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3. A Cuban revolt well conceived, timed, executed, and supported overtly by US military forces could destroy the Cuban Government in being and establish in its stead a government friendly to the US. The requisite conditions of timing and execution suggest that they can be assured best by US initiation and control of the enterprise by covert means.

4. Operations in accordance with the general concept presented herein are designed to create the conditions under which the US could participate in Free Cuban revolutionary activities and ultimately initiate overt large scale military operations in Cuba without subjecting the US to unacceptable censure. To achieve the desired result, however, activities of CIA, State, DOD and USIA must be coordinated in an over-all plan.

5. General Concept. The calendar of events in enclosure (1) will bring these operations to fruition in about 18 months. The program could be compressed to about 15 months provided that initial decisions and initial actions required to coordinate the activities of all concerned agencies were expedited.

a. CIA would begin as soon as practicable to introduce assets into Cuba to develop intelligence required for successful UW operations.

b. Concurrently, State would initiate action to ensure the organization of Cuban factions into a single, cohesive political organization, and establish a Free Cuban Government in Exile, preferably in a Latin American country.

c. DOD (The Military Services) in conjunction with CIA and CINCLANT would train Cuban nationals for operations with US UW forces.

d. USIA would develop and execute a propaganda plan to support the US program.

e. DOD (CINCLANT) would initiate CINCLANT 380-63 on/about 15 January 1964 by [infiltrating UW forces into Cuba for area assessment, establishing guerrilla bases, developing military assets, establishing escape and evasion nets and conducting subversion.] On about 15 June 1964, [UW forces would be augmented] and would accelerate subversive operations to create conditions favorable to establishing a Free Cuban Government on Cuban soil and for employing conventional forces.

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