

**Assassination Records Review Board**

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**MEMORANDUM**

March 18, 1997

TO: John Pereira and Barry Harrelson

FROM: Jeremy Gunn

SUBJECT: ARRB Questions Submitted for DO Briefing

I would like to address some of the concerns that you expressed at our meeting yesterday, where we briefly discussed the Review Board's Proposed Questions for the March 17 briefing regarding DO records. We understand that you have some concerns about the scope of the topics raised. We very much appreciate your recognition of the importance that we attach to the ARRB's independence and we again wish to emphasize the fact that we fully understand your proper concern for the protection of information that is unrelated to the Kennedy assassination.

I would like to emphasize that the questions that we sent to you were not intended as in depth research queries, but rather as topical talking points for discussion. We prepared the questions, at your request, in order to give the persons conducting the briefing an understanding of the types of issues in which we were interested. They represent issues that we wish to explore in our quest for additional information and records to facilitate the completion of the ARRB's responsibilities under the JFK Act.

We appreciate your acknowledgment that the ARRB is not necessarily obligated to justify to CIA the questions it deems relevant to the assassination. Nevertheless, in order to facilitate and coordinate our efforts, we are very willing to offer the following additional explication of those questions that we understand may have been considered by the Agency to be excessively broad.

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## Question # 5:

*We have been working to identify all technical and surveillance operations in and on the Cuban and Soviet consulates and embassies in Mexico City between September 1 and December 1, 1963. How can we frame a search query to determine if we have a comprehensive and complete list of all operations at that time?*

Until very recently, we had seen no evidence that CIA had microphone surveillance of the Cuban compound. However, Dispatch HMMW 12454 (no IDEN number attached) found in Box 23, Folder 9 of the Sequestered Collection, makes reference to LICOOLs (concealed microphones inside the Cuban Embassy) in Mexico City). Though the dispatch reports that the last LICOOL ceased functioning in 1961--before the period in question--the prior existence of this capability and the fact that the dispatch discusses the possibility of reactivation prompts the question of whether all technical and surveillance operations against the Cuban and Soviet Consulates have been identified to the ARRB. In addition, the dispatch refers to MKTRAP, a telephone hot mike operation which was re-actuated from a basehouse in November 1963. The specific hot mike telephone PBIMPULSE appears to have been in operation during 1963. Are there records from this operation? Are there any other operations that may have picked up Oswald's visit?

## Question # 6:

*How can a search query be framed to document all electronic take produced by the Mexico City Station in the immediate wake of the assassination (the first month) and during the period of Oswald's visit? How can we verify that what exists in the Sequestered Collection represents all records of technical production that were available at the time of the assassination? If additional records or original production still exists, where would it be stored or filed? What searches could be conducted to retrieve any additional records? If such electronic take has been destroyed, do records exist of the destruction?*

This question is a follow up to question # 5. If MKTRAP was in operation from September 1-December 1, 1963, where are the records or transcripts describing the take? Was the take ever retained or reviewed? Do any original tapes or transcripts still exist? Where might these records be found? Were any other technical operations in progress? The various project files for the technical operations known to exist during this period are spotty and incomplete. How can the ARRB know if it has reviewed records of all the technical operation take for the relevant time period?

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## Question # 9:

*Various open sources have linked the CIA to various journalists and publishing companies during the 1960's. How could a query be framed to search for connections between the Agency and journalists or publishing companies?*

The two 1967 Ramparts articles mention connections between the Agency and journalists worldwide. The primary focus of this question is on any connection between the Agency and any journalist who might have covered the assassination domestically. Additionally, we would be interested in any publishing company involved in publishing books about the assassination. HSCA staff notes (RIF 180-10142-10087) summarize several files dealing with contacts between the Agency, publishing houses, and authors. For example, the file identified as QKOPERA/Liaison ZRBLESS outlines a memo by [REDACTED] CA/PROP on the status of negotiations between Praeger Publishing and Milovan Djilas. ZRBLESS is identified as a subproject of WUBONBON. Further, the staff notes mention a project involving "Praeger and publication" [sic], a separate project involving "the Freedom Fund and distribution" [sic], and a third project to provide news service to the foreign press through Continental Press. Each of these projects appears to have been in operation in 1963-64.

## Question # 10:

*Did the Agency have any relationship, projects or contacts with publishing houses during the time of the assassination and in the aftermath of the Warren Commission? How would a search be formulated to determine whether or not the Agency had a relationship with any of the same publishing houses that were also publishing books about the assassination?*

This question is a follow up to question # 9. One record that is already in the collection (RIF 180-10142-10087) summarizes the Project File of WUPUNDIT and notes two 'one time only' operations in 1963--WURASIN and WUTRANSIT which were responsible for publishing two books each. In addition, WUSENDER is reported to be a 'one time only' operation responsible for three books in 1964. If these books have domestic implications or are on subjects related to the assassination, they would be relevant documents.

We hope that this additional explication may help you and the DO understand our approach to the issues raised in our questions. Should any of our requests impose on you or your staff a burden that we may not have anticipated -- or which would entail work of dubious value or benefit -- please advise us so that we can work with you to modify or amend the requests accordingly.

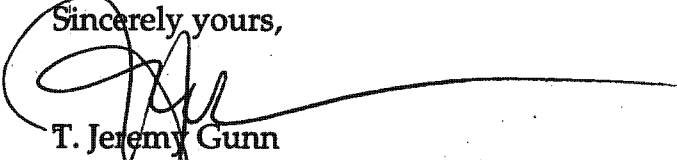
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Please also remember that, when we request accesses to these materials, we are not designating them "assassination records" and we are not, at this time, requesting that copies of documents be given to the Review Board.

