

JFK ASSASSINATION SYSTEM

IDENTIFICATION FORM

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AGENCY INFORMATION

AGENCY : OMB  
RECORD NUMBER : 179-10002-10003

RECORDS SERIES :  
60.5, SUBJECT FILES--DEPARTMENT OF JUSTICE

AGENCY FILE NUMBER :  
-----

DOCUMENT INFORMATION

ORIGINATOR : DOJ  
FROM :  
TO :

TITLE :  
GENERAL JUSTIFICATION OF ESTIMATES, FISCAL YEAR 1966, FBI

DATE : 10/00/64  
PAGES : 126

SUBJECTS :  
ASSASSINATION, JOHN KENNEDY  
DEPARTMENT OF JUSTICE  
BUDGET REQUEST

DOCUMENT TYPE : PAPER, TEXTUAL DOCUMENT  
CLASSIFICATION : T  
RESTRICTIONS : REFERRED  
CURRENT STATUS : P  
DATE OF LAST REVIEW : 05/03/93

OPENING CRITERIA :

COMMENTS :  
Folder: Justice Dept. FY 1966 Vol. 2. several duplicate pages.  
Box: 30

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[R] - ITEM IS RESTRICTED

TOP SECRET

GENERAL JUSTIFICATION OF ESTIMATES

FISCAL YEAR 1966

FEDERAL BUREAU OF INVESTIGATION

John Edgar Hoover  
Director

TOP SECRET

Group 1  
Excluded From Automatic Down-  
grading and Declassification

OCT 20 1964

CIVIL RIGHTS CASES

There is an estimated average of two investigative matters per civil rights case.

October 8, 1964

Positions in Grades GS-14 and Higher  
Budget Estimates for Fiscal Year 1966  
Federal Bureau of Investigation

Bureau of Budget Circular No. A-11, Revised, Transmittal Memorandum No. 25, dated August 25, 1964, required the submission of supplemental information concerning positions in grades GS-14 and above, either with the regular budget submission or subsequently and prior to budget hearings.

Before going into the requested information it is desired to again call to the attention of the Bureau of Budget certain facts concerning the promotional program of the FBI, because they have a direct bearing and effect upon changes in the number of filled positions in all grades. Positions in the FBI are excepted from the classified civil service. We recruit our own personnel. Vacancies in all grades except 2, 3, 4 and 10, the entrance grades for new employees, are filled by internal promotions.

This Bureau has had a definite promotional program since June of 1943. Approval has been given by both the Bureau of Budget and Congress to funds for such promotions. All employees are made aware of the Bureau's promotional program and therefore, in order to sustain a career service, we must be in a position to properly remunerate those given higher responsibilities. Grade promotions are not automatic at any grade level, as each must be earned by the work actually performed, and the Bureau has very carefully devised criteria for these promotions. The Bureau's policies and procedures on promotions are under close executive supervision and scrutiny through a highly centralized personnel management system. The Bureau adheres closely to Civil Service Commission position classification standards in classifying positions, and we insure that employees perform at their grade level. It is not felt by this Bureau that the Federal Salary Reform Act of 1962 or the Government Employees Salary Reform Act of 1964 have any effect on this program since they primarily adjusted salaries and not grade structure.

This Bureau is opposed to any proposals being made applicable to it that would place a tighter control on the number of positions in grades, or increase the time required in grade intervals before promotion. Full and complete explanation of this Bureau's reasons were set forth in material furnished in reply to letter dated April 11, 1964, from Bureau of Budget to Attorney General Robert F. Kennedy on this subject.

The summary table requested by Bureau of Budget for positions in grades GS-14 and above is attached.

In response to the current request of the Bureau of Budget for a special justification by grades, for GS-14 and above where the number proposed for fiscal year 1966 exceeds the number actually filled during fiscal year 1964, the following information is submitted:

1. Positions proposed for fiscal year 1966 as compared with number actually filled in fiscal year 1964 are tabulated below:

<u>Grades</u>	<u>Positions Actually Filled in FY 1964</u>	<u>Positions Proposed For FY 1966</u>	<u>Change (Increase +; Decrease -)</u>
GS-14	525	552	+ 27
GS-15	104	112	+ 8
GS-16	43	43	--
GS-17	20	21	+ 1
GS-18	12	11	- 1
Executive	3	4	+ 1

2. The increase of one in Executive positions is to implement the provisions of the Federal Executive Salary Act of 1964 (Public Law 88-426) which allows four such positions. Specifically, it provides for two positions entitled "Assistant to the Director," there previously having been provision for only one. The duties and responsibilities of these two positions are equal and organizationally necessary in order to properly discharge the Bureau's increasing responsibilities.

