SAMPLE FOIA TEMPLATE

WITH RECENT DEVELOPMENTS TO COMBAT AGENCY MISCONDUCT

PUBLIC COMMENT
June 16, 2022

by Robert Hammond
foiacompliance@gmail.com
OUTLINE

- Forwarding email: incorporating emerging developments, good reads, thank you 2020 – 2022 FOIA Advisory Committee

- Sample expedited FOIA request
Greetings Chief FOIA Officers, FOIA Professionals, FOIA Advocates, media, and interested parties!

The next FOIA Advisory Committee meeting is June 9, 2022, from 10:00 a.m. to 1:00 p.m.

Please see the attached public comment for the June 9, 2022 FOIA Advisory Committee entitled “Sample FOIA Template to Combat Agency Misconduct.”

This FOIA template addresses evolving developments, such as:

1) a preemptive response to agency “Still Interested Requests” wherein an agency will close a FOIA request if the requester does not timely respond, and

2) including the requirement for agencies to provide estimated completion dates. See Office of Government Information Services Advisory Opinion No. 2020-01: Agencies Must Provide Estimated Dates of Completion Upon Request (archives.gov/ogis/advisory-opinions/2020-01-agencies-must-provide-edcs).

I am inspired by the book entitled, “The Art of Access. Strategies for Acquiring Public Records” by FOIA Advisory Committee member David Cuillier, University of Arizona, and co-author Charles N. Davis, University of Missouri-Colombia, which I am now reading. Also, see “Saving the Freedom of Information Act” by Margaret B. Kwoka.

It also addresses maligned behavior that I have encountered from a few “bad-actor” agencies over the years, including legal citations applicable to bad behavior.

In submitting this public comment, I hope to deter bad behavior by a few, which reflects negatively on the vast majority of hard-working, overwhelmed federal agency FOIA staff who follow the rules.

I would also like to recognize the extraordinary work of the 2020 to 2022 FOIA Advisory Committee. If you have a passion for improving FOIA and want to join with extraordinary leaders in the field, please consider nominating yourself for the next term of the FOIA Advisory Committee. Details to follow.

Congratulations and thanks to the extraordinary 2020 – 2022 FOIA Advisory Committee:
Government Members

- Alina M. Semo, Chair, National Archives and Records Administration, Office of Government Information Services
- Roger Andoh, U.S. Department of Health and Human Services, Centers for Disease Control and Prevention
- Allyson Deitrick, U.S. Department of Commerce
- Kristin Ellis, U.S. Department of Justice, Federal Bureau of Investigation
- Linda Frye, Social Security Administration
- Alexis Graves, U.S. Department of Agriculture
- Matthew Schwarz, U.S. Environmental Protection Agency
- Dione J. Stearns, Federal Trade Commission
- Bobak Talebian, U.S. Department of Justice, Office of Information Policy
- Patricia Weth, U.S. Environmental Protection Agency

Non-Government Members

- Allan Blutstein, America Rising
- David Cuillier, University of Arizona
- Jason Gart, History Associates Incorporated
- Kel McClanahan, National Security Counselors
- Michael Morisy, MuckRock
- Tuan N. Samahon, Villanova University
- James R. Stocker, Trinity Washington University
- Thomas Susman, American Bar Association
- Jay Wagner, Marquette University

With my deep respect,

Robert Hammond

Copy to: Approximately 1,000 persons and organizations, per distribution.
SAMPLE
EXPEDITED
FOIA REQUEST
FOIA Office
National Archives and Records Administration
foia@nara.gov; garym.stern@nara.gov;

Subject: Expedited FOIA Request NARA 22-V.B.MUCK. NARA FOIA Request and Appeals Case Processing Logs FY 17

I am submitting this request under the Freedom of Information Act (“FOIA”), 5 U.S.C. § 552 et seq., as amended. If you deny all or any part of this request, please cite each specific exemption you think justifies your decision not to release the information and notify me of appeal procedures available under the law. References cited below apply.

***This Request will be timely for Judicial Review in twenty working days***

RECORDS SOUGHT VIA FOIA.

