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HIGH LIGHTS OF REQUESTS FOR FUNDS AND PERSONNEL
TOGETHER WITH FACTORS SHOWING NEED FOR FULL AMOUNT OF REQUESTS
FISCAL YEARS 1964 AND 1965

The FBI has been faced over the years with additional responsibilities and a mounting volume of work. All factors indicate that a growing volume of work can be expected in all major areas. At the same time, our costs of operation continue to increase because of factors beyond our control.

Funds and Personnel - Fiscal Years 1964 and 1965

Our pending direct appropriation request for 1965 totals \$150,445,000, an increase of \$3,545,000 when compared to the \$146,900,000 approved for 1964.

Our personnel request for 1965 will provide a total personnel staff of 14,239 full-year employees (6,014 agents and 8,225 clerks), as follows: 5,072 at the Seat of Government (468 agents and 4,604 clerks), and 9,167 employees in the Field (5,546 agents and 3,621 clerks).

This is identical with the number of employees to be provided by our 1964 appropriation although we expect to be called upon to handle an increased volume of work in 1965.

Increasing Costs

The increase of \$3,545,000 for the fiscal year 1965 is for salary and related costs. Factors entirely beyond our control, primarily the second phase of the pay raise costs which went into effect January 5, 1964, account for \$2,472,775 of the increase while the remaining \$1,072,225 in increased salary costs is attributable to factors which will enable us to retain experienced, productive personnel.

Special-Type Investigations

We are being called upon more and more often to handle special-type investigations which place extraordinary demands upon our available manpower and resources. For example:

1. Matters growing out of the sit-ins, bombings and related problems at Birmingham, Alabama, have required the peak assignment of 231 special agents; some 19,500 hours of unpaid overtime have been performed; and our cars have been driven an estimated 212,600 miles. Over-all, our costs are estimated at nearly \$443,000.

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- 2. Following the dynamite death of an Ohio gangland figure, Charles Cavallaro, and his young son in the Fall of 1962, we started an investigation under the explosives section of the Civil Rights Act of 1960. A peak of 47 agents were assigned to this case and our costs are estimated at \$116,000.
- 3. The investigation into the assassination of President Kennedy and the subsequent murder of Lee Harvey Oswald has placed tremendous demands upon our manpower and financial resources.

Growing Work Leads

The Bureau's work in all major areas has grown sharply over the years. Increases over and above the heavy volumes experienced during the past fiscal year are expected during the fiscal years 1964 and 1965. This is shown in the following tabulation:

	<u>Fingerprint Checks</u>	<u>Name Checks</u>	<u>Scientific Examinations</u>	<u>Investigative Matters</u>
1960 Actual	5,202,907	1,571,834	210,745	537,335
1961 Actual	5,496,374	1,623,625	224,183	591,226
1962 Actual	5,832,677	1,832,930	231,456	637,090
1963 Actual	5,720,537	1,823,184	247,894	636,371
1964 Estimated ...	6,000,000	1,900,000	250,000	665,000
1965 Estimated ...	6,000,000	1,900,000	250,000	665,000
 Increase: 1965 Over 1960	 797,093 (15%)	 323,166 (21%)	 39,255 (19%)	 127,665 (24%)

*up from
5% of
30 (45 days)*

On January 1, 1964, a total of 116,798 investigative matters were pending throughout the Field. Seven per cent were in a delinquent status. There is an average assignment of 22 matters per agent, up two from the average of 20 a year ago. The upward trend of our Field work over the last few years is reflected in the fact that on January 1, 1957, the average assignment per agent was but 16 matters.

Internal Security and Counterintelligence Operations

Communist Party-USA: The unswerving allegiance of the Communist Party-USA to the Soviet Union plus its greatly stepped-up programs designed

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Illustrative of our progress and growing work in this area is that from four active double agents (and six under development) in 1956 we steadily climbed to the use of 66 (and 87 under development) during the fiscal year 1962. During the fiscal year 1963 this number was increased to 83 double agents in active operation with 118 others under development. As of February 6, 1964, we had 97 active double agents and 143 others under development. With penetration of the communist-bloc intelligence services being the most effective means of controlling their operations, efforts to develop a greater number of highly placed double agents have been intensified and a corresponding increase in work load is contemplated. 147
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New Programs: A concentrated effort has been made to cut down and eliminate types of cases having a relatively limited potential in order that greater attention may be given to matters of major importance. However, increasing success in the defection of top Soviet-bloc intelligence officers has resulted in a greater number of extremely sensitive cases of major importance requiring extensive investigation and detailed supervision. Although said to be "impossible" the FBI has now established high level sources within the KGB (Committee of State Security), the GRU (Military Intelligence Service) and the MIA (Soviet Ministry of Foreign Affairs). An increase in work load is inevitable.