3. The Director of the FBI has specific statutory authority (Section 505(e) of Title V of the Classification Act of 1949, as amended) to place a total of 75 positions in grades GS-16, 17 and 18. These positions are occupied by top supervisory officials of the FBI. On an overall basis there is no change in the total number of these positions. The increase of one in GS-17 is offset by the decrease of one in GS-18.

4. The increases of eight positions for GS-15 and of 27 positions for GS-14 are due to increased responsibilities of the FBI requiring such additional positions and to the specific promotional policy referred to at the beginning of this material. For example, our need for additional Special Agent personnel, in itself, creates the necessity for additional incumbents among supervisory personnel. Further, our recent establishment of an additional field office in Jackson, Mississippi, increased our supervisory staff by four.

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PART I. - DETAILED APPROPRIATION DATA



*Official*

DEPARTMENT OF JUSTICE

FEDERAL BUREAU OF INVESTIGATION

SALARIES AND EXPENSES

For expenses necessary for the detection and prosecution of crimes against the United States; protection of the person of the President of the United States; acquisition, collection, classification and preservation of identification and other records and their exchange with, and for the official use of, the duly authorized officials of the Federal Government, of States, cities, and other institutions, such exchange to be subject to cancellation if dissemination is made outside the receiving departments or related agencies; and such other investigations regarding official matters under the control of the Department of Justice and the Department of State as may be directed by the Attorney General, including purchase for police-type use without regard to the general purchase price limitation for the current fiscal year (not to exceed five hundred and one, including one armored vehicle, for replacement only) and hire of passenger motor vehicles; firearms and ammunition; not to exceed \$10,000 for taxicab hire to be used exclusively for the purposes set forth in this paragraph; payment of rewards; and not to exceed \$70,000 to meet unforeseen emergencies of a confidential character, to be expended under the direction of the Attorney General, and to be accounted for solely on his certificate; ~~[\$150,445,000]~~ *Provided*, That the compensation of the Director of the Bureau shall be \$30,000 per annum so long as the position is held by the present incumbent.

six  
of which five hundred  
and one shall be

\$165,365,000

None of the funds appropriated for the Federal Bureau of Investigation shall be used to pay the compensation of any civil-service employee.

(5 U.S.C. 300, 340, 341, 341c, 341e;  
Department of Justice Appropriation Act, 1965.)

*Draxler*  
*12/3/64*

Note: Supplemental appropriations being requested for fiscal year 1965 totaling \$10,635,000 (\$5,605,000 to cover cost of pay increases provided by Public Law 88-426, approved August 14, 1964, \$3,800,000 to cover cost of Civil Rights Act of 1964, Public Law 88-352, approved July 2, 1964, and \$1,230,000 to cover extension of name check procedures and investigations of White House personnel).

*Revised 10/29/64* 7-2

DEPARTMENT OF JUSTICE

FEDERAL BUREAU OF INVESTIGATION

SALARIES AND EXPENSES

For expenses necessary for the detection and prosecution of crimes against the United States; protection of the person of the President of the United States; acquisition, collection, classification and preservation of identification and other records and their exchange with, and for the official use of, the duly authorized officials of the Federal Government, of States, cities, and other institutions, such exchange to be subject to cancellation if dissemination is made outside the receiving departments or related agencies; and such other investigations regarding official matters under the control of the Department of Justice and the Department of State as may be directed by the Attorney General, including purchase for police-type use without regard to the general purchase price limitation for the current fiscal

year (not to exceed ~~five~~ <sup>six</sup> hundred and one, including one armored vehicle, for replacement only) and hire of passenger motor vehicles; firearms and ammunition; not to exceed \$10,000 for taxicab hire to be used exclusively for the purposes set forth in this paragraph; payment of rewards; and not to exceed \$70,000 to meet unforeseen emergencies of a confidential character, to be expended under the direction of the Attorney General, and to be accounted for solely on his certificate; ~~[\$150,445,000]~~ <sup>\$164,515,000</sup> *Provided*, That the compensation of the Director of the Bureau shall be \$30,000 per annum so long as the position is held by the present incumbent.