NARA 22-V.A.MUCK. NARA FOIA Request and Appeals Case Processing Records FY 17

I am respectfully seeking via Muckrock.com:

1. NARA’s FY 2017 FOIA Operational Records FOIA Requests and Appeals FOIA Processing Logs.

   The FOIA Advisory Committee, approved Tech Committee Recommendation No. 2022-TS3 (Part 2) “Posting FOIA Logs” states:

   “We recommend that agencies proactively publish FOIA logs in the agency’s electronic reading room (often referred to as FOIA Libraries) on an ongoing basis, at least quarterly. Agencies should allow for the full text searching of FOIA logs. To be most useful, agency FOIA logs should contain, at a minimum, each of the following fields in either Excel or CSV format, in preference to PDF:
   a) Tracking number of the request.
   b) Date of the request.
   c) Name of the requester, provided it is not a first-party requester (i.e., someone asking for records on himself or herself) – to be most useful, the agency should publish the names of all third-party requesters; the agency should also alert requesters that they will publish the names of third-party requesters in their FOIA logs.
   d) Organizational affiliation of the requester, if identified in the request.
   e) Whether the request was processed under the Privacy Act as well.
   f) Subject matter of the request.
   g) Status of the request (pending, closed, etc.).
For requests that have been closed, the date closed and the result of the FOIA request (granted, granted in part, denied, withdrawn, etc.).

i) Fee Information
a. Fee category assigned to requester, if applicable (commercial, educational, news media, other).
b. Whether a fee waiver was requested.
c. If a fee waiver was requested, whether it was granted.
d. Amount of fees charged.
e. Amount of fees paid.”

2. I will accept the Logs with their current data. Apart from the FOIA Advisory Committee recommendation that agencies should proactively post their FOIA logs, the logs exist in any event and are subject to prompt release under the FOIA.

3. I am also seeking a copy of this FOIA Request, which is an Agency record that exists and is in the Agency’s possession at the time of my FOIA request. This record is a responsive record integral to my Request. Release of the Agency’s copy is not optional.

4. See PDF for complete FOIA Request. See Requested Format.

5. Although I am seeking expedited processing and prompt release of all records, I am seeking a rolling release of those records that are immediately available followed by a list of additional searches and estimated completion dates for them.

**REQUESTED FORMAT.**

I am seeking all correspondence through MUCKROCK.com.

I am seeking a PDF file with thru MUCKROCK.com with: (1) a signed and dated cover letter (citing my personally assigned requester control number); (2) with record page count for all records released records (3) a copy of this request in your reply. I seek records in this format with an imbedded copy of my requests to (1) impede the agency from not addressing the FOIA Request; (2) impede the Agency from not providing the documents stated in the Agency’s letter reply, and (3) make it obvious in any subsequent review what the Agency has or has not done.

Further, I request that these records be sent in any digital formats in which they exist (such as PDF and Excel). Under the terms of the E-FOIA Amendments of 1996, Section 5, if a document exists in electronic format, it must be released in that format upon request.

Each record must be provided as a distinct record in their native format.

I am also seeking the “Description Available to the Public” field I FOIAonline be set to yes and that all records be released to and viewable in the application by the general Public. The release type must be set to “Unredacted – Releasable to the General Public: Will be available to the general public,” or to “Redacted – Releasable to the General Public: Will be available to the general public.”

This request is distinctly separate from any other. Please do not combine this request with any other request in your reply. I am requesting that each element of the records sought be specifically addressed in the reply.
FEE WAIVER/ PUBLIC INTEREST/PUBLIC RELEASE. Notwithstanding my agreement to pay fees below if my fee waiver is denied, I am seeking a fee waiver due to significant public interest in this information. The subject of the requested records concerns "the operations or activities of the government." The disclosure is "likely to contribute" to an understanding of government operations or activities. There is no commercial interest. There is significant public interest. I am also seeking the “Description Available to the Public” field I FOIAonline be set to yes and that all records be released to and viewable in the application by the general Public. The release type must be set to “Unredacted – Releasable to the General Public: Will be available to the general public,” or to “Redacted – Releasable to the General Public: Will be available to the general public.”

AGREEMENT TO PAY FEES.

