# Assessing Freedom of Information Act Compliance through the National Archives and Records Administration's 2022 Records Management Self-Assessment

#### **EXECUTIVE SUMMARY**

The Office of Government Information Services (OGIS) began collaborating with the Chief Records Officer (CRO) for the U.S. Government at the National Archives and Records Administration (NARA) in 2016 to gather information from across the government about Freedom of Information Act (FOIA) administration. In the CRO's 2022 Records Management Self-Assessment (RMSA), OGIS included questions to measure obstacles, successes, and pace of innovation in FOIA administration. This data complements the observations OGIS makes as the FOIA Ombudsman, working to improve the FOIA process for all.

The 2022 RMSA—administered to agency records officers from January 9, 2023, to March 10, 2023—is an annual agency self-assessment and reporting tool developed and managed by the CRO. The RMSA included six questions regarding FOIA administration. One question sought to examine the collaboration between Chief FOIA Officers and Agency Records Officers and was repeated from the 2021 RMSA to track trends. One question pertained to the COVID-19 pandemic and its continuing impacts in 2022 on FOIA processing; another sought to quantify the frequency with which agencies proactively disclose records; and the other three questions pertained to e-discovery, seeking to assess the current situation, identify obstacles to implementation, and establish a baseline against which to compare data from future RMSAs.

#### Key results include<sup>1</sup>:

- Across the government, 79 percent of agencies reported either minimal or no pandemicrelated backlog, while 18 percent of agencies reported a moderate or significant pandemic-related backlog.<sup>2</sup>
- Of the respondents, 73 percent reported using e-discovery tools in their FOIA searches, while 19 percent reported not using such tools. The most common use of e-discovery in FOIA searches involves requests for email records—88 percent of those agencies that use

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<sup>&</sup>lt;sup>1</sup> Percentages may not equal 100 percent due to rounding and/or 'chose all that apply' questions.

<sup>&</sup>lt;sup>2</sup> The other 3 percent of respondents are not subject to FOIA.

- e-discovery use it for this reason. The most common reason why e-discovery is not used for FOIA is that it is unavailable at certain agencies—63 percent of FOIA offices that do not use e-discovery cite this as the reason.
- A majority of respondents (57 percent) make proactive disclosures "as needed" rather than routinely. A quarter (25 percent) of respondents reported making proactive disclosures on a routine basis, either annually (13 percent), quarterly (7 percent) or monthly (5 percent).

#### **BACKGROUND**

OGIS began a collaboration with the CRO beginning with the 2016 RMSA to assess government-wide issues related to FOIA compliance. The CRO has issued the RMSA since 2009 to determine the extent to which agencies are complying with statutory and regulatory records management requirements, and the issues agencies face in compliance. It was a natural fit for OGIS to include FOIA questions in the RMSA data collection because a strong records management program—which allows agencies to find records responsive to a FOIA request—is essential to a successful FOIA program. In working with the CRO, OGIS has leveraged investments by NARA in survey technology and the CRO's expertise in collecting self-reported compliance information.

The RMSA's high response rate in the last few years has helped OGIS better understand FOIA administration across the government and complements the observations we make through our other activities, including providing dispute resolution services to requesters and agencies, assessing FOIA compliance, and leading the federal FOIA Advisory Committee and the Chief FOIA Officers Council. Since Calendar Year (CY) 2018, the RMSA response rates have consistently been at or above 95 percent, falling below—to 92 percent—in CY 2020, when the self-assessment coincided with the COVID-19 pandemic. This year's response rate was 95 percent.

The 2022 RMSA included six questions relating to FOIA. One question, which was repeated from the 2021 RMSA, sought to assess how Agency Records Officers work with Chief FOIA Officers across the government. Another question asked directly about the COVID-19 pandemic's continued impact on FOIA operations. Three of the remaining questions assessed use of e-discovery in FOIA searches, and the final question asked about frequency of proactive disclosure under FOIA.