None of the funds appropriated for the Federal Bureau of Investigation shall be used to pay the compensation of any civil-service employee.

(5 U.S.C. 300, 340, 341, 341c, 341e;  
Department of Justice Appropriation Act, 1965.)

Note: Supplemental appropriations being requested for fiscal year 1965 totaling \$9,405,000 (\$5,605,000 to cover cost of pay increases provided by Public Law 88-426, approved August 14, 1964, and \$3,800,000 to cover cost of Civil Rights Act of 1964, Public Law 88-352, approved July 2, 1964).

DEPARTMENT OF JUSTICE  
 FEDERAL BUREAU OF INVESTIGATION  
 SALARIES AND EXPENSES

Program and Financing (in thousands of dollars)

Identification code	19 64 actual	19 65 estimate	19 66 estimate
11-10-0200-0-1-908			
<b>Program by activities:</b>			
1. Security and criminal investigations:			
(a) Coordination .....	6,018	6,684	6,869
(b) Maintenance of investigative records and communications system .....	6,493	7,261	7,743
(c) Field investigations .....	111,446	119,371	126,575
2. Identification by fingerprints	10,959	12,577	12,625
3. Criminal and scientific laboratory .....	3,236	3,744	3,626
4. Training schools and inspectional services .....	1,284	1,424	1,460
5. General administration .....	5,899	6,450	6,467
Total program costs, funded <sup>1/</sup> ..	145,335	157,511	165,365
Change in selected resources <sup>2/</sup> ....	1,334	- 1,461	.....
Total obligations .....	146,669	156,050	165,365
1/ Includes capital outlay as follows: 1964, \$3,205 thousand; 1965, \$4,834 thousand; 1966, \$3,972 thousand.			
2/ Selected resources as of June 30 are as follows:			
	<u>1963</u>	<u>1964</u>	<u>1965</u>
Stores .....	153	181	175
Unpaid undelivered orders .....	399	1,705	250
Total selected resources .....	552	1,886	425

\*GPO: 19-0-735-186

*Revised 10/29/64 7-3*

DEPARTMENT OF JUSTICE  
 FEDERAL BUREAU OF INVESTIGATION  
 SALARIES AND EXPENSES

FINANCING AND EXPENDITURES (in thousands of dollars)

Identification code	1964 actual	1965 estimate	1966 estimate
11-10-0200-0-1-908			
10 Total obligations (from program schedule).....	146,669	156,050	165,365
Financing:			
Receipts and reimbursements from:			
<del>11 --- Administrative budget accounts (---)</del>			
<del>13 --- Trust fund accounts (---)</del>			
<del>14 --- Non-Federal sources (---)</del>			
<del>16 --- Comparative transfers to/from (---) other accounts</del>			
<del>17 --- Recovery of prior year obligations (---)</del>			
<del>21 --- Unobligated balance available, start of year (---)</del>			
<del>24 --- Unobligated balance available, end of year</del>			
25 Unobligated balance lapsing.....	173	.....	.....
26 Unobligated balance rescinded ( ).....			
40 New obligational authority (appropriation).....	146,842	156,050	165,365
<del>40 Appropriation</del> .....	146,900	150,445	165,365
41 Transfer to "Operating expenses, Public Buildings Service, Gen- eral Services Administration Relation of obligations to expenditures: (77 Stat. 436 and 78 Stat. 647)."	- 58	.....	.....
43 40 - Total obligations Appropriation (adjusted)	146,842	150,445	165,365
44 Proposed supplemental due to 70 - Receipts and other effects (items 11-17) civilian pay increases .....	.....	5,605	.....
71 Obligations affecting expenditures.....	146,669	156,050	165,365
72 Obligated balance, start of year.....	8,878	12,571	11,641
74 Obligated balance, end of year (-).....	- 12,571	- 11,730	- 12,957
77 Adjustments in expired accounts.....	49	.....	.....
90 Expenditures excluding pay increase supplemental .....	143,024	151,666	163,330
91 Expenditures from civilian pay increase supplemental .....	.....	5,225	380

