

INFORMATION REPORT

CENTRAL INTELLIGENCE AGENCY

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S-E-C-R-E-T
NO FOREIGN DISSEM

COUNTRY	Cuba	REPORT NO.	CS-311/02108-64
SUBJECT	Policy Guidance Directives for Cuban Intelligence Representatives in Panama as Issued by the MA Department (Intelligence) of the DGI	DATE DISTR.	18 August 1964
		NO. PAGES	9
		REFERENCES	CS-311/00115-64 CS-311/00345-64
DATE OF INFO.	1964		
PLACE & DATE ACQ.	(June 1964)	FIELD REPORT NO.	

THIS IS UNEVALUATED INFORMATION. SOURCE GRADINGS ARE DEFINITIVE. APPRAISAL OF CONTENT IS TENTATIVE.

SOURCE: A former Cuban officer who served with the Cuban Intelligence Service until April 1964.

Headquarters Comment. The following is a translation of a document which source provided this Agency and concerns the General Directorate of Intelligence (Direccion General de Inteligencia - DGI) MA Department's policy guidance directive for Cuban intelligence representatives in Panama. The MA Department no longer exists, as such, having been divided into two departments: Illegal Department (Illegal) and the National Liberation Department (Liberacion Nacional - LN).

DIRECTIVES OF THE M-A SECTION
COUNTRY: PANAMA

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IMPERATIVE

1. Collective Action
2. Anti-Guerrilla Schools
3. Position of the Political Parties Toward the Cuban Revolution
4. Relations with the U.S.A.
5. Cubans in the Yankee Army
6. Revolutionary Organizations
7. Movement of Solidarity with Cuba

S-E-C-R-E-T
NO FOREIGN DISSEM

5
4
3
2
1

GROUP 1
Excluded from automatic
downgrading and
declassification

STATE	DIA	ARMY	NAVY	AIR	NSA	NSA	OCR	FBI	2
REPCINCLANT		CINCSO	#	I&NS					

(Note: Field distribution indicated by "3")

INFORMATION REPORT

							LX-1604
							NP (AMMUG-1)
							CS-311/02108-64
CI/LS	12	(for AF/OS)	ACSI	ONI	SY	FBI	DIA - 2 each
TOTALS	IE	3	CI	21	RID/AN	1	WH/SA
							46 (5), SR 4,
							WH 23 (34), AF 8 (3),
							EE 8 (10), FE 12 (8),
							NE 11 (19)
							COORDINATING
							RAO RWT
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<u>HdQRS Dissem</u>							
WH/COPS	1	WE/5	1	EE/SLON			1
WH/PO/A	1	WE/BC	1	EE/BERN			1
WH/PO/B	1	WE/R	1	EE/GNVA			1
WH/1	1	SR/CI	1	EE/ZURI			1
WH/2	13	SR/CI/K	1	EE/HAMB			1
WH/3	1	SR/RR	1	FE/DJAK			1
WH/3/V	1	SR/O/WH	1	FE/MEDN			1
WH/4	1			FE/SURA			1
WH/5	1	<u>Field Dissem</u>		[Redacted]	13-3		1
WH/6	1	WH/NEXI	1	FE/OKIE			1
WH/R	1	WH/MNTY	1	FE/SEOU			1
		WH/NRID	1	FE/SAIG			1
WH/SA/EOB	5	WH/SDOM	1	FE/KOBE			1
WH/SA/MOB	5	WH/PIBO	1	NE/COLO			1
WH/SA/R	4	WH/POSN	1	[Redacted]	2-22		1
WH/SA/Int	1	WH/KNGS	1	[Redacted]	2-26		1
WH/SA/CI	30	WH/PRIN	1	[Redacted]	2-25		1
WH/SA/SO/NS	1	WH/GORG	1	NE/MDRS			1
		WH/PACY	1	NE/KUWA			1
CI/Staff	5	WH/MANA	1	NE/KAHI			1
CI Liaison	1	WH/SJOS	1	NE/DACC			1
CI/R&A	3	WH/SALV	1	NE/LAHO			1
RID/AN	1	WH/TEGU	1	NE/RAWL			1
		WH/GUAT	1	NE/BAGH			1
AF/1	1	WH/LAPA	1	NE/BEIR			1
AF/2	1	WH/BOGO	1	NE/DAMA			1
AF/3	1	WH/QUIT	1	NE/ALEP			1
AF/4	1	WH/GAYA	1	NE/JIDD			1
AF/R	3	WH/LIMA	1	NE/DAHA			1
AF/CI	1	WH/CARA	1	NE/TAIZ			1
		WH/BUEN	1	NE/CAIR			1
EE/K	1	WH/COBA	1	NE/ALEX			1
EE/SA	1	WH/MONT	1				
EE/BR	1	WH/ASUN	1	WE/BRUS			1
EE/YA	1	WH/SAGO	1	[Redacted]	-6		1
EE/H	1	WH/RIOD	1	[Redacted]	-1		1
EE/P	1	WH/CURI	1	WE/OTTA			1
EE/C	1	WH/BRIL	1	WE/ROME			1
EE/IIS	1	WH/SAOP	1	WE/MILA			1
		WH/DHIA	1	WE/HAGU			1
FE/PMI/I	1	WH/BEHO	1	[Redacted]	14-4		1
FE/JKO/JO	1	WH/LGRE	1	WE/LISB			1
FE/JKO/K	1	WH/RECI	1	WE/MADR			1
FE/VNC/VN	1			WE/BARC			1
FE/R	4	WH/SA/WAVE	5	[Redacted]	4-3		1
FE/CI	4			WE/LOND			1
		AF/ALGI	1	WE/PARI			1
NE/AA/L&S	1	AF/ORNA	1				
NE/AA/AP	1	AF/RABA	1	<u>Liaison Dissem</u>			
NE/AA/E	1	AF/CASB	1	IE [Redacted]			1
NE/AA/I	1	AF/ACCR	1	IE [Redacted]			1
NE/S/P	1	AF/CNRY	1	L/WASH [Redacted]			1
NE/S/C&I	1	AF/BAKO	1				
NE/Intel	1	AF/DARE	1				
NE/CI	4						
		EE/VIEN	1				
WE/1	1	EE/SBUR	1				
WE/2	1	EE/CYRU	1				
WE/3	1	EE/ATHE	1				
WE/4	1	EE/KAVA	1				