General Criminal and Civil Operations

The volume of crime throughout the country has been on the increase over the years and preliminary figures for the first nine months of the calendar year 1963 show a national increase in serious crime of 10 per cent over the same period in 1962. The upward trend of crime is reflected in the growing amount of criminal work we have been called upon to handle. Our work in the criminal and civil area, which reached record highs in several classifications, is expected to continue its upward climb. Some high lights follow:

Bank Robbery: An all-time high of 1,371 violations were received during 1963.

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Fugitive Felon Act: A record high total of 2,514 fugitives were located during 1963 under the provisions of this Act.

Stolen Autos: An all-time high of 19,192 stolen autos which had been moved interstate were recovered in FBI cases during 1963.

Civil Rights: These cases continue to mount. There were 1,398 such cases in 1960; 1,813 in 1961; 2,005 in 1962; and 2,092 in 1963.

At the Department's direction we have conducted investigations and made surveys regarding racial discrimination in voting matters in over 100 counties under the Civil Rights Act of 1960. The Department has indicated it will continue to press vigorously for full voting rights for every citizen and it can be anticipated our extensive investigations in this regard will continue.

New Work and Responsibilities

One factor affecting our growing volume of work is the steady receipt of new responsibilities, such as those in connection with the Government's drive on organized crime and from new items of legislation. The drive on organized crime requires a very heavy assignment of manpower and involves the constant handling of thousands of investigations. The growing work here can be visualized when it is considered that we presently have some 5,000 investigations pending in this over-all field as compared with approximately 3,000 in January, 1963.

As to the added work that results from new legislation, the items of legislation enacted since the Fall of 1961, to aid primarily in the drive against organized crime, serve as a timely example of how this brings about a new and continuing increase in our work. These items of legislation had by January 1, 1964, resulted in the opening of 20,749 new cases. (Detailed tabulation Exhibit 3 attached.)

Efforts Made to Handle Work With Minimum Personnel Available

Overtime Services: To handle the growing amount of work and the many investigations which require immediate and continuous handling, our investigative staff has performed extensive overtime services. The more than three million hours of overtime during the fiscal year 1963 were equivalent to the service of 1,526 special agents on a full-year basis. Had it been necessary to employ the additional 1,526 agents the costs would have been in excess of \$17 million. After considering the extent to which this overtime was compensated under fringe

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benefits regulations, there was a savings to the Government of over \$11, 400, 000 when compared with the value of the total overtime performed.

Productivity: For many years this Bureau has had in policy and practice the goal of maximum efficiency of operations with the minimum expenditure of manpower and money. This policy is implemented by our inspectional staff and training programs. Both are designed to insure that personnel employed are efficient and productive and through the inspectional staff, annual detailed examination is made of all phases of our operations to insure that these objectives are obtained and maintained. Through this and other administrative controls, our operations and programs are being constantly changed, expanded or curtailed as needed to meet our responsibilities in the most economical and efficient manner. Thus, all possibilities of curtailment of programs and costs are constantly being scrutinized and placed in effect wherever possible, and continuing efforts are made to increase our productive capacity.

An example of growing productivity is that involving the major area of investigative matters being handled by our investigative staff. During the fiscal years 1962 and 1963, an average of 117 investigative matters were closed per agent. During the fiscal years 1964 and 1965 the average per agent is expected to rise to 119 investigative matters closed.

As a further example of growing productivity, we have achieved a mounting record of accomplishments in the face of a steadily growing volume of work. (Exhibit 4 attached.)

Suggestion Program: The FBI has had a suggestion program in existence for many years. Our personnel actively participate and many suggestions are adopted which improve our operations and such suggestions are recognized under the Incentive Awards Program. Incentive awards are also given for sustained, superior performance and for outstanding accomplishments on the part of Bureau personnel.

Conclusion

Although all factors indicated that this Bureau would be called upon to handle a still larger volume of work during 1965, no request was made for additional personnel. This, of course, meant that additional work would have to be borne by an already overworked staff.

The responsibilities and heavy work loads borne by the staff of this Bureau during the past fiscal years show no tendency toward decreasing but rather of increasing. A reduction in our present staff would further increase the work of each individual and would present the potential of having a serious

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effect upon employee morale with a resulting higher turnover and loss of experienced and trained personnel--one of the most valuable assets of the FBI.

In light of its pressing commitments, the FBI cannot in good conscience accede to any proposed cut in either the fiscal year 1964 or 1965 as to funds or personnel. To do so would seriously jeopardize its ability to carry out its responsibilities in the espionage, security, organized crime, civil rights and other vital areas of activity, all of which are considered to be fixed commitments of the highest national priority.

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