The 2022 RMSA FOIA questions received responses from 261 respondents, including from all 15 Cabinet-level departments, departmental components and independent agencies. Not all 261 respondents answered all the FOIA questions because some agencies chose to skip certain questions while respondents in the judicial branch are subject to the Federal Records Act but not

to the FOIA. A complete list of the six 2022 RMSA questions, each of which is discussed in detail below, is available below in the Methodology Section.

#### **DISCUSSION OF RMSA RESULTS**

#### A Rebound from COVID-19

Since March 2020, when the Office of Personnel Management (OPM) ordered maximum telework flexibilities across the federal government in response to the COVID-19 pandemic, agency FOIA programs have largely adapted to the move to a full-time work-from-home environment. The move affected FOIA processing governmentwide, particularly at agencies that were not telework-ready, agencies that work with classified material, and agencies with largely paper records. The results from the 2022 RMSA show that a majority of agencies (79 percent) have rebounded from the pandemic—reporting minimal or no pandemic-related negative impact to the backlog. However, a sizable minority (18 percent) report a continuing moderate or significant negative impact to the backlog caused by the pandemic.

Q56. How much impact does the ongoing COVID-19 pandemic still have on your agency's FOIA processing?

Of the 261 respondents who answered this question—53 percent answered "None - completely meets or exceeds pre-pandemic levels of backlogs," and 26 percent answered "Minimal negative impact to backlog continues." Thirteen percent answered "Moderate negative impact to backlog continues" and 5 percent answered that a "significant negative impact to backlog continues." Another 3 percent were agencies which are not subject to FOIA.

## Q56. HOW MUCH IMPACT DOES THE ONGOING COVID-19 PANDEMIC STILL HAVE ON YOUR AGENCY'S FOIA PROCESSING?

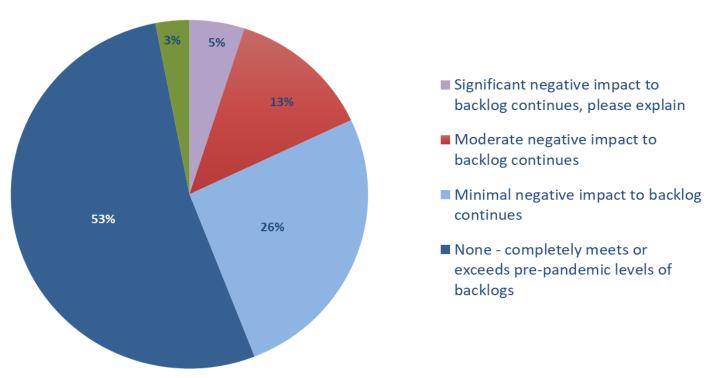


Figure 1: 2022 RMSA Responses to Question 56 "<u>How much impact does the ongoing COVID-19 pandemic still have on your agency's FOIA processing?</u>"

As shown in Table 1, the comments of the 2022 RMSA respondents who volunteered explanations centered on two themes: the pandemic exacerbating resource challenges, and an influx of FOIA requests seeking records about the government's pandemic response.

Table 1: Selected Data from 2022 RMSA voluntary explanations Responses to Question 56 "How much impact does the ongoing COVID-19 pandemic still have on your agency's FOIA processing?"

Theme	Agency Comments
The pandemic exacerbated resource challenges	"Several senior information management staff members did not return [when staff were expected to start working onsite]."  "[Our] FOIA Office is down to one officer handling all [] FOIA requests."
New requests about pandemic activities	"Due to the volume and complexity of responsive records for new cases the FOIA Office has been receiving since FY 2020, the FOIA Office continues to experience significant negative impact on the backlog."  "[The] FOIA office received an influx of [post-pandemic] FOIA requests."  "[The FOIA Program] experienced an influx of very complex requests related to the pandemic [which] generated voluminous records that significantly impacted our ability to process the backlog."  "Since FY 2020, COVID-19 related cases have accounted for approximately 40% of the [] FOIA workload. In FY 2022, COVID-19 related cases accounted for 20% of new cases."