I agree to pay fees for searching or copying the records up to $25. If the fees exceed this amount please advise me of the cost before proceeding. I do not believe that there should be any charge for providing these records, as there is public interest in government operations. I am a private individual not seeking documents for commercial use, such that the following applies: “No fees may be charged by any DoD Component if the costs of routine collection and processing of the fee are likely to equal or exceed the amount of the fee. With the exception of requesters seeking documents for a commercial use, Components shall provide the first two hours of search time, and the first one hundred pages of duplication without charge.” I would note that because I am requesting an electronic file, there should not be a per page copy fee. The OMB Guidelines direct that searches for responsive records should be done in the "most efficient and least expensive manner." See OMB Fee Guidelines, 52 Fed. Reg. at 10,017. As an “all others” requester, I may only be assessed search and duplication fees and not fees for review. See 32 CFR 286.12 - Schedule of fees. Also, please note that, should payment become necessary, the Coinage Act of 1965, specifically Section 31 U.S.C. 5103, entitled "Legal tender," states: " United States coins and currency (including Federal reserve notes and circulating notes of Federal reserve banks and national banks) are legal tender for all debts, public charges, taxes, and dues. Foreign gold or silver coins are not legal tender for debts. 


EXPEDITED PROCESSING.

I am seeking expedited processing. In any denial of my request for expedited processing the Agency must state in detail how my request does not meet requirement and who, by name, was involved in the denial determination.

1. The subject is of widespread and exceptional media interest and the information sought involves possible questions about the government's integrity that affect public confidence.
   a. The next and final FOIA Advisory Committee of the 2020 – 2022 Term is June 9, 2022, where this matter will be discussed. This is the final term of this committee
   b. Based on records released regarding individualized tracking numbers, status and estimated completion dates of my FOIA requests and appeals, NARA may be
engaging in massive false FOIA reporting. There can be no dispute that such matters are the subject of widespread and exceptional media interest and the information sought involves possible questions about the government's integrity that affect public confidence.

c. Please refer further to my FOIA Public Comments regarding the March 29, 2022 Senate Oversight Committee FOIA Hearings, wherein DOJ OIP and NARA’s OGIS were slammed for lack of FOIA compliance oversight.

d. I plan to distribute information from this expedited FOIA request to members of the media and others via a vast distribution network.

e. I am an individual primarily engaged in dissemination of information via extensive email lists, blogs, coordination with Open Government Advocate Organizations and members of the media.

2. Information is urgently needed to inform the public concerning some actual or alleged government activity/malfeasance.
   a. See paragraph 1 above incorporated fully herein.
   b. I am recognized within to FOIA Advisory Committee Recommendation “OGIS 2.0: Reimagining FOIA Oversight” dated 05.04.2022 as an expert contributor “Robert (Bob) Hammond, Citizen FOIA Advocate.”

3. In any denial of expedited processing, NARA must repeat each paragraph and sub-paragraph above and state explicitly how my request does not meet the cited standards. A blanket statement without doing so lacks required content.

In any denial of my request for expedited processing, I am seeking that the Agency identify who, by name and email was consulted and that the Agency provide specific justification as to how my request stated herein does not qualify.

ESTIMATED COMPLETION DATES

Provide me the initial estimated completion date (ESD) for this matter along with contemporaneous adjusted ESDs as they change. See Office of Government Information Services Advisory Opinion No. 2020-01: Agencies Must Provide Estimated Dates of Completion Upon Request https://www.archives.gov/egis/advisory-opinions/2020-01-agencies-must-provide-eds

STILL-INTERESTED PREEMPTIVE REPLY. This is a preemptive reply to the Justice Department guidelines the procedure known as a “still interested” inquiry, through which a FOIA officer can confirm that the requester has not lost interest in obtaining the documents.

My interest in all FOIA requests submitted to your office is enduring, meaning that my interest in seeking replies to all past and future FOIA request remains in effect until each request has been answered fully and the time for judicial review has passed. Please do not initiate any "still interested" inquiries. This serves as my notice of enduring interest and automatic reply to any future questions of interest by your office. There are no reasonable grounds to ever conclude in the future that I am not interested in this request.
Implementation Checklist for DOJ OIP Guidance on “Still-Interested” Inquiries

