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NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20504

20729

August 2, 1996



NOTED

Nat'l Sec Advisor
has seen

INFORMATION

MEMORANDUM FOR ANTHONY LAKE

FROM: SUSAN E. RICE

SUBJECT: Briefing Memo for Principals Committee Meeting on
Burundi and Rwanda, August 6, 2:30-3:15 pm.

Burundi

1. **Situation Report:** Ask CIA to provide an update on recent developments and an assessment of the likelihood of a humanitarian crisis in the next six months.
2. **JCS Briefing:** Following your briefing by JCS on Saturday, you should discuss with Shali how he wants to present to the Principals the JCS plan for a humanitarian contingency force. Ideally, he would give a short briefing on the safe area concept and likely force size and composition (by unit or function) required to perform the mission on different scales -- small (one safe area), medium (two areas) and large (three plus).
3. **Options for U.S. Participation**

You should try to gain agreement that the U.S. should:

- Take immediate steps to **serve as the Lead Nation** in organizing a multinational intervention force for Burundi.
- Privately **pledge to contribute the headquarters unit and airport security battalion** for a force.
- **Actively recruit targeted African, western and other troop contributors** to perform specific mission tasks along the lines of the proposed action plan at Tab B(1).

You should also **task JCS and OSD to finalize the force template and identify capable countries** to target for recruitment. In addition, you should **task OMB with NSC to lead an interagency effort to estimate the total cost of creating and sustaining this force and the appropriate form and funding sources for the U.S.**

DECLASSIFIED UNDER AUTHORITY OF THE
INTERAGENCY SECURITY CLASSIFICATION APPEALS PANEL,
E.O. 13526, SECTION 5.3(b)(3)
ISCAP APPEAL NO. 2013-040, document no. 27
DECLASSIFICATION DATE: March 18, 2014

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Classified by: Derivative
Reason: 1.5 (a) (d)
Declassify On: 7/2/06
Derived From: Multiple Sources



contribution (vice that of allies). We will have great difficulty finding the required funds and may even have to consider a supplemental.

4. African Crisis Response Force

You should gain agreement in principle that DOD's proposal to establish an African Crisis Response Force (ACRF) should be implemented by the U.S. Task NSC to coordinate implementation effort. Task State to craft a diplomatic strategy to sell the proposal to selected African nations. Task OMB to work with State and DOD to produce cost estimates and options for funding to the proposal in FY 97 and FY 98.

Rwandan Refugee Camps

Eric Schwartz and I have led an interagency effort to formulate options for dealing with the security threat posed by the continued presence of refugee camps on Rwanda's borders. NSC produced a detailed options paper that was reviewed by all concerned agencies and bureaus at the Assistant Secretary level. While the details of implementation must still be finalized, there was consensus that the U.S. should urge other donors, UNHCR and countries in the region to agree to phase out assistance to Rwandan refugee camps over a period of 180 days, starting with those camps that pose the greatest immediate security threat. Those who choose not to return would be relocated inside Zaire and Tanzania.

While there is interagency consensus on the plan (which Dan Spiegel supports), agencies may argue that the plan is unworkable (and highly risky) without --

- a beefed up security presence in the camps, a determination to neutralize ex-FAR leaders in the camps and the cooperation of Mobutu (whose acquiescence we would need in any resettlement plan);
- a willingness on the part of the Rwandan government to improve the climate for return, by providing a semblance of due process for the 80,000 detainees in Rwanda, ending reprisal killings, etc.

You should indicate that you share these concerns, and that our efforts on the refugee issue need to be coordinated closely with what we are doing on the political/security side.

You should confirm that the Principals endorse this plan and ask State to work with NSC to consult with allies and UNHCR to implement the plan.

Concurrences by: ^{not available} Richard Clarke, Eric ^{See} Schwartz

Attachments

Tab A Agenda

Tab B Discussion Paper on Burundi

Tab 1 Proposed Action Plan for Implementation of
Option 2

Tab 2 African Crisis Response Force

Tab C Discussion Paper on Rwanda Refugee Camps