11/21

8. Canal Zone
9. Situation of the leftist forces
10. Repressive codes within Panama
11. Panamanian Communist Party

IMPORTANT

12. Internal Political life of the country
13. Situation within the Armed forces
14. The Church
15. Functions, characteristics, and data on members of the foreign service and Diplomatic Corps accredited to the country.

NECESSARY

16. The Press
17. Government structure and organizational functions
18. Collaborators concerning the national economy.

INTELLIGENCE GUIDANCE AND OBJECTIVES

COUNTRY: PANAMA

IMPERATIVE

1. COLLECTIVE ACTION

- a) Military or political measures adopted in Latin American anti-Cuban Regional Organizations in which the Panamanian Government participates.
- b) Use of Panamanian territory for Latin American or Yankee military operations - participating armies - units and their effectives. Date of operations - methods and places of arrival - exit from Panama - their destination.
- c) The use of Panamanian soldier contingents in operations against Cuba. Units and commanding officers of units that would participate.
- d) Meetings, of a military and political nature, held in Panama: Agenda, agreements, and plans worked out at these meetings. Coordination of activities against Cuba worked out at these meetings - Panamanian representatives at meetings.
- e) Topics discussed at CDCA meetings. CDCA discussions on Cuba. Agreements and plans formulated.

- f) Measures taken concerning Cuban travel.
- g) Possibilities of rupture with Cuba by Latin American countries that still maintain them (sic).

2. COUNTER-INSURGENCY SCHOOLS

- a) Counter-insurgency schools maintained by Yankee Imperialism in Panama and the Canal Zone - especially the Canal Zone.
- b) Latin Americans attending these courses; duration of training cycle; name, rank, and nationality.
- c) Counterrevolutionary elements attending anti-guerrilla courses either as instructors or trainees; name and rank. Army of current assignment and the duration of their training cycle.
- d) Manuals and texts used in counter-insurgency schools. Special weapons - duration of training cycle.
- e) Specialist schools (i.e. Paratroopers, Frogmen) in Yankee bases. Location of these bases.
- f) Elements training at Fort Davis as CIA agents or specialists in the various Latin police forces. Name, rank, and nationality of trainees and the duration of their training cycle.
- g) Manuals used at the Fort Davis training school, their techniques and identity of instructors. Panamanians taking these courses.

3. POSITION OF POLITICAL PARTIES TOWARD THE CUBAN REVOLUTION.

- a) Their attitude toward the II Havana Declaration.
- b) Their attitude toward Cuban-Soviet relations affecting Cuba and world peace.
- c) Their reaction toward accusations that Cuba is a Communist base for aggression toward Latin America.