Use instead of Form 302 and 303 when possible

GPO: 1964-O-735-187

Change per B. Bureau  
 11-20-64

DEPARTMENT OF JUSTICE  
 FEDERAL BUREAU OF INVESTIGATION  
 SALARIES AND EXPENSES

FINANCING AND EXPENDITURES (in thousands of dollars)

Identification code	1964 actual	1965 estimate	1966 estimate
11-10-0200-0-1-908			
10 Total obligations (from program schedule).....	146,669	155,934	164,515
Financing:			
Receipts and reimbursements from:			
11---Administrative budget accounts (---)			
13---Trust fund accounts (---)			
14---Non-Federal sources (---)			
16---Comparative transfers to/from (---) other accounts.....			
17---Recovery of prior year obligations (---)			
21---Unobligated balance available, start of year (---)			
24---Unobligated balance available, end of year.....			
25 Unobligated balance lapsing.....	173	.....	.....
26---Unobligated balance rescinded ( ).....			
New obligational authority.....	146,842	155,934	164,515
40 Appropriation .....	146,900	150,445	164,515
Transfer to "Operating expenses, Public Buildings Service," Gen- eral Services Administration (77 Stat. 436 and 78 Stat. 647).	- 58	- 116	.....
43: 40- Total obligations Appropriation (adjusted).....	146,842	150,329	164,515
44 Proposed supplemental due to 70---Receipts and other effects (items 11-17) civilian pay increases .....	.....	5,605	.....
71 Obligations affecting expenditures.....	146,669	155,934	164,515
72 Obligated balance, start of year.....	8,878	12,571	11,730
74 Obligated balance, end of year (---).....	- 12,571	- 11,730	- 12,892
77 Adjustments in expired accounts.....	49	.....	.....
90 Expenditures excluding pay increase supplemental .....	143,024	151,550	162,973
91 Expenditures from civilian pay increase supplemental .....	.....	5,225	380

Use instead of Form 303 and 303 when possible

Rev. 0-1964-0-735-187

Proposed for separate transmittal: Under existing legislation

STANDARD FORM 300  
July 1964, Bureau of the Budget  
Circular No. A-11, Revised.  
300-102

DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION  
SALARIES AND EXPENSES

Program and Financing (in thousands of dollars)

Identification code	1964 actual	1965 estimate	1966 estimate
11-10-0200-1-1-908			
<u>Program by activities:</u>			
1. Security and criminal investigations:			
(a) Coordination .....	.....	197	.....
(b) Maintenance of investigative records and communications system .....	.....	252	.....
(c) Field investigations .....	.....	4,483	.....
2. Identification by fingerprints .	.....	85	.....
5. General administration .....	.....	13	.....
Total program costs - obligations .....	.....	5,030	.....
<u>Financing:</u>			
40 New obligational authority (proposed supplemental appropriation) .....	.....	5,030	.....
<u>Relation of obligations to expenditures:</u>			
71 <sup>Total</sup> Obligations (affecting expenditures) .....	.....	5,030	.....
72 Obligated balance, start of year .	.....	.....	430
74 Obligated balance, end of year (-)	.....	- 430	.....
90 Expenditures .....	.....	4,600	430
<del>1/ Includes capital outlay of \$708 thousand.</del>			

Revised 10/29/64 7-5

★GPO:1964-0-186

STANDARD FORM 300  
 July 1964, Bureau of the Budget  
 Circular No. A-11, Revised.  
 300-102

DEPARTMENT OF JUSTICE  
 FEDERAL BUREAU OF INVESTIGATION  
 SALARIES AND EXPENSES

Program and Financing (in thousands of dollars)

Identification code 11-10-0200-0-1-908	1964 actual	1965 estimate	1966 estimate
<u>Program by activities:</u>			
1. Security and criminal investigations:			
(c) Field investigations (costs - obligations) .....			
	.....	3,766 <sup>1/</sup>	.....
<u>Financing:</u>			
New obligational authority .....			
	.....	3,766	.....
40 Proposed supplemental appropriation .....	.....	3,800	.....
Transfer to "Operating expenses, Public Buildings Service, General Services Administration (78 Stat 647) .....			
	.....	- 34	.....
43 <u>Proposed supplemental appropriation (adjusted) .....</u>	.....	3,766	.....
<u>Relation of obligations to expenditures:</u>			
71 Obligations affecting expenditures .....	.....	3,766	.....
72 Obligated balance, start of year .....	.....	.....	295
74 Obligated balance, end of year (-) .....	.....	- 295	.....
90 Expenditures .....	.....	3,471	295
<sup>1/</sup> Includes capital outlay of \$696 thousand.			

