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12 June 1975

67 IG REPORT
Unanalyzed

Mr. Frederick A. O. Schwarz, Jr.
Chief Counsel
Senate Select Committee To Study Governmental
Operations With Respect to Intelligence Activities
United States Senate
Washington, D.C. 20510

Dear Fritz:

Per your telephone request, the attached copy of the
IG Report is transmitted to you on loan for your use during
a hearing scheduled for this date.

We have not been able to locate any memorandum by
Mr. Helms on his meeting with the Attorney General in 1967.
Should one be located, I will forward it immediately.

Please call me when you have finished with this material
and we will arrange to return it to our office.

Sincerely,

Walt Elder

Attachment: a/s

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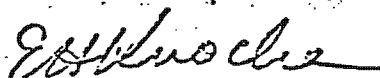
Mr. Frederick A. O. Schwarz, Jr.
Chief Counsel
Senate Select Committee To Study Governmental
Operations With Respect to Intelligence Activities
United States Senate
Washington, D.C. 20510

Dear Mr. Schwarz:

It is agreed that a version of the 1967 Inspector General's report is available to you, on a loan basis, for your study prior to next week's Committee sessions.

The report should be stored in the secure areas of the Joint Committee for Atomic Energy and is to be compartmented, with access limited to Staff members cleared for such access.

Faithfully yours,



E. H. Knoche
Assistant to the Director

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23 May 1967

MEMORANDUM FOR THE RECORD

SUBJECT: Report on Plots to Assassinate Fidel Castro

This report was prepared at the request of the Director of Central Intelligence. He assigned the task to the Inspector General on 23 March 1967. The report was delivered to the Director, personally, in installments, beginning on 24 April 1967. The Director returned this copy to the Inspector General on 22 May 1967 with instructions that the Inspector General:

Retain it in personal, EYES ONLY safekeeping

Destroy the one burn copy retained temporarily by the Inspector General

Destroy all notes and other source materials originated by those participating in the writing of the report

The one stayback burn copy, all notes, and all other derived source materials were destroyed on 23 May 1967.

This ribbon copy is the only text of the report now in existence, either in whole or in part. Its text has been read only by:

Richard Helms, Director of Central Intelligence

J. S. Earman, Inspector General

K. E. Greer, Inspector (one of the authors)

S. D. Breckinridge, Inspector (one of the authors)

All typing of drafts and of final text was done by the authors.

Filed with the report are:

Office of Security file used as source material
Memorandums concerning William Harvey
Certain MONGOOSE papers
Drew Pearson columns

J. S. Earman
J. S. Earman
Inspector General

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Contaminated Cigars

Depilatory

The Gambling Syndicate Operation

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of report)

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25 April 1967

MEMORANDUM

This reconstruction of Agency involvement in plans to assassinate Fidel Castro is at best an imperfect history. Because of the extreme sensitivity of the operations being discussed or attempted, as a matter of principle no official records were kept of planning, of approvals, or of implementation. The few written records that do exist are either largely tangential to the main events or were put on paper from memory years afterward. William Harvey has retained skeletal notes of his activities during the years in question, and they are our best source of dates. Dr. Edward Gunn, of the Office of Medical Services, has a record of whom he met and when and cryptic references to the subjects discussed. [redacted] of TSD, has a record of two or three dates that are pertinent. Gunn and [redacted] were involved in only the technical aspects of operational planning, and their participations were short-lived. Although fragmentary, their records are a help in establishing critical time frames. Operational files are useful in some instances, because they give dates of meetings, the substances of which may be inferred from collateral information.

For the most part, though, we have had to rely on information given to us orally by people whose memories are fogged by time. Their recollections of dates are particularly hazy, and some of them

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are no longer able to keep the details of one plan separate from those of another. We interviewed everyone whom we could identify as likely to be knowledgeable, with the exceptions of Mr. Dulles and General Cabell. A complete list is attached at Tab A. We did not go on fishing expeditions among the mere possibles. To have done so would have risked making witting a number of employees who were previously unwitting and, in our estimate, would have added little to the details available from those directly involved. There are inconsistencies among the various accounts, but most of them can be resolved by collating the information furnished by all of the identifiable participants in a particular plan and by then checking it against specific dates that can be fixed with fair certainty. We believe that this reconstruction of what happened and of the thinking associated with it is reasonably sound. If there are significant inaccuracies in the report, they are most likely to occur in faulty ordering of the sequence of events. People still remember much of what happened, but they can no longer recall precisely when.

