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INCOMING TELEGRAM

Department of State

- BUNDY-SMITH
- ALEXANDER
- BELK
- BRUBECK
- CHASE
- DUNGAN
- FURRESTAL
- JOHNSON
- WILDUFF
- KLEIN
- KOMER
- PARROTT
- SAUNDERS
- SCHLESINGER
- SMITH, WM. Y.

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Control: 20386
Rec'd: OCTOBER 25, 1963
3:23 P.M.

FROM: LEOPOLDVILLE
TO: Secretary of State
NO: 925, OCTOBER 25, 7 PM

PRIORITY

1. IN PROCESSION OF ARBITRARY MEASURES SINCE CLOTURE OF SPECIAL SESSION OF PARLIAMENT, ARREST OF LABOR LEADERS AND TENDENCY OF COMMISSIONERS TO SHUNT ADOULA ASIDE, ARE MOST DISTRUBING. GOVT DOMINATED BY ANANY WOULD MAKE SHORT WORK OF NON ALIGNMENT POLICY, WOULD BE VIGOROUS, DECISIVE AND WELL DISPOSED TOWARDS US. ON OTHER HAND, IT WOULD PROBABLY BE OBSCURANTIST, ARBITRARY, PRIMITIVE, TOTALITARIAN, WILFUL AND IRRENPC#. EXCEPT FOR BOMBOKO, ITS MEMBERS WOULD GENERALLY FAIL TO GRASP THE DECISIVE CHARACTER OF FOREIGN AID AND OPINION IN EVOLUTION OF CONGO. THERE WOULD SEEM TO BE NO ONE IN IT CAPABLE OF DEALING WITH F/X CONTROL, MONETARY REFORM OR THE BUDGET.

2. THE ARREST OF LABOR LEADERS SEEMS TO HAVE BEEN AN UNNECESSARY AND DAMAGING BUSINESS WHICH, HOWEVER. IS NOT AS SHOCKING IN CONGO AS IT MAY PROVE ABROAD. I BELIEVE I HAVE NOW PROTESTED IT ABOUT AS ENERAGENTICALLY AS I CAN WITHOUT FURTHER INSTRUCTIONS.

3. AS TO ADOULAS POSITION I TOLD ANANY IN EFFECT, THAT HE WAS NOT SMART ENOUGH TO DO WITHOUT ADOULA BUT I DO NOT THINK HE UNDERSTOOD WHAT I WAS SAYING. BOMBOKO DENIES CATEGORICALLY ANY INTENTION OF COMMISSIONERS TO CUT AWAY FROM ADOULA. WHEN I CITED COMMISSIONS ACTION ON COMMUNIST EMBASIES QUESTION AS USURPING GOVT PEROGATIVES, BOMBOKO CLAIMED THAT ADOULA WOULD MAKE THE DECISION. I BELIEVE BOMBOKO AND AMANY DESPITE THEIR IRRITATIONS WITH ADOULA STILL CONSIDER HIM NECESSARY TO THEIR CAUSE.

4. THERE COULD HOWEVER CONCEIVABLY ARISE A SITUATION IN WHICH COMMISSIONERS GOVT. COULD BECOME SO ARBITRARY THAT ADOULA WOULD

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CHOOSE TO DISSOCIATE HIMSELF FROM IT. WE KEEPING EYE ON THIS POSSIBILITY BUT IN CONGO ONCE A MAN IS EXCLUDED, HE IS GENERALLY OUT FOR KEEPS, E.G. EXILE OR PRISON.

5. ALTHOUGH BOMBOKI'S (I SAW HIM THIS AFTERNOON) ATTITUDE MUCH MORE REASSURING THAN ANANY'S AND WHILE LATTERS INTENTIONS SEEM TO PROCEED FROM NAIVETE RATHER THAN BAD INTENTION THERE IS SUFFICIENT CAUSE FOR DIQUIET TO WARRANT OUR CONTEMPLATING APPLICATION OF GRADUATING SCALE OF PRESSURES. THUS FAR I HAVE:

A. EXPRESSED TO ADOULA AND MEMBERS OF TRIUMVIRATE MISGIVINGS ON LABOR LEADERS AREST AND BELIEVE WE HAVE SOME CHANCE OF SECURING THEIR RELEASE.

B. CIRCULATED TO ABOVE CLIPPING ON ATTITUDES OF SENATE COMMITTEE ON FOREIGN RELATIONS SHOWING INVERSE RELATION BETWEEN FOREIGN AID AND DICTATORIAL ACTS.

C. MADE CLEAR TO THEM DANGERS OF COMMISSIONS USURPING ROLE OF GOVT HINTED THAT SPECIAL AID TO GOC MIGHT BE JEOPARDIZED.

6. NEXT SCALE OF ASCENDING PRESSURES AS REQUIRED, MIGHT BE:

A. DEFERRING OR CANCELLING VISIT SUCH AS PROPOSED UAW MISSION. SPAKKS VISIT: RENS TRIP, ETC. (PROVIDED BELGIANS AGREE).

B. NUMEROUS KINDS OF LEVERAGE CAS AND DEPT CAN APPLY ALSO IN SLIDING SCALE (INCLUDING STATEMENTS OF DISAPPROBATION ON GRADUATED SCALE SUCH AS LEADS, INSPIRED ARTICL, AND FINAL STATE DEPT SPOKESMAN ETC).

C. HOLDING UP MOBUTU AIRCRAFT.

D. FOOT DRAGGING ON REPLIES TO ADOULAS REQUEST TO NEGOTIATE NEW PL 480 AGREEMENT.

E. FURTHER HOLD UP OF RELEASE OF COUNTERPART FOR PUBLIC WORKS.

F. CONTINUED

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- F. CONTINUED DEFERRAL OF ALLOCATIONS OF UNPROGRAMMED US AID.
- G. CLEAR INDICATION OF PREFERENCE FOR OTHER POLITICAL FIGURES, E.G. KALONJI.
- H. RECALL OF US AMB ON CONSULTATION (HE HAS HOME LEAVE COMING) AND FINALLY,
- I. ACTUAL OVERT SUSPENSION OF AID AND/OR RELATIONS.
- 7. OBVIOUSLY SOMEWHERE ALONG ABOVE SCALE WE REACH POINT WHERE WE MUST CONSIDER WHETHER WE CUTTING OFF NOSE TO SPITE FACE.
- 8. HALTING OF FOOD SHIPMENTS FOR EXAMPLE, COULD ONLY PRECIPITATE SOCIAL UNREST AND ENTRY OF COMMUNIST INFLUENCE BY THAT GATE. EXCESSIVELY ARBITRARY ACTIONS BY AUTOCRATIC GOVT COULD HAVE SAME EFFECT BUT PROBABLY CONSIDERABLE LATER IN TIME LEAVING PERIOD FOR PROMOTION OF ECONOMIC RECOVERY AND REFORM AND RE EDUCATION OF GOVT.

WOULD APPRECIATE DEPT'S THINKING.

GP-3.

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