

ENDGAME SCENARIOS - VICTOR BUTT  
ORGANIZATION

GOAL: Bring an end, as quickly as possible, to the arms trafficking and other illegal activities of the Victor Butt organization, ideally in a way that results in appropriate punishment for principal criminal actors and provides maximum deterrent effect.

STRATEGIES TO ACHIEVE OBJECTIVE:

- A. Arrest Butt and key associates; and/or
- B. Seize and/or forfeit assets.

IF A:

NEED WARRANT(S)

what jurisdiction issues? UAE? CAR? Angola? South Africa?  
Other? Interpol status?

- need to understand applicable criminal penalties in potential issuing jurisdictions before undertaking diplomatic activities

what jurisdiction executes? UAE? US?

covering what crimes? sanctions busting? violation of civil aviation regulations? (aircraft) document fraud? visa fraud/immigration law violations? manslaughter? bribery? tax evasion? other?

assuming sanctions busting, (1) do relevant UNSCRs provide member states with enforcement authority?  
(2) which jurisdictions listed above incorporate enforcement authority/obligations directly into domestic law? which indirectly or through implementing regulations?

for whom? Victor? Sergei? Other key associates?

~~TOP SECRET~~

CLASSIFIED BY: LEE S. WOLOSKY  
REASON: 1.5(b)(c)(d)  
DECLASSIFY ON: 09/12/10

CL I

Declassified Under Authority of the  
Interagency Security Classification Appeals  
Panel, E.O. 13526, sec. 5.3(b)(3)  
ISCAP Appeal No. 2017-191, document 6  
Declassification Date: May 2, 2022



PY

IF B:

MOVE AGAINST ASSETS WHERE? UAE? Luanda? Kigali?

MOVE AGAINST ASSETS WHEN? Do we have a means of knowing when to move with optimal effect?

MOVE AGAINST ASSETS HOW? As sanctions enforcement? Other criminal law enforcement action? Civil aviation/regulatory action?

QUESTIONS

A, B OR BOTH?

To what extent is organization dependent on one man (or one man and his brother)?

What is the likelihood of getting a warrant (or warrants) issued? executed?

To what extent would an optimally timed seizure of assets in one jurisdiction (e.g., UAE) be sufficient to achieve objective absent either arrests or additional steps targeting assets located in other jurisdictions?

CORRUPT OFFICIALS?

Has Butt corrupted officials in the jurisdictions that may issue or execute warrants, or seize assets? If so, how do we overcome?

MULTILATERAL ACTION?

To what extent do we coordinate with others in achieving objective? When? How? With whom? Brits? UN?

~~TOP SECRET~~

CLASSIFIED BY: LEE S. WOLOSKY

REASON: 1.5(b)(c)(d)

DECLASSIFY ON: 09/12/10

CLINTON LIBRARY PHOTOCOPY

- Bullinger plus Row —
- US persons in organization
  - secure comms → export controlled? ⇒ <sup>1.4(c)</sup> [redacted] crime report?
  - → US goods
  - require implementing regulations to criminalize w/ sanctions??