It became clear very early in our investigation that the vigor with which schemes were pursued within the Agency to eliminate Castro personally varied with the intensity of the U.S. Government's efforts to overthrow the Castro regime. We can identify five separate phases in Agency assassination planning, although the transitions from one

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to another are not always sharply defined. Each phase is a reflection of the then prevailing Government attitude toward the Cuban regime.

a. Prior to August 1960: All of the identifiable schemes prior to about August 1960, with one possible exception, were aimed only at discrediting Castro personally by influencing his behaviour or by altering his appearance.

b. August 1960 to April 1961: The plots that were hatched in late 1960 and early 1961 were aggressively pursued and were viewed by at least some of the participants as being merely one aspect of the over-all active effort to overthrow the regime that culminated in the Bay of Pigs.

c. April 1961 to late 1961: A major scheme that was begun in August 1960 was called off after the Bay of Pigs and remained dormant for several months, as did most other Agency operational activity related to Cuba.

d. Late 1961 to late 1962: That particular scheme was reactivated in early 1962 and was again pushed vigorously in the era of Project MONGOOSE and in the climate of intense administration pressure on CIA to do something about Castro and his Cuba.

e. Late 1962 until well into 1963: After the Cuban missile crisis of October 1962 and the collapse of Project MONGOOSE, the

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aggressive scheme that was begun in August 1960 and revived in April 1962 was finally terminated in early 1963. Two other plots were originated in 1963, but both were impracticable and nothing ever came of them.

We cannot overemphasize the extent to which responsible Agency officers felt themselves subject to the ^{Kennedy} administration's severe pressures to do something about Castro and his regime. The fruitless and, in retrospect, often unrealistic plotting should be viewed in that light.

Many of those we interviewed stressed two points that are so obvious that recording them here may be superfluous. We believe, though, that they are pertinent to the story. Elimination of the dominant figure in a government, even when loyalties are held to him personally rather than to the government as a body, will not necessarily cause the downfall of the government. This point was stressed with respect to Castro and Cuba in an internal CIA draft paper of October 1961, which was initiated in response to General Maxwell Taylor's desire for a contingency plan. The paper took the position that the demise of Fidel Castro, from whatever cause, would offer little opportunity for the liberation of Cuba from Communist and Soviet Bloc control. The second point, which is more specifically relevant to our investigation, is that bringing about the downfall of a government necessarily requires the removal of its leaders from

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positions of power, and there is always the risk that the participants will resort to assassination. ~~Such removals from power as the house arrest of a Mossadeq or the flight of a Batista should not cause one to overlook the killings of a Diem or of a Trujillo by forces encouraged but not controlled by the U.S. Government.~~

There is a third point, which was not directly made by any of those we interviewed, but which emerges clearly from the interviews and from review of files. The point is that of frequent resort to synecdoche--the mention of a part when the whole is to be understood, or vice versa. Thus, we encounter repeated references to phrases such as "disposing of Castro," which may be read in the narrow, literal sense of assassinating him, when it is intended that it be read in the broader, figurative sense of dislodging the Castro regime. Reversing the coin, we find people speaking vaguely of "doing something about Castro" when it is clear that what they have specifically in mind is killing him. In a situation wherein those speaking may not have actually meant what they seemed to say or may not have said what they actually meant, they should not be surprised if their oral shorthand is interpreted differently than was intended.

The suggestion was made to us that operations aimed at the assassination of Castro may have been generated in an atmosphere of stress in intelligence publications on the possibility of Castro's

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demise and on the reordering of the political structure that would follow. We reviewed intelligence publications from 1960 through 1966, including National Intelligence Estimates, Special National Intelligence Estimates, Intelligence Memorandums, and Memorandums for the Director. The NIE's on "The Situation and Prospects in Cuba" for 1960, 1963, and 1964 have brief paragraphs on likely successor governments if Castro were to depart the scene. We also find similar short references in a SNIE of March 1950 and in an Intelligence Memorandum of May 1965. In each case the treatment is no more nor less than one would expect to find in comprehensive round-ups such as these. We conclude that there is no reason to believe that the operators were unduly influenced by the content of intelligence publications.

Drew Pearson's column of 7 March 1967 refers to a reported CIA plan in 1963 to assassinate Cuba's Fidel Castro. Pearson also has information, as yet unpublished, to the effect that there was a meeting at the State Department at which assassination of Castro was discussed and that a team actually landed in Cuba with pills to be used in an assassination attempt. There is basis in fact for each of those three reports.

a. A CIA officer passed an assassination weapon to an Agency Cuban asset at a meeting in Paris on 22 November 1963. The weapon was a ballpoint pen rigged as a hypodermic syringe.

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The CIA officer suggested that the Cuban asset load the syringe with Black Leaf 40. The evidence indicates that the meeting was under way at the very moment President Kennedy was shot.

b. There was a meeting of the Special Group (Augmented) in Secretary Rusk's conference room on 10 August 1962 at which Secretary McNamara broached the subject of liquidation of Cuban leaders. The discussion resulted in a Project MONGOOSE action memorandum prepared by Edward Lansdale. At another Special Group meeting on 31 July 1964 there was discussion of a recently-disseminated Clandestine Services information report on a Cuban exile plot to assassinate Castro. CIA had refused the exile's request for funds and had no involvement in the plot.

c. CIA twice (first in early 1961 and again in early 1962) supplied lethal pills to U.S. gambling syndicate members working in behalf of CIA on a plot to assassinate Fidel Castro. The 1961 plot aborted and the pills were recovered. Those furnished in April 1962 were passed by the gambling syndicate representative to a Cuban exile leader in Florida, who in turn had them sent to Cuba about May 1962. In June 1962 the exile leader reported that a team of three men had been dispatched to Cuba to recruit for the operation. If the opportunity presented itself, the team would make an attempt on Castro's life--perhaps using the pills.