★ GPO: 1964-O-735-186

Proposed for separate transmittal:

DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

Under existing legislation, 1965. - It is anticipated that a supplemental appropriation will be needed as follows: (1) \$3,800,000 to cover increased work resulting from the Civil Rights Act of 1964 (Public Law 88-352, approved July 2, 1964) and (2) \$1,230,000 to cover investigations of White House personnel and the extension of name checking procedures.

*Revised 10/29/64 7-6*



Proposed for separate transmittal:

DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

Under existing legislation, 1965. - It is anticipated that a supplemental appropriation will be needed to cover increased work resulting from the Civil Rights Act of 1964 (Public Law 88-352, approved July 2, 1964).

DEPARTMENT OF JUSTICE  
 FEDERAL BUREAU OF INVESTIGATION  
 ADVANCES AND REIMBURSEMENTS

Program and Financing (in thousands of dollars)

Identification code 11-10-0200-0-1-908	19 64 actual	19 65 estimate	19 66 estimate
<u>Program by activities:</u>			
1. Security and criminal investigations:			
(a) Coordination:			
Atomic Energy Commission ..	95	90	86
Civil Service Commission ..	9	13	13
Agency for International Development .....	1	.....	.....
Other agencies .....	31	8	8
(b) Maintenance of investigative records and communications system:			
Civil Service Commission ..	2	2	2
(c) Field investigations:			
Atomic Energy Commission ..	1,038	987	950
Civil Service Commission ..	43	64	64
Agency for International Development .....	18	18	18
Other agencies .....	357	349	41
Non-Federal sources .....	77	123	112
4. Training schools and inspectional services:			
Agency for International Development .....	6	14	14
5. General administration:			
Atomic Energy Commission .....	2	2	2
Civil Service Commission .....	1	1	1
Other agencies .....	1	.....	.....

\* GPO: 1964-O-735-186

DEPARTMENT OF JUSTICE  
 FEDERAL BUREAU OF INVESTIGATION  
 ADVANCES AND REIMBURSEMENTS

Program and Financing (in thousands of dollars) - Continued

Identification code	1964 actual	1965 estimate	1966 estimate
11-10-3999-0-4-908			
10 Total obligations .....	1,681	1,671	1,311
<u>Financing:</u>			
Receipts and reimbursements from:			
11 Administrative budget accounts <i>AJ</i>	- 1,604	- 1,548	- 1,199
14 Non-Federal sources (40 U.S.C. 481 (c)) <i>AJ</i> .....	- 77	- 123	- 112
<i>new oblig. auth</i> <del>Total financing</del> .....	<del>1,681</del>	<del>1,671</del>	<del>1,311</del>
Relation of obligations to expenditures:			
10 Total obligations .....	1,681	1,671	1,311
70 Receipts and other offsets (items 11-17) .....	- 1,681	- 1,671	- 1,311
71 Obligations affecting expenditures	.....	.....	.....
90 Expenditures .....	.....	.....	.....

★GPO:196 35-186

*Revised 10/29/64*

DEPARTMENT OF JUSTICE  
 FEDERAL BUREAU OF INVESTIGATION  
 ADVANCES AND REIMBURSEMENTS

Program and Financing (in thousands of dollars) - Continued

Identification code 11-10-0200-0-1-908	1964 actual	1965 estimate	1966 estimate
Total obligations .....	1,681	1,671	1,311
<u>Financing:</u>			
Advances and reimbursements from--			
11 Administrative budget accounts ..	1,604	1,548	1,199
14 Non-Federal sources (40 U.S.C. 481 (c)) .....	77	123	112
Total financing .....	1,681	1,671	1,311

DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION  
SALARIES AND EXPENSES