#### **Observations**

OGIS has observed that several agencies have seen an increase in FOIA requests asking for records that may shed light on the federal government's response to the pandemic. This surge of requests indicates why some agencies continue to experience a significant or moderate impact to their FOIA backlog despite no longer facing pandemic-related obstacles to processing requests.

#### **Agency Records Officers and Chief FOIA Officers**

Q57. Which of the following describes the working relationship between the Agency Records Officer and the Chief FOIA Officer?

The second FOIA question in the 2022 RMSA asked respondents to describe the working relationship between the Agency Records Officer (ARO) and Chief FOIA Officer (CFO) at their agency by choosing all of the statements that applied.

OGIS has long been interested in the relationship between AROs, senior officials within each agency whose responsibilities include oversight of records management, and CFOs, senior officials within each agency whose responsibilities include "efficient and appropriate compliance" with FOIA and recommending FOIA improvements to the head of the agency.

The question about the relationship between the two is repeated from the 2020 and 2021 RMSAs. The 2019 RMSA asked if the ARO and staff received FOIA training, and the 2017 RMSA asked how closely the ARO and the CFO worked together.

Between 2021 and 2022, answers to three questions dropped by 5 percentage points or more.

#### In the 2022 RMSA:

- Forty-four percent of respondents reported that the ARO and CFO work together to identify programs or offices most likely to have responsive records, a 6-percentage point decrease over 2021's response of 50 percent.
- Forty-three percent of respondents report that the ARO and CFO provide training on records management and FOIA to each other's staff, a 5-percentage point drop from 2021's result of 48 percent.
- Forty-two percent of respondents reported that training programs include the importance and relationship between FOIA and records management, which is 7 percentage points lower than last year's 49 percent.

Other findings in the 2022 RMSA include: 54 percent reported that the ARO and CFO work together on Information Technology (IT) requirements that benefit both programs; 44 percent reported that the two work together on high-profile or complex FOIA requests; 38 percent said that the ARO and CFO coordinate search terms to identify responsive records; 13 percent responded "Other, please explain;" and 5 percent answered, "None of the above." Two final options covered two reasons why the relationship between the ARO and CFO was not applicable: Agency Records Officer and the Chief FOIA Officer are the same person (5 percent), and the Agency is exempt from FOIA and thus does not have a Chief FOIA Officer (3 percent).

#### **Observations**

OGIS has long recognized the importance of strong records management as a solid foundation for an efficient and compliant FOIA program and smoother FOIA process.

OGIS notes with concern the 7-percentage point drop in respondents who reported that training programs include the importance and relationship between FOIA and records management and the 5-percentage point drop in respondents who reported that the ARO and CFO provide training on records management and FOIA to each other's staff. Also concerning is the 6-percentage point decrease in collaborating to identify offices most likely to have responsive records.

What is unclear is whether previous training on FOIA and records management as well as previous identification of offices most likely to have responsive records affected FOIA processes at these agencies. While the placement of FOIA and records management programs within agency organizational structures varies, records management and FOIA staff should work together to train agency staff in both disciplines, and to procure and deploy IT systems that help agencies carry out their missions and comply with both records management and FOIA requirements.

# Q57. Which of the following describes the working relationship between the Agency Records Officer and the Chief FOIA Officer? (Choose all that apply)

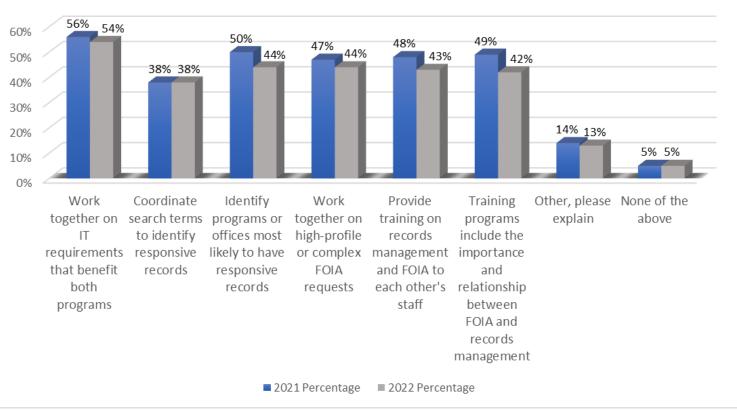


Figure 2: 2022 RMSA Responses to Question 57 "Which of the following describes the working relationship between the Agency Records Officer and the Chief FOIA Officer?"