4. RELATIONS WITH THE UNITED STATES.

- a) Alliance for Progress. Peace Corps.
- b) Relations with American loan organizations.
- c) American military assistance and the role of the American military mission.
- d) Training of Panamanian military personnel in American schools.
- e) Location of American bases.
- f) Special forces schools in Panama.

- g) Naval Order of Battle - fleet identification - types of vessels - number of vessels - unit identification.
- h) American troop concentrations. Movement observed within bases. Movement of ships, aircraft, etc. Inform whether the build-up during the crisis has been maintained or reduced.

5. CUBANS IN YANKEE ARMY.

- a) Cuban counterrevolutionaries in Yankee Army bases in Panama; especially Kolbe Base, Fort Gulick, and Rio Hato. Punta Mala and Mamintoes. Units to which these mercenaries are assigned - their numbers. Name and rank of their officers. Length of time they have been in the American Army. Date of their arrival in Panama.
- b) Information concerning the arrival of new contingents of Cuban mercenaries in Yankee bases in Panama - method of transport and their point of departure.
- c) Yankee and mercenary troop concentrations carried out in the Canal Zone and Yankee bases in Panama. Ostensible reasons for their presence. Maneuvers in Panama in which Latin American units have participated and their arrival there. Army involved, units, and their strength.
- d) Movements of Yankee personnel from the Canal Zone that would denote special preparations or situations.

6. COUNTERREVOLUTIONARY ORGANIZATIONS.

- a) Counterrevolutionary organizations operating in Panama. Identity of leaders. Their government contacts and assistance received. Their contacts with other national sectors - their contact mechanism.
- b) Communications between organizations (counterrevolutionary) in Panama and their headquarters in Miami. Their contacts in Cuba.

7. MOVEMENT OF SOLIDARITY WITH CUBA

- a) Verify whether the Movement of Solidarity with Cuba has been formed. How does it function. Identity of leaders, etc.
- b) The potential of active manifestations by progressive organizations in favor of solidarity.

8. CANAL ZONE.

- a) The necessity of Canal Zone penetration via press reports of same.

- b) Operations data. Entry and Exit control regulations. Requirements for movement within the zone. Documentation required. Internal customs. Regulations concerning ships and crews while in the canal zone.
- c) Civil and Military internal administration with details of its organization and structure. Data on principal officials.
- d) Intolerable economic and political turmoil caused by the Canal Zone maritime activities in Panama. Entry and exit of canal. Disparity in wages between North Americans and Latin Americans. Effect of canal zone commercial establishments on Panamanian commerce. Attitude of Yankee officers and soldiers toward Panamanian nationals and their public officials. Policy of racial discrimination in the Canal Zone.
- e) Jamaican negro population and their relations with Jamaica.
- f) Hindu population in the Canal Zone and their relations with British Guiana.

9. SITUATION OF LEFTIST FORCES.

- a) Leftist political organizations - their liaison arrangements.
- b) Student movement: structure, strength, and orientation of its organizations. The need of collaborators to provide information on these matters.
- c) Workers' and Peasant organizations: structure, strength, degree of unity, leaders, work that they carry on. Imperialist penetration. ORIT.
- d) Propaganda media of leftist forces.
- e) Repressive measures against leftist forces.
- f) Attitude of leftists toward insurrection.
- g) Leftist attitude toward the Cuban Revolution.
- h) Effects of the Caribbean crisis on the leftist forces, and consequences.
- i) Periodic and permanent contact with the Left.
- j) Information on Leftist reaction toward the political and economic changes taking place in Cuba.

10. REPRESSIVE FORCES.

- a) Repressive forces operative in Panama. Their function, organization, tactics, leaders, and officers.

- b) Plans and objectives of internal repression. Tactics utilized against the Liberation Movement and Solidarity with Cuba. Their objectives in the struggle against these movements.
- c) Agreements in effect now between Panamanian and Central and Latin American repressive bodies. Meetings held to coordinate repressive measures within the Zone. Dates, place, and identity of those attending meetings. Agreements reached to fight against the Liberation and Cuban Solidarity Movements. Practical measures taken to carry them out.
- d) Foreign advisers of the repressive forces (Yankees). Name, rank, and role of advisers. Specific cases in which these advisers have intervened. "DENI" activities.
- e) Police regional schools established in Panama or Canal Zone. Instruction offered. Training cycle. Manuals (obtain copies). Instructors. Panamanian nationals and other Latin Americans taking these courses. Name, rank, and nationality.
- f) Central Intelligence Agency. Foreign heads in Panama. Their name and duties. CIA offices. CIA objectives in Panama. Their plans to accomplish these plans. CIA's national net. Their outstanding operatives; their name, rank, and duties. Their principal targets. Penetration of CIA net.
- g) Interpol contacts. Coordination with Interpol. Restrictive measures on Cuban travel. Agents.