1. Ensure there are reasonable grounds to make a “still-interested” inquiry in first instance.
2. Absent good cause, do not make multiple “still-interested” inquiries.
3. Use requester’s preferred method of communication and in the absence of a preference, communicate by telephone or email as the default.
4. Memorialize any decision by a requester to withdraw a request that is conveyed by telephone by sending the requester a brief email or letter noting the withdrawal.
5. Provide requesters no less than thirty (30) working days to respond to the “still-interested” inquiry and ensure that there is a simple way to do so.
6. Advise the requester that if they elect not to respond to the inquiry, the request will be administratively closed at the conclusion of the designated time period (which must be at least 30 working days).
7. Prior to administratively closing a request based upon the lack of a response by the requester, make good faith efforts to reach out to the requester using multiple methods of communication.
8. In the event a requester responds to the “still-interested” inquiry within a reasonable time after the deadline has passed, reopen the request and place it back into the processing queue where it would have been.

PRESERVE RECORDS AND Searches FOR JUDICIAL REVIEW.

Please search for, locate and preserve all responsive or potentially responsive records and records of your searches in your FOIA case file until the statutory date for judicial review has passed (should that be necessary) or in accordance with a NARA approved records schedule, if longer. NARA GRS 4.2 requires that FOIA and Privacy Act case files be retained for 6 years after final agency action or 3 years after final adjudication by the courts, whichever is later.

Records of responsive searches would include but not be limited to: searches conducted for each specific record sought and all other records known to the Agency, including dates, manner of searching, responsible agent or employee conducting each search and the results thereof. Such persons determining the locations of responsive records must be inclusive of persons who would know such locations and their identities and manner of determining search locations must be preserved.

In any subsequent proceedings, I may seek sworn declarations and a court order appointing a special counsel, as appropriate. Similarly, I may pursue additional venues.

Any deletion of potentially responsive records by any party having knowledge of this Request may be a violation of law. In as much as applicable staff and leadership have knowledge of my subject request, the Agency must search for, locate and preserve all responsive or potentially responsive records and records of searches in their FOIA case file, and leadership must ensure that this is done. Failing to do so and allowing records to be deleted IAW any other records management schedule may be a violation of law.

ELECTRONIC RECORDS PRESERVATION.
The Agency must preserve all electronically stored information, copies and backup, as defined by Rule 34 of the Federal Rules of Civil Procedure, along with any paper files which the Agency maintains, relevant to this action. I am seeking electronic data in the Agency’s custody and control that is relevant to this action, including without limitation emails, along with metadata, and other information contained on Agency computer systems and any electronic storage systems. I consider this electronic data and paper files to be valuable and irreplaceable sources of discoverable information in this matter. No procedures should have been implemented to alter any active, deleted or fragmented data. Moreover, no electronic data should have been disposed of or destroyed. (ETL Institute for Advancement of America’s Legal System).

Further, to properly fulfill your preservation obligation, stop all scheduled data destruction, electronic shredding, rotation of backup tapes, and the sale, gift or destruction of hardware. Notify all individuals and of the need and duty to take the necessary affirmatives steps to comply with the duty to preserve evidence. (2008 Thomson Delmar Learning).

The Agency’s Director of Information Operations or similar organization must initiate procedures to preserve electronic records.

**ALTERATION/DESTRUCTION OF RECORDS**

Whoever knowingly alters, destroys, mutilates, conceals, covers up, falsifies, or makes a false entry in any record, document, or tangible object with the intent to impede, obstruct, or influence the investigation or proper administration of any matter within the jurisdiction of any department or agency of the United States or any case filed under title 11, or in relation to or contemplation of any such matter or case, shall be fined under this title, imprisoned not more than 20 years, or both. 18 U.S. Code § 1519 - Destruction, alteration, or falsification of records. (Added Pub. L. 107–204, title VIII, §802(a), July 30, 2002, 116 Stat. 800.).

**18 U.S.C. 641 and 2071.** The penalties for the unlawful or accidental removal, defacing, alteration, or destruction of Federal records or the attempt to do so, include a fine, imprisonment, or both (18 U.S.C. 641 and 2071).

**36 CFR § 1230 UNLAWFUL OR ACCIDENTAL REMOVAL, DEFACING, ALTERATION, OR DESTRUCTION OF RECORDS**

§1230.3

Unlawful or accidental destruction (also called unauthorized destruction) means disposal of an unscheduled or permanent record; disposal prior to the end of the NARA-approved retention period of a temporary record (other than court-ordered disposal under §1226.14(d) of this subchapter); and disposal of a record subject to a FOIA request, litigation hold, or any other hold requirement to retain the records.