#### **Use of E-discovery Tools**

In 2020, the FOIA Advisory Committee recommended that the Department of Justice, Office of Information Policy (OIP), provide guidance to agencies on the use of e-discovery tools to assist agencies in their searches of electronic records in response to FOIA requests. (Recommendation 2020-11). Agencies continue to report in their CFO Reports on their efforts to leverage e-

discovery and other tools, while OIP continues to encourage agencies to leverage technology for greater efficiency. This issue is of great interest to the FOIA community, and the Chief FOIA Officers Council's Technology Committee continues to study ways e-discovery can improve FOIA processing. The 2022 RMSA included questions about e-discovery to assess the current landscape across FOIA programs governmentwide.

The results from the 2022 RMSA demonstrate the work agencies have put into e-discovery, and the work left to do. Three questions asked agencies about their use of e-discovery tools or reasons for lack of use. This data suggests areas where there may be room for improvement in leveraging such technology across federal agencies.

### Q58. Does your agency use e-discovery tools to search for records when responding to FOIA and/or Legal Discovery?

The question asking whether agencies use e-discovery tools for FOIA and/or Legal Discovery received a total of 261 responses. Of the respondents, 73 percent answered yes, and 19 percent answered no, with an explanation. Five percent answered that they did not know.

Since 2020, there has been minimal change in the percentage of respondents who use ediscovery tools to search for records responsive to a FOIA request. On the 2020 RMSA, when this question was last asked, 72 percent answered "yes." In 2022, there was a 1-percentage point increase to 73 percent of respondents answering "yes." The majority of FOIA programs that do not use e-discovery tools report facing obstacles at the agency level, either because the tools are not available agency-wide or there are a lack of resources to deploy the tools to the FOIA program. (See discussion, below, regarding Question 60.) These results come with significant improvement in technology over the past few years, and great interest in Artificial Intelligence as a tool for searching, sorting, and redacting.

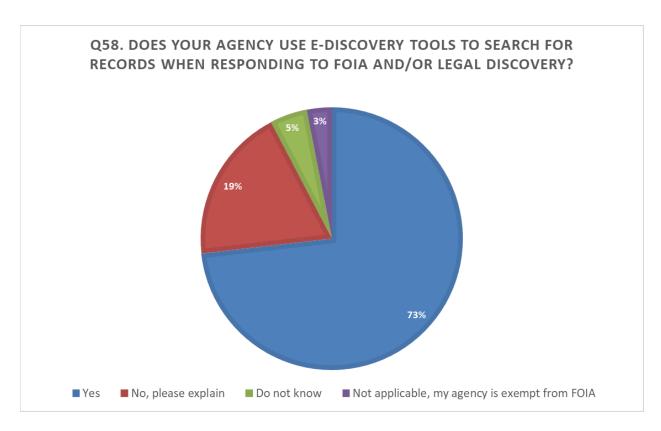


Figure 3: 2022 RMSA Responses to Question 58 "Does your agency use e-discovery tools to search for records when responding to FOIA and/or Legal Discovery?"

Several comments offered by respondents who ""No, please explain" stated that they did not know what e-discovery is. These responses show that there is an opportunity to educate FOIA professionals on the potential benefits of e-discovery so they are aware of tools that may aid their FOIA programs.