11. COMMUNIST PARTY OF PANAMA.

- a) Its attitude toward the II Havana Declaration.
- b) Its attitude toward Cuban-Soviet Relations.
- c) Its attitude toward the direction of Cuban national and international policies.
- d) Its attitude or position regarding the International Communist Movement Schism.
 - 1) China-USSR.
 - 2) Albania-USSR.
 - 3) Yugoslavia-China-USSR-Albania.
 - 4) Peace Movement.
 - 5) Peaceful Co-existence.

- e) The Party's Internal Situation
 - 1) Strength, leaders (data on leaders).
 - 2) Disputes.
- f) The Party's relations with other leftist elements. With V.A.N.
 - 1) Disputes.
 - 2) Possibilities of Unity. Their work with mass organizations.
- g) Official Agitation policy of the Party.
- h) Its position as to the unity of the Central American Parties, regarding the development of guerrilla action.
 - 1) Their work on Solidarity with Cuba.
 - 2) Propaganda media.
- k) Party finances - source of their finances.
 - 1) Establishment of periodic and permanent contact with the Communist Party of Panama.

IMPORTANT

12. PANAMA'S INTERNAL POLITICS.

- a) Bourgeois Political parties, composition, strength, propaganda media, leaders, biographic data on leaders, programs, internal dissensions, and their position concerning the Canal Zone.
- b) Relations of bourgeois political parties with North American monopolies, with the American Embassy, Canal authorities, and the church.
- c) Anti-Communist campaigns. Their posture - attacks on Cuba. Leaders. Fraternal Secret Organizations. Relations with the Panamanian Government and the "Yankee" Embassy.
- d) Bourgeois political parties' relations with Armed Forces.
- e) Bourgeois politicians who have supported popular demonstrations against the Canal Zone. Date on these politicians.
- f) Thelma King. Biographic data, past activities, and contacts.

13. ARMED FORCES INTERNAL SITUATION.

- a) Armed Forces: Structure, corps, equipment, strength, corps organization, principal barracks or camps.
- b) Data on military leaders and their activities.
- c) Coup d'état groups within the Armed Forces.
- d) Military relations with other Latin American countries.
- e) Ideological indoctrination of the Armed Forces. Program postures and media.
- f) Data on Panamanian Military figures in international organizations U.N., Inter-American Defense Board), military attachés in and from Latin American countries.
- g) Plans for counter-insurgency training.
- h) Armed Forces relations with the Church.

14. THE CHURCH.

- a) Ecclesiastical Hierarchy.
- b) Position and controversies between foreign and national clergy.
- c) Participation of the Church in internal politics.
- d) The Church's secular organizations (i.e. Catholic Working Youth).
- e) The Church's campaign against Cuba.
- f) The Church's penetration of peasants, workers, and students.
- g) The Church's relations with Canal Zone Authorities.
- h) Inter-relationships between plans of the Church and the U.S.A.
- i) The Church's relations with the Panamanian Government.
- j) Influence of the Church on education.

15. FUNCTIONS, CHARACTERISTICS, AND DATA ON MEMBERS OF THE FOREIGN SERVICE AND THE DIPLOMATIC CORPS ACCREDITED TO THE COUNTRY.

- a) UN.
- b) OAS, Inter-American Defense Board.

- c) Panamanian officials in Latin American countries; Latin American officials in Panama.
- d) Information obtained in diplomatic circles regarding the internal life of the country.
- e) Dispatching of official documents, seals, signatures, etc.

NECESSARY

16. THE PRESS.

- a) Data on journalists and diffusion media in Panama.
- b) Possibilities of using these journalists within the country and abroad.

17. STRUCTURE OF GOVERNMENT AND ORGANIZATIONAL FUNCTIONS.

- a) Relations between the Executive and the Ministries.
- b) The function of Congress, its most outstanding figures. Relations with the "Yankee" Embassy, the North American monopolies, and the canal authorities.
- c) Data on the closest collaborators of R. Chiari.
- d) The Judicial Power. Personalities occupying high positions. Important laws. Repressive laws. Relations of the Judicial branch with other branches of the government.
- e) Other governmental organs - their functions.
- f) The necessity of recruiting collaborators to gather information on these issues.

18. SPOTTING OF COLLABORATORS TO INFORM ON THE NATIONAL ECONOMY.

- a) New economic policy of United Fruit.
- b) North American investments.
- c) Position of Panama regarding Central American economic integration.