**IMPROPROPERLY WITHHOLDING RECORDS**

Pursuant to FOIA:
“Whenever the court orders the production of any agency records improperly withheld from the complainant and assesses against the United States reasonable attorney fees and other litigation costs, and the court additionally issues a written finding that the circumstances surrounding the withholding raise questions whether agency personnel acted arbitrarily or capriciously with respect to the withholding, the Special Counsel shall promptly initiate a proceeding to determine whether disciplinary action is warranted against the officer or employee who was primarily responsible for the withholding. The Special Counsel, after investigation and consideration of the evidence submitted, shall submit his findings and recommendations to the administrative authority of the agency concerned and shall send copies of the findings and recommendations to the officer or employee or his representative. The administrative authority shall take the corrective action that the Special Counsel recommends.” 5 U.S.C. § 552(a)(4)(F)(i).

PERJURY

Whoever-

(1) having taken an oath before a competent tribunal, officer, or person, in any case in which a law of the United States authorizes an oath to be administered, that he will testify, declare, depose, or certify truly, or that any written testimony, declaration, deposition, or certificate by him subscribed, is true, willfully and contrary to such oath states or subscribes any material matter which he does not believe to be true; or

(2) in any declaration, certificate, verification, or statement under penalty of perjury as permitted under section 1746 of title 28, United States Code, willfully subscribes as true any material matter which he does not believe to be true;

is guilty of perjury and shall, except as otherwise expressly provided by law, be fined under this title or imprisoned not more than five years, or both. This section is applicable whether the statement or subscription is made within or without the United States.


SUBORDINATION OF PERJURY

The term subornation of perjury further describes the circumstance wherein an attorney at law causes a client to lie under oath or allows another party to lie under oath

Title 18 U.S.C. § 1622 provides:
Whoever procures another to commit any perjury is guilty of subornation of perjury, and shall be fined under this title or imprisoned not more than five years, or both.

FALSE OFFICIAL STATEMENTS.
18 U.S.C. § 1001. Statements or entries generally:
   a. Except as otherwise provided in this section, whoever, in any matter within the jurisdiction of the executive, legislative, or judicial branch of the Government of the United States, knowingly and willfully --
      1. falsifies, conceals, or covers up by any trick, scheme, or device a material fact;
      2. makes any materially false, fictitious, or fraudulent statement or representation; or
      3. makes or uses any false writing or document knowing the same to contain any materially false, fictitious, or fraudulent statement or entry; shall be fined under this title or imprisoned not more than 5 years, or both.

10 U.S. Code § 907. Art. 107. False official statements; false swearing:
   (a) FALSE OFFICIAL STATEMENTS. Any person subject to this chapter who, with intent to deceive—
      (1) signs any false record, return, regulation, order, or other official document, knowing it to be false; or
      (2) makes any other false official statement knowing it to be false;

   shall be punished as a court-martial may direct.”

LEGAL FRAMEWORK OF FOIA

1. The definition of “records” includes:
   “[A]ll books, papers, maps, photographs, machine readable materials, or other documentary materials, regardless of physical form or characteristics, made or received by an agency of the United States Government under Federal law or in connection with the transaction of public business and preserved or appropriate for preservation by that agency or its legitimate successor as evidence of the organization, functions, policies, decisions, procedures, operations, or other activities of the Government or because of the informational value of data in them.” 44 U.S.C. § 3301 (emphasis supplied).

2. FOIA requires that “each agency, upon any request for records which (i) reasonably describes such records and (ii) is made in accordance with published rules stating the time, place, fees (if any), and procedures to be followed, shall make the records promptly available to any person” 5 U.S.C. § 552(a)(3)(A).

3. FOIA requires that “each agency shall establish a system to assign an individualized tracking number for each request received that will take longer than ten days to process and provide to each person making a request the tracking number assigned to the request” 5 U.S.C. § 522(a)(7)(A).