#### Q59. If Yes: For what purposes are e-discovery tools used? (Choose all that apply)

The question asking agencies that use e-discovery how they use it received 190 responses. Eighty-eight percent said they use e-discovery to search for records involving FOIA requests for email records; 78 percent for lawsuit-related requests; 73 percent for legal discovery or third-party subpoena requests; 70 percent for de-duplication of records in responding to requests; 67 percent for managing legal holds; 63 percent for FOIA responses to requests for records other than email records; 44 percent for internal research for or by staff; and 23 percent for knowledge management. Since this question only applied to respondents who answered yes on Q58, there were no respondents for whom this was not applicable, nor did any select "none of the above."

Between 2020 and 2022, there was a trend for FOIA programs that have access to e-discovery to use it to search for more categories of records



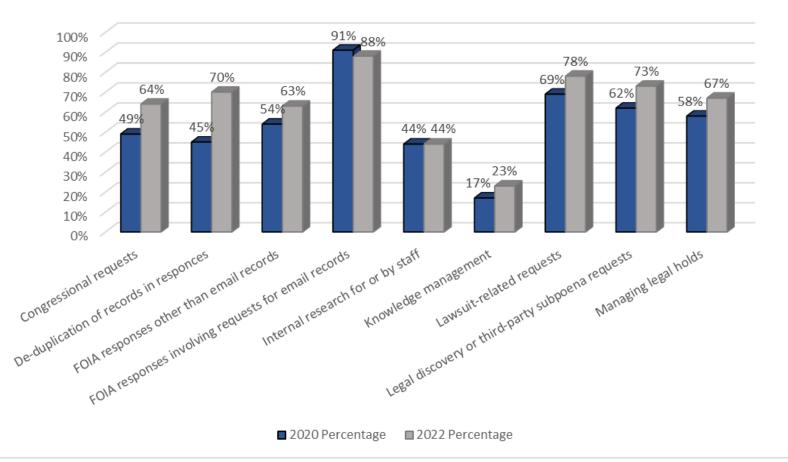


Figure 4: Comparison of 2022 RMSA Responses to Question 59 and 2020 RMSA Responses to the Same Question "For what purposes are e-Discovery tools used? (Choose all that apply)?"

#### Q60. Why are e-discovery tools not used to search for records? (Choose all that apply)

The question asking for reasons why e-discovery is not used to search for records got a total of 49 responses. The most common reason, selected by 63 percent of respondents, was that the discovery tools are not available at their agency. Thirty-seven percent responded "other" (with an explanation), 22 percent responded "cost," 4 percent responded "limited number of licenses available," and 6 percent did not know.

In comparing responses to this question from the 2020 RMSA and the 2022 RMSA, the data appears to indicate that many respondents who do not use e-discovery tools have gained an awareness of those tools. The most dramatic change between the two RMSAs was that while 56 percent of respondents selected 'other, please explain' on the 2020 RMSA, that response dropped to 37 percent on the 2022 RMSA, with a corresponding drop in the number of

explanations indicating unfamiliarity with e-discovery. Additionally, the percentage of respondents who answered that "e-discovery tools are not available at my agency" rose from 51 percent to 63 percent over the two years, indicating a growing awareness of e-discovery tools and the obstacles to using them for FOIA searches.

As shown in Table 2, the "Other, please be specific" comments in the most recent RMSA show that many agencies that do not currently use e-discovery tools either do not need them because they receive so few FOIA requests so as to make e-discovery tools unnecessary or they are working to establish this technology in their agency.

Table 2: Selected Data from 2022 RMSA "Other, please explain," Responses to Question 60 "Why are ediscovery tools not used to search for records. (Choose all that apply)"

Theme	Agency Comments
E-discovery unnecessary at some small agencies	"[This is] a micro-agency with a staff of [fewer than 20] full-time employees. It receives a limited number of FOIA requests each year and relatively few complex requests. The use of e-discovery tools is neither necessary nor cost-effective."  "[E-discovery tools] are not needed to search/locate documents for FOIA purposes. The volume of FOIA requests is approximately 25-35 per year. All emails, including emails of former employees are searchable. All non-email records are searchable on shared drives."
Agencies setting up e- discovery	"[The agency] is in process of implementing the e-discovery tools within [a vendor's cloud-based productivity suite]."  "Until recently, the [agency] had e-discovery capabilities to centrally search email through our electronic records storage contract; however, that contract recently ended, and a new electronic records storage and search solution is in progress."  "[Our] FOIA office is working with [the] IT Department to establish e-discovery processing tools."

