The National Archives and Records Administration (NARA) requires Senior Agency Officials for Records Management (SAORM) to provide an annual report demonstrating how agencies are handling important records management initiatives as identified by NARA.

NARA uses the reports to determine the overall progress of the federal government in managing its records and the transition away from paper to digital formats, and to identify best practices and model solutions within federal agencies.

On June 28, 2019, the Office of Management and Budget and the National Archives issued a memorandum: *Transition to Electronic Records* (M-19-21) to ensure that all federal records are created, retained, and managed in electronic formats by December 31, 2022. On January 1, 2021, Congress enacted the Preservation of Electronic Messages and Other Records Act, amending 44 U.S.C. Chapter 29, that requires the electronic capture, management, and preservation of such electronic records in accordance with the records disposition requirements of 44 U.S.C. Chapter 33. This year’s SAORM report provides an opportunity for agencies to report on plans and progress towards electronic records keeping and preservation under both these requirements, as well as other important records management initiatives.

**The reporting period begins on January 10, 2022, and reports are due back to NARA no later than March 11, 2022.**

NARA plans to post your 2021 SAORM report on the NARA website upon receipt. Please ensure that your agency’s report is a publicly releasable version. This action is in the interest of transparency in government and to promote collaboration and communication among agencies. NARA intends to list any non-responding agencies in a summary report and on the website.

Instructions for Reporting:

- This template covers records management program developments towards the transition to electronic recordkeeping outlined in M-19-21 through December 31, 2021, and other aspects of agency records management programs.
- Please be brief and precise in your answers. Limit answers to each question to no more than 500 words.
- Please complete the questions/items below and send the report to rmselfassessment@nara.gov. Include the words “SAORM 2021 Annual Report - [Agency Name]” in the subject line of the email.
If you are responsible for records management in multiple agencies, components, or bureaus, please determine how you will submit reports to NARA. While NARA prefers a comprehensive report, you may submit separate reports for each component.

Provide the following information (required):

- Name of SAORM: Craig Keats
- Position title: General Counsel
- Address: 395 E. St SW, Washington DC. 20024

1. **What agencies, bureaus, components, or offices are covered by this report and your position as SAORM and which will be reporting separately?**

   Please provide a list, and also indicate any that are new or have been changed due to reorganization or other circumstances.

   Surface Transportation Board

2. **Has the COVID-19 pandemic impacted policies or practices related to records management at your agency?**

   ☐ Yes
   ☒ No
   ☐ Do not know

   Please explain your response (include details of specific challenges, if applicable):

   Although we have not changed our approach, there are challenges completing the annual inventory, obtaining records stored at the NARA records center and transferring records to NARA.

3. **Does your agency have an established information governance framework that integrates records management, data management, and other agency information lines of business? (This includes a relationship between CIO, CDO, SAORM, DRO/ARO, RM Staff, Security, Privacy Officers, and FOIA)**

   ☒ Yes
   ☐ No
   ☐ Do not know

   Please provide details. If ‘Yes,’ provide details on how your RM program is integrated into this framework. If ‘No’ or ‘Do not know,’ please explain your response.
4. Will your agency meet the goal to manage and preserve all permanent records in an electronic format with appropriate metadata by December 31, 2022? (M-19-21, 1.2)

☐ Yes
☐ No
☐ Do not know

*Please explain your response (include specific goals, example metrics, and/or challenges):*

5. Will your agency meet the goal to manage and preserve all temporary records in an electronic format by December 31, 2022? (M-19-21, 1.3)

☐ Yes
☐ No
☐ Do not know

*Please explain your response (include specific goals, example metrics, and/or challenges):*

6. Does your agency have plans to submit to NARA a request for an exception to the M-19-21 requirements before December 31, 2022?

☐ Yes
☒ No
☐ Do not know

*Please explain your response. If ‘Yes,’ please include an estimate of when you plan to submit an exception and any relevant details. If ‘No’ or ‘Do not know,’ please explain your response.*

Currently most STB permanent records are created and managed in electronic format with the appropriate metadata. Most STB permanent paper records were converted to electronic format with the appropriate metadata during 2019. The STB converted additional permanent paper records, including older records, to electronic format in 2020. The STB is working on a contract to manage records in electronic format and that provides some automation.

7. Is your agency utilizing the General Services Administration’s Special Item Number for Electronic Records Management ([518210 ERM](518210+ERM)) 6 to procure solutions to assist in transitioning to an Electronic Environment?

☒ Yes
☐ No
☐ Do not know
Please explain your response. If ‘Yes,’ please include specific examples and how this will support records management processes. If ‘No’ or ‘Do not know,’ please explain.

8. Has your agency developed plans to meet the requirements of M-19-21, 1.3 to store temporary records in commercial storage facilities by December 31, 2022?*

X ☐ Yes
☐ No
☐ Do not know

*M-19-21, 1.3 includes closing of agency-operated storage facilities and no new transfers of paper records to the Federal Records Centers.

Please explain your response. If ‘Yes,’ provide details about the use of commercial storage and other changes related to storage. If ‘No’ or ‘Do not know,’ please explain.

STB Utilizes the NARA Federal Records Center.

9. Do you, as the SAORM, see challenges within your agency in meeting the goal of fully-electronic recordkeeping?

X ☐ Yes
☐ No
☐ Do not know

Please explain your response (include details of specific challenges, if applicable):

Some of the challenges that STB faces are:

Some of the challenges that the STB faces are:
- The allocation of financial resources for the purchase and implementation of an electronic records management solution.
- Decades of permanent records that were created in paper format. These records were not required to be transferred to NARA until after 20-30 years and now need to be transferred to NARA before the end of 2022 and NARA is not receiving records.
  Although the records are now mostly digitized, transfer to NARA is a significant undertaking for a small agency.
- The development and implementation of a modernized email management solution that will facilitate the management of email records. STB is adopting CAPSTONE and is awaiting NARA approval to begin implementation.
- The challenges presented during the COVID-19 pandemic with regard to records transfer and the limited amount of time left to complete the requirement before the deadline established in M-19-21.
10. NARA is always working on ways we can make your role as the SAORM easier, improve how we interact with you and how you interact with each other. Do you have any suggestions?

☐ Yes  
☒ No  
☐ Do not know

Please explain your response (include any comments on previous NARA SAORM engagements, topics for future engagements, or other suggestions):
The STB appreciates the assistance provided to STB by NARA personnel.