4. FOIA requires that each agency shall “establish a telephone line or Internet service that provides information about the status of a request to the person making the request using the assigned tracking number, including the date on which the agency originally received
the request; and an estimated date on which the agency will complete action on the request. 5 U.S.C. § 522(a)(7)(B).

5. FOIA also requires federal agencies to make a final determination on FOIA administrative appeals that it receives within twenty days (excepting Saturdays, Sundays, and legal public holidays) after the receipt of such appeal, unless the agency expressly provides notice to the requester of “unusual circumstances” meriting additional time for responding to a FOIA request. 5 U.S.C. § 552(a)(6)(A)(ii).

6. FOIA expressly provides that a person shall be deemed to have constructively exhausted their administrative remedies if the agency fails to comply with the applicable time limitations provided by 5 U.S.C. § 552(a)(6)(A)(i) - (ii). See also 5 U.S.C. § 552(a)(6)(C).

7. FOIA provides that any person who has not been provided the records requested pursuant to FOIA, after exhausting their administrative remedies, may seek legal redress from the Federal District Court to enjoin the agency from withholding agency records and to order the production of any agency records improperly withheld from the complainant.

8. Regarding the names of the FOIA requesters, the courts have held that under the FOIA requesters do not have an expectation of privacy. Stauss v. IRS, 516 F. Supp. 1218, 1223 (D.D.C. 1981).

9. Under FOIA, the federal agency has the burden of sustaining its actions. 5 U.S.C. § 552(a)(4)(B).


12. Among other things, the DOJ Handbook states, “All requests (perfected and non-perfected), appeals, and consultations that were pending at any time during the relevant fiscal year [October 1st through September 30th] will be captured.”

13. The DOJ Handbook also states:

“[E]ach agency is ultimately responsible for the accuracy and completeness of its Annual FOIA Report. It is therefore essential for agencies to take steps that will ensure that they are adequately tracking all of the information necessary to complete the Annual FOIA Report sections detailed below. Agencies that utilize a tracking or case management system for this purpose are responsible for ensuring that the system they are using can produce an accurate Annual FOIA Report that is in compliance with the law and Department of Justice guidance.” DOJ Handbook, at 3.

I believe that I have adequately described the records that I am seeking. If you believe that my request is unclear, if you have any questions, or if there is anything else that you need from me to complete this request in a timely manner, please contact me in writing, so that I may perfect my
request. If you deem that any portion of my request is unclear, answer the remaining portions and I will perfect a request for additional material as needed.

Thank you very much in advance.

With my respect,

/s/
Robert Hammond
Requester
Whistleblower

References:
(a) The Freedom of Information Act ("FOIA"), 5 U.S.C. § 552 et seq., as amended,
(b) Joint publication of U.S. Department of Justice, Executive Office of the President and U.S. General Services Administration of July 2011, “Your Right to Federal Records”
(c) The Privacy Act ("PA") of 1974, 5 U.S.C. § 552a, et seq., as amended
(d) DoD 5400.11-R, May 14, 2007, Department of Defense Privacy Program
(e) DoD 5400.7-R, September 1998, DoD Freedom of Information Act (FOIA) Program
(f) DoD 6025.18-R, Jan. 24, 2003, DoD Health Information Privacy Regulation
(g) GAO Report GAO-12-828 of July 2012, subject Freedom of Information Act
(h) Department of Justice Handbook for Agency Annual Freedom of Information Act Reports
(i) (b) Administrative Instruction 106, “Alternative Dispute Resolution (ADR) Program,” January 30, 2014
(j) DoD Directive 5145.01, “General Counsel of the Department of Defense (GC DoD),” December 2, 2013, as amended
(n) Executive Order 12988, “Civil Justice Reform,” February 5, 1996
(q) Presidential Memorandum for Heads of Executive Departments and Agencies, “Designation of Interagency Committees to Facilitate and Encourage Agency Use of Alternate Means of Dispute Resolution and Negotiated Rulemaking,” May 1, 1998
(r) United States Code, Title 5
(s) DoD Instruction 5145.05, “Alternative Dispute Resolution (ADR) and Conflict Management”
(u) President Obama's FOIA Memorandum and Attorney General Holder's FOIA Guidelines (justice.gov/sites/default/files/oip/legacy/2014/07/23/foia-memorandum.pdf)