#### **Observations**

The data indicate that e-discovery tools are widely used across government agencies to conduct certain FOIA searches. While there is significant room for improvement, the main take-away appears to be that FOIA programs will benefit as many hold-out agencies make e-discovery tools available to their FOIA professionals.

#### **Proactive Disclosures**

Q61. How often are you proactively (*i.e.*, before receiving any FOIA requests for the information) making records public by posting information appropriate for the public?

The final FOIA question in the 2022 RMSA asked respondents to describe how often they proactively (*i.e.*, before receiving any FOIA requests for the information) make records public by posting information appropriate for the public. There were 260 responses to this question. The most common response was "as needed" (57 percent); 13 percent of respondents reported making proactive disclosures annually; 5 percent reported making proactive disclosures monthly; and 7 percent reported making proactive disclosures quarterly. The remaining options were: "other, please explain" (12 percent); "do not know" (3 percent) and "not applicable, my agency is exempt from FOIA" (3 percent).

As shown in Table 3, the "Other, please be specific" comments in the most recent RMSA illustrate the wide variety of agency assumptions regarding proactive disclosure. Agencies whose mission involves public outreach generally make data routinely available. Other comments support what OGIS has observed: that agencies often have limited resources to keep up with FOIA requests and have limited capacity to identify potential records for proactive release. The comments from those agencies indicate that they would follow the "rule of three" —the requirement under FOIA that an agency publicly post a record that has been requested three or more times<sup>3</sup>— if it were applicable or that they have embraced a "release-to-one -release-to-all" policy.

Table 3: Selected Data from 2022 RMSA "Other, please explain," Responses to Question 61 "How often are you proactively making records public by posting information appropriate for the public?"

<sup>&</sup>lt;sup>3</sup> "Each agency, in accordance with published rules, shall make available for public inspection in an electronic format copies of all records, regardless of form or format that have been requested 3 or more times." 5 U.S.C. § 552 (a)(2)(D)(ii)(II).

Theme	Agency Comments
Public facing agencies report on data routinely—often by creating new records.	"[I]nvestigation reports are posted daily for the public prior to receiving FOIA requests."  "[This] Office adds information to [our website] on a daily basis."  "The [a]gency consistently posts budget, program information, etc. to public facing forums."  "[Our agency is] proactive to releasing info and records to the public, i.e. [it] publishes visitation data monthly."  "The [agency], on a bi-weekly schedule, posts on its website all of its letters that make recommendations to other agencies. It also posts materials related to its grants program and its policy statements on its website."  "[The agency] "publishes a list of industry members who hold permits under the [relevant] Act [posting] updates to these listings weekly."  "There are some records released regularly [] which are proactively disclosed monthly, whereas other records that are released by event, such as [natural disaster]-related records."
Lack of capacity to identify potential records for proactive release / Prepared to follow 'rule of three' (if it were applicable)	"We don't have multiple FOIA requests for the same information."  "[Our agency] has not had any duplicate requests for FOIA, therefore we have not posted anything to our [] FOIA webpage."
Lack of capacity to identify potential records for proactive release / Embraced release-to-one-release-to-all	"[Our agency] makes publicly available most records that have been released under FOIA (except records responsive to first party requests) through FOIAonline <sup>4</sup> regardless of the number of times requested."

<sup>&</sup>lt;sup>4</sup> FOIAonline, a system for tracking requests and appeals and providing a repository for released records, will be decommissioned by the Environmental Protection Agency on September 30, 2023.