OBJECT CLASSIFICATION (in thousands of dollars) - Continued

Identification code	19 64 actual	19 65 estimate	19 66 estimate
11-10-0200-0-1-908			
<del>Reimbursable Obligations</del>			
Personnel compensation:			
11.1 Permanent positions.....	1,241	1,188	933
11.3 <del>Positions other than permanent</del> .....			
11.5 Other personnel compensation.....	88	82	63
Total personnel compensation.....	1,329	1,270	996
12.0 Personnel benefits.....	91	87	68
13.0 <del>Benefits for former personnel</del> .....			
21.0 Travel and transportation of persons.....	115	116	62
22.0 Transportation of things.....	5	4	4
23.0 Rent, communications, and utilities.....	13	11	11
24.0 Printing and reproduction.....	1	1	1
25.1 Other services.....	17	15	14
25.2 <del>Services of other agencies</del> .....			
26.0 Supplies and materials.....	13	12	12
31.0 Equipment.....	97	155	143
32.0 <del>Lands and structures</del> .....			
33.0 <del>Investments and loans</del> .....			
41.0 <del>Grants, subsidies, and contributions</del> .....			
42.0 <del>Insurance claims and indemnities</del> .....			
43.0 <del>Interest and dividends</del> .....			
44.0 <del>Refunds</del> .....			
99.0 Total obligations <del>payable out of</del> <del>reimbursements</del> .....	1,681	1,671	1,311

\* GPO : 1964 - /82-489

(Mono cast: 21.5)

(Mono cast: 5)

(Mono cast: 5)

(Mono cast: 4.9)

DEPARTMENT OF JUSTICE  
 FEDERAL BUREAU OF INVESTIGATION  
 SALARIES AND EXPENSES

PERSONNEL SUMMARY

Identification code	19 64 actual	19 65 estimate	19 66 estimate
11-10-0200-0-1-908			
<del>Reimbursable Obligations</del>			
Total number of permanent positions .	136	120	101
Average number of all employees .....	131	116	97
<del>Employees in permanent positions, end of year .....</del>	<del>124</del>	<del>110</del>	<del>97</del>
<del>Employees in other positions, end of year .....</del>	<del>0</del>	<del>0</del>	<del>0</del>
Average GS grade .....	9.7	9.8	9.2
Average GS salary .....	8,193 <del>\$9,725</del>	8,510 <del>\$10,214</del>	8,468 <del>\$9,568</del>
<i>Average salary of ungraded positions</i>	<i>5,618</i>	<i>5,981</i>	<i>6,001</i>

SUMMARY STATEMENT  
FUND AND PERSONNEL NEEDS--FISCAL YEARS 1965 AND 1966

Subsequent to the justification of the 1965 fund needs of the Bureau before the House Appropriations Subcommittee and subsequent to the submission of the preliminary estimate for the fiscal year 1966, two laws have been enacted making it necessary for this Bureau to request additional funds and personnel for the fiscal year 1965 and to increase our request for funds and personnel for the fiscal year 1966. The first is the Civil Rights Act of 1964 (Public Law 88-352, approved July 2, 1964). The second is the Government Employees Salary Reform Act of 1964 (Public Law 88-426, approved August 14, 1964).

In addition, two new programs are being undertaken by the FBI beginning in latter part of October, 1964: the extension of name check procedures and security background investigations of White House personnel being undertaken at the request of the President.

In order to simplify consideration of the fund and personnel needs of this Bureau, the budget schedules submitted herewith include the additional funds needed for both fiscal years 1965 and 1966 for the foregoing new legislation and programs.

There are set forth below (1) a justification of the additional funds and personnel needed for the fiscal year 1965; (2) a summary tabulation of fund and personnel needs for both fiscal years 1965 and 1966; and (3) the justification material for the fiscal year 1966.

*Revised 10/29/64* 7-9

SUMMARY STATEMENT  
FUND AND PERSONNEL NEEDS--FISCAL YEARS 1965 AND 1966

Subsequent to the justification of the 1965 fund needs of the Bureau before the House Appropriations Subcommittee and subsequent to the submission of the preliminary estimate for the fiscal year 1966, two laws have been enacted making it necessary for this Bureau to request additional funds and personnel for the fiscal year 1965 and to increase our request for funds and personnel for the fiscal year 1966. The first is the Civil Rights Act of 1964 (Public Law 88-352, approved July 2, 1964). The second is the Government Employees Salary Reform Act of 1964 (Public Law 88-426, approved August 14, 1964).

