMY - Supports View "A" throughout

AIR FORCE - Supports View "B" throughout

MARCORPS - Generally supports View "A", but not with certainty in each case. (The Marine Corps member of the committee participated in most but not all of the proceedings, generally without expressing strong views one way or the other.)

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