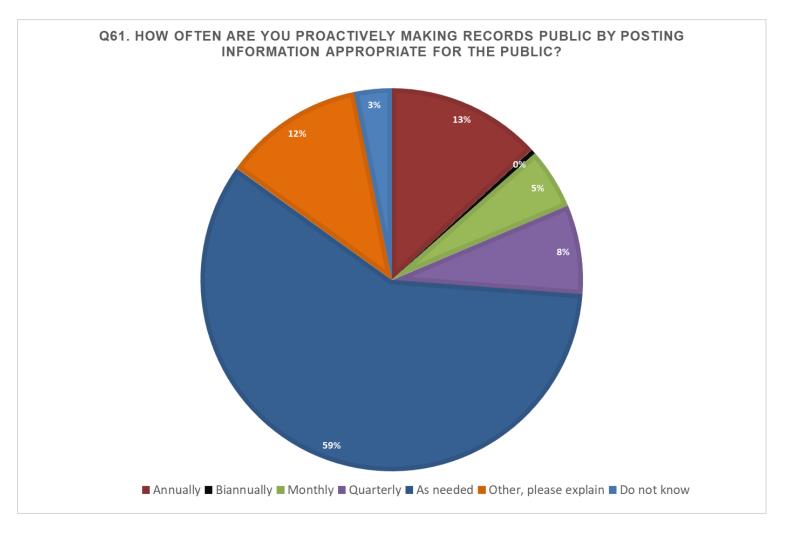


Figure 5: 2022 RMSA Responses to Question 61 "How often are you proactively making records public by posting information appropriate for the public?"

#### **Observations**

OGIS has observed that a number of agencies struggle to respond to a high volume of FOIA requests, leaving little time or other resources for robust and routine proactive disclosures. As OGIS reported in February 2020, federal agencies generally comply with FOIA's mandate to create procedures for posting documents on FOIA reading rooms, with more than 83 percent of respondents saying that their agencies have such procedures. More than half of the time, however, the responsibility for preparing the documents for posting rested with the FOIA staff.<sup>5</sup>

<sup>&</sup>lt;sup>5</sup> Office of Government Information Services, OGIS Report: Assessing FOIA Compliance through the 2018 National Archives and Records Administration's Records Management Self-Assessment, February 11, 2020, https://www.archives.gov/files/ogis/assets/2018-foia-compliance-self-assessment-report.pdf.

#### CONCLUSION

OGIS's collaboration with the CRO in its annual RMSA helps us fulfill our statutory mission to "identify procedures and methods for improving compliance" under FOIA. For the 2022 RMSA, we are encouraged that the majority (79 percent) of respondent agency FOIA programs reported having minimal or no pandemic-related impact to the FOIA backlog.

We are hopeful that the continued implementation of e-discovery tools as agencies fully transition to electronic records management systems will bring about faster, less resource-intensive, and more comprehensive FOIA searches. This technology can help alleviate backlogs and improve FOIA administration throughout the federal government.

Additionally, the responses demonstrate that there is room for improvement in proactive disclosures under FOIA.

The 2022 RMSA has yielded data which informs the efforts of OGIS, the Chief FOIA Officers Council, and the FOIA Advisory Committee in working toward a FOIA process that works for all.

#### **METHODOLOGY**

The CRO's office opened the 2022 RMSA on January 9, 2023, with a response deadline of March 10, 2023. The CRO's office conducts the RMSA via an online survey tool that creates a unique link used to submit responses. Ninety-five percent of agencies that received the 2022 RMSA link completed the assessment in accordance with NARA's responsibility to report on the state of federal records management. Each year, federal agencies are required to conduct an RMSA and submit their findings to NARA. The goal of the self-assessments is to determine whether federal agencies are compliant with statutory and regulatory records management requirements. A total of 261 agencies responded to the RMSA, but not all respondents answered the FOIA questions. The respondents included records officers at all Cabinet-level departments, departmental components, and independent agencies. Eight non-executive branch agencies that are not subject to FOIA took part in the assessment. CRO instructed agency Records Managers to consult with their agency FOIA Officers to answer the FOIA-related questions. (Percentages are rounded up and may not equal 100 percent.)