In order to simplify consideration of the fund and personnel needs of this Bureau, the budget schedules submitted herewith include the additional funds needed for both fiscal years 1965 and 1966 for the foregoing new legislation.

There are set forth below (1) a justification of the additional funds and personnel needed for the fiscal year 1965; (2) a summary tabulation of fund and personnel needs for both fiscal years 1965 and 1966; and (3) the justification material for the fiscal year 1966.



FISCAL YEAR 1965  
JUSTIFICATION OF REQUEST FOR ADDITIONAL FUNDS AND PERSONNEL

Additional funds are required as a result of the new items of legislation and programs as follows:

Government Employees Salary Reform Act of 1964, (Public Law 88-426, approved August 14, 1964) .....	✓	\$5,605,000
Civil Rights Act of 1964 (Public Law 88-352, approved July 2, 1964) ..	✓	\$3,800,000
Extension of name check procedures and investigation of White House personnel .....	✓	\$1,230,000

ADDED PAY RAISE COSTS

Public Law 88-426, approved August 14, 1964, increased the rates of pay which we must pay our employees beginning July 5, 1964. The total estimated cost of such additional salary and related costs for the employees provided in our approved appropriation for the fiscal year 1965 is \$5,605,000. A supplemental appropriation is required for this entire amount.

The FBI is unable to absorb any of this increase which is brought on by legislative requirement and the new programs. The Bureau has already taken into consideration all possible savings which might accrue as the result of resignations, retirements or deaths. Also, it will be impossible to reduce our staff in any other manner such as through leave-without-pay or reduction-in-force procedures and continue to carry out our responsibilities.

Our investigative work has been climbing steadily for

*Revised 10/29/64 7-10*

FISCAL YEAR 1965  
JUSTIFICATION OF REQUEST FOR ADDITIONAL FUNDS AND PERSONNEL  
RESULTING FROM ENACTMENT OF NEW LEGISLATION

Additional funds are required as a result of the new items of legislation as follows:

Government Employees Salary Reform  
Act of 1964, (Public Law 88-426,  
approved August 14, 1964) ..... / \$5,605,000

Civil Rights Act of 1964 (Public Law  
88-352, approved July 2, 1964) .. / \$3,800,000

ADDED PAY RAISE COSTS

Public Law 88-426, approved August 14, 1964, increased the rates of pay which we must pay our employees beginning July 5, 1964. The total estimated cost of such additional salary and related costs for the employees provided in our approved appropriation for the fiscal year 1965 is \$5,605,000. A supplemental appropriation is required for this entire amount.

The FBI is unable to absorb any of this increase, all of which is brought on by legislative requirement. The Bureau has already taken into consideration all possible savings which might accrue as the result of resignations, retirements or deaths. Also, it would be impossible to reduce our staff in any other manner such as through leave-without-pay or reduction-in-force procedures and continue to carry out our responsibilities.

Our investigative work has been climbing steadily for

a number of years and there is no indication but that this trend will continue.

In addition, the Bureau continues to receive new responsibilities. Among other items, the Civil Rights Act of 1964, approved July 2, 1964, has sharply increased our work in the civil rights field and since our staff is hard pressed to keep abreast of the existing work, additional personnel is being requested for both the fiscal years 1965 and 1966 to handle the new work growing out of this legislation.

Further, because of an increasing volume of urgent special-type work in the civil rights and criminal categories which has required the extraordinary assignment of manpower, the Bureau has had to divert agent personnel and other resources from other vital work in the security field and in some criminal categories to handle these urgent special assignments. To correct this situation, the Bureau in its original submission for 1966 requested an additional 330 full-year employees for security-type work recommended by the President's Foreign Intelligence Advisory Board and approved by the President.

#### Civil Rights Act of 1964

The Civil Rights Act of 1964, approved July 2, 1964, substantially broadened our work in the civil rights field.

One section of the Act pertains to discrimination in places of public accommodation, such as hotels and restaurants.

It authorizes the Attorney General to take various steps in connection with discriminatory practices in such facilities. With a tremendous number of public accommodation-type