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This report describes these and other episodes in detail; puts them into perspective; and reveals, that while the events described by Drew Pearson did occur and are subject to being patched together as though one complete story, the implication of a direct, causative relationship among them is unfounded.

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Miscellaneous Schemes Prior to August 1960

March to August 1960

We find evidence of at least three, and perhaps four, schemes that were under consideration well before the Bay of Pigs, but we can fix the time frame only speculatively. Those who have some knowledge of the episodes guessed at dates ranging from 1959 through 1961. The March-to-August span we have fixed may be too narrow, but it best fits the limited evidence we have.

a. None of those we interviewed who was first assigned to the Cuba task force after the Bay of Pigs knows of any of these schemes.

b. J. D. (Jake) Esterline, who was head of the Cuba task force in pre-Bay of Pigs days, is probably the most reliable witness on general timing. He may not have been privy to the precise details of any of the plans, but he seems at least to have known of all of them. He is no longer able to keep the details of one plan separate from those of another, but each of the facets he recalls fits somewhere into one of the schemes. Hence, we conclude that all of these schemes were under consideration while Esterline had direct responsibility for Cuba operations.

c. Esterline himself furnishes the best clue as to the

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possible time span. He thinks it unlikely that any planning of this sort would have progressed to the point of consideration of means until after U.S. policy concerning Cuba was decided upon about March 1960. By about the end of the third quarter of 1960, the total energies of the task force were concentrated on the main-thrust effort, and there would have been no interest in nor time for pursuing such wills-o'-the-wisp as these.

We are unable to establish even a tentative sequence among the schemes; they may, in fact, have been under consideration simultaneously. We find no evidence that any of these schemes was approved at any level higher than division, if that. We think it most likely that no higher-level approvals were sought, because none of the schemes progressed to the point where approval to launch would have been needed.

Aerosol Attack on Radio Station

[] of TSD, remembers discussion of a scheme to contaminate the air of the radio studio where Castro broadcast his speeches with an aerosol spray of a chemical that produces reactions similar to those of lysergic acid (LSD). Nothing came of the idea.

[] said he had discouraged the scheme, because the chemical could not be relied upon to be effective. [] also of TSD,

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recalls experimentation with psychic energizers but cannot relate it to Castro as a target. We found no one else who remembered anything of this plot, with the possible exception of Jake Esterline who may have it confused with other schemes.

Contaminated Cigars

Jake Esterline claims to have had in his possession in pre-Bay of Pigs days a box of cigars that had been treated with some sort of chemical. In our first interview with him, his recollection was that the chemical was intended to produce temporary personality disorientation. The thought was to somehow contrive to have Castro smoke one before making a speech and then to make a public spectacle of himself. Esterline distinctly recalls having had the cigars in his personal safe until he left WH/4 and that they definitely were intended for Castro. He does not remember how they came into his possession, but he thinks they must have been prepared by [REDACTED]. In a second interview with Esterline, we mentioned that we had learned since first speaking with him of a scheme to cause Castro's beard to fall out. He then said that his cigars might have been associated with that plan. Esterline finally said that, although it was evident that he no longer remembered the intended effect of the cigars, he was positive they were not lethal. The cigars were never

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used, according to Esterline, because WH/4 could not figure out how to deliver them without danger of blowback on the Agency. He says he destroyed them before leaving WH/4 in June 1961.

Sidney Gottlieb, of TSD, claims to remember distinctly a plot involving cigars. To emphasize the clarity of his memory, he named the officer, then assigned to WH/CA, who approached him with the scheme. Although there may well have been such a plot, the officer Gottlieb named was then assigned in India and has never worked in WH Division nor had anything to do with Cuba operations. Gottlieb remembers the scheme as being one that was talked about frequently but not widely and as being concerned with killing, not merely with influencing behaviour. As far as Gottlieb knows, this idea never got beyond the talking stage. TSD may have gone ahead and prepared the cigars just in case, but Gottlieb is certain that he did not get the DD/P's (Richard Bissell) personal approval to release them, as would have been done if the operation had gone that far. We are unable to discover whether Esterline and Gottlieb are speaking of a single cigar episode or of two unrelated schemes. We found no one else with firm recollections of lethal cigars being considered prior to August 1960.

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Depilatory

[] recalls a scheme involving thallium salts, a chemical used by women as a depilatory--the thought being to destroy Castro's image as "The Beard" by causing the beard to fall out. The chemical may be administered either orally or by absorption through the skin. The right dosage causes depilation; too much produces paralysis. [] believes that the idea originated in connection with a trip Castro was to have made outside of Cuba. The idea was to dust thallium powder into Castro's shoes when they were put out at night to be shined. The scheme progressed as far as procuring the chemical and testing it on animals. [] recollection is that Castro did not make the intended trip, and the scheme fell through. [] remembers consideration being given to use of thallium salts (perhaps against Castro) and something having to do with boots or shoes. [] does not remember with whom he dealt on this plot. We found no one else with firm knowledge of it.

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