The full 2022 RMSA report is one of three reports required by the CRO, the results of which are included in the Federal Agency Records Management Annual Report to Congress, published on NARA's website on the CRO's RMSA web page. Questions 56-61 pertained to FOIA.

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#### List of Statistical Results from 2022 RMSA FOIA questions

Q56. How much impact does the ongoing COVID-19 pandemic still have on your			
agency's FOIA processing?			
Answer Option	Count per answer	Percentage to total	
	option	responses	
Significant negative impact to backlog	13	5%	
continues, please explain			
Moderate negative impact to backlog continues	34	13%	
Minimal negative impact to backlog continues	68	26%	
None - completely meets or exceeds pre-	138	53%	
pandemic levels of backlogs			
Not applicable, my agency is exempt from	8	3%	
FOIA			
Total responses to this question	261	100%	

# Q57. Which of the following describes the working relationship between the Agency Records Officer and the Chief FOIA Officer? (Choose all that apply)

Answer Option	Count per answer	Percentage to total
	option	responses
Work together on Information Technology (IT)	141	54%
requirements that benefit both programs		
Coordinate search terms to identify responsive	98	38%
records		
Identify programs or offices most likely to have	116	44%
responsive records		
Work together on high-profile or complex FOIA	114	44%
requests		
Provide training on records management and	113	43%
FOIA to each other's staff		
Training programs include the importance and	109	42%
relationship between FOIA and records		
management		
Other, please explain	35	13%
None of the above	12	5%
Not applicable, Agency Records Officer and the	13	5%
Chief FOIA Officer are the same person		
Not applicable, my agency is exempt from	8	3%
FOIA		

Total responses to this question	261	100%
Q58. Does your agency use e-Discovery tools to	o search for record	ls when responding
to FOIA and/or Legal Discovery?		
Answer Option	Count per answer	Percentage to total
	option	responses
Yes	191	73%
No, please explain	50	19%
Do not know	12	5%
Not applicable, my agency is exempt from	8	3%
FOIA		
Total responses to this question	261	100%
Q59. If Yes: For what purposes are e-Discover	ny tools usad? (Cha	vose all that apply)
Answer Option	` `	
Answer Option	option	Percentage to total
Compressional magnests		responses
Congressional requests	122	64% 70%
De-duplication of records in responding to	133	/070
requests  EOLA responses NOT involving requests for	120	63%
FOIA responses NOT involving requests for email records	120	0570
FOIA responses involving requests for email	167	88%
records	107	0070
Internal research for or by staff	83	44%
Knowledge management	44	23%
Lawsuit-related requests	149	
Legal discovery or third-party subpoena requests		
Managing legal holds	128	
None of the above	0	0
Not applicable, my agency is exempt from	0	0
FOIA	U	U
Total responses to this question	190	100%
Total responses to this question	170	10070
Q60. Why are e-Discovery tools not used to sea	arch for records. (	Choose all that
apply)		
Answer Option	Count per answer	Percentage to total
	option	responses
Cost	11	22%

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E-discovery tools are not available at my agency	31	63%
There are a limited number of licenses available	2	4%
Other, please be specific:	18	37%
Do not know	3	6%
Total responses to this question	49	100%

Q61. How often are you proactively (i.e., before receiving any FOIA requests for the information) making records public by posting information appropriate for the public?

Note: FOIA reading room pages include records that because of the nature of their subject matter, the agency determines have become or are likely to become the subject of subsequent requests for substantially the same records; or that have been requested three or more times (5 U.S.C. 552(a)(2)(D)(ii))

Answer Option	Count per answer	Percentage to total
	option	responses
Annually	33	13%
Biannually	1	0%
Every two years	0	0%
Monthly	13	5%
Quarterly	19	7%
As needed	148	57%
Other, please explain	30	12%
Do not know	8	3%
Not applicable, my agency is exempt from	8	3%
FOIA		
Total responses to this question	260	100%