

Draft Strategy for Victor Butt

Objective: Destruction of the Butt organization, resulting in 1.08
incarceration of Victor Butt and his brother Sergei and seizure
of the organization's assets.

There are three scenarios ranked in order of desirability:

1. Cooperative state (presumably African) issues a warrant based on domestic laws (possibly including domestic laws that mandate enforcement of international sanctions) and the brothers are extradited (if necessary), tried, and incarcerated.
2. A state not directly involved in Butt's network issues a warrant based on international sanctions (unlikely) and the brothers are extradited (if necessary), tried, and incarcerated.
3. Apprehension of the Butt brothers is deemed unachievable and focus turns to hampering organization and seizing assets

Scenario One

The state deemed most likely to issue a warrant is South Africa. Other possibilities include Central African Republic (CAR), Nigeria, Mali, United Arab Emirates (UAE), and Russia. These next steps focus on our approach to South Africa.

1. Investigate domestic law in South Africa
 - State is producing separate memos on Butt's violations of international sanction regimes and domestic law violations in select countries (including domestic enforcement of international sanctions) (NSC: Check status of memos and highlight South Africa as first priority for analysis)
2. Ensure extradition treaty/applicable laws are in place between South Africa and UAE (State)
3. Ensure UAE support and willingness to extradite (NSC-TNT)
4. Identify appropriate South African interlocutor (GES/OVP consulting)
5. Gayle Smith and/or Susan Rice calls South African interlocutor and informs Ambassador Lewis (GES/SER)
6. Send out team (includes 1.4(c) policy specialists) to brief South African interlocutors 1.4(c)
1.4(c)

7. South Africa issues warrant and requests extradition
8. UAE apprehends Butt brothers and extradites to South Africa
1.4(c) [REDACTED]
9. Immediately after apprehension of Butt brothers, demarches to capitals encourage seizure of Butt assets [REDACTED]
1.4(c) [REDACTED]

These same steps can be used for other states if the South Africa option is not successful.

Scenario Two

This scenario seems unlikely and would require additional research of potentially willing states and matters of jurisdiction.

Scenario Three

If the arrest of the Butts is not possible, the strategy would shift to disruption of the organization's activity and asset seizure. These steps are not mutually exclusive and would form the backbone of the demarches for asset seizure under a successful scenario one.

These steps 1.4(c) [REDACTED] are not comprehensive. They would require extensive vetting with appropriate regional bureaus.

Angola: To seize Butt assets in country.

Rwanda: To shut down Butt's office and expel its personnel.

Russia and Ukraine: To discontinue maintenance and spare parts for Butt's planes and discourage Russian nationals (flight crew and maintenance) from seeking employment in Butt organization.

Bulgaria: To investigate KAS Engineering (one of Butt's principal suppliers).

Egypt and France: To deny Butt use of airports as transit stops.

U.S. and UK: Freezing or seizure of bank accounts in United States and pressure UK insurers to refuse insurance to Butt organization.