We appreciate your continuing cooperation and helpfulness.

Sincerely yours,



T. Jeremy Gunn  
General Counsel and Associate Director  
for Research and Analysis

SECRET

DISPATCH		CLASSIFICATION K A P O K S E C R E T		PROCESSING ACTION	
TO COS, Mexico City				MARKED FOR INDEXING	
INFO.				NO INDEXING REQUIRED	
FROM Chief, WH Division				ONLY QUALIFIED DESK CAN JUDGE INDEXING	
SUBJECT PBRUMEN LIFEAT/LIERODE. Confusion in Use of Cryptonyms				MICROFILM	
ACTION REQUIRED - REFERENCES					
<p>1. The Station's use of certain cryptonyms identifying technical operations against PBRUMEN TPELIDE in Mexico has caused confusion in Headquarters elements responsible for sourcing and dissemination of information produced, and for supporting the entire complex of operations itself. The cryptonyms in question are (a) LIFEAT (b) LIERODE (c) MKTRAP (d) LICOOL/11 and (e) PBIMPULSE. The original meaning of these cryptonyms is being forwarded under separate cover.</p> <p>2. The purpose of this dispatch is to submit for Station comment a review of the technical operational effort against PBRUMEN TPELIDE since its inception. The objectives are (1) to complete Headquarters records which lack considerable detail concerning the intricacies of the operation, (2) to urge a more precise use of cryptonyms in reporting this activity which would benefit Headquarters personnel responsible for monitoring and supporting these operations and (3) to suggest a few administrative adjustments which would dispel the present confusion mentioned in this dispatch.</p> <p>3. The initial effort against the target was PBIMPULSE. It was introduced into the target using LIFEAT assets and was actuated from the LIFEAT VI basehouse. This is mentioned only to complete the record and does not pertain to the intent of this discussion. Properly speaking the initial effort begins with the activation of LIFEAT/LIERODE in February 1959, as indicated in HMMW 12358. Subsequently eight (8) LICOOL attempts were made during 1960-1961 against the same target. The LICOOLS were monitored from a mobile LP (not LIFIRE), Basehouse ABLE and Basehouse BAKER, and the latter came to be referred to as the LIERODE base. The most productive operation of this sort seems to have been LICOOL/11, activated on 9 May 1959, according to HEXI 3884, dated 15 May 1959. According to our records the last LICOOL ceased functioning during late 1961. Please confirm.</p> <p>Attachment - u/s/c</p> <p>Distribution O &amp; 1 - COS, Mexico City w/att</p>					
CROSS REFERENCE TO		DISPATCH SYMBOL AND NUMBER HMMW 12454		DATE 1 April 1964	
		CLASSIFICATION S E C R E T		HQS FILE NUMBER 50-6-32/6	
1 - RI 1 - Chrono 1 - TSD/ASB 1 - TSD/Photo		ORIGINATING			
		OFFICE WH/3/Mexico	OFFICER L. Sanchez	TYPIST rg	EXT. 5940
		COORDINATING			
		OFFICE SYMBOL WH/FI	DATE 21 Mar 64	OFFICER'S NAME J. N. King	
		TSD/ASB	6 Apr 64	J. N. King	
		TSD/Photo	3 April 64	J. N. King	
		RELEASING			
		OFFICE SYMBOL C/WHD	DATE 18 Apr 64	OFFICER'S SIGNATURE J. C. King	
FORM 53 USE PREVIOUS EDITION		(40)		DISPATCH	

CONTINUATION OF DISPATCH	CLASSIFICATION K A P O K S E C R E T	DISPATCH SYMBOL AND NUMBER HMMW 12454										
<p>4. At that time a different technique was planned. The following briefly outlines the development of the operations which the Station habitually refers to as "MKTRAP":</p> <p>5 February 1962: Request for operation received at MKCHARITY by Harvey C. MULFORD.</p> <p>8 Feb.-Mar. 1962: Design and construction of MKTRAP.</p> <p>9 March 1962 : MKTRAP delivered to LIFEAT CO for placement in target area.</p> <p>10 March 1962 : MKTRAP installed by LIFEAT assets and initial LP tests performed from LIFEAT VI basehouse with negative results.</p> <p>14 March 1962 : LP tests conducted with revised series line connections with positive results.</p> <p>6-13 April 1962: Design and construction of LP equipment.</p> <p>16 April 1962 : Installation of LP equipment in LIFEAT VI basehouse.</p> <p>MKTRAP, although moved from room to room, remained in place within the target area, though inactive most of the time. During November 1963 MKTRAP was re-actuated from a second LIFEAT basehouse known as Basehouse CHARLIE.</p> <p>5. The photo surveillance of PBRUMEN TPELIDE was put into effect, using basehouse BAKER (LIERODE Base) at the same time that MKTRAP was actuated. This photo coverage, the basehouse, PBRUMEN TPELIDE and the activity for which the cryptonym was first authorized have all been identified as LIERODE which has created considerable confusion here at Headquarters.</p> <p>6. According to scanty Headquarter's records the following operations have utilized these bases against the target:</p> <table style="width: 100%; border: none;"> <tr> <td style="width: 60%;">a. PBIMPULSE</td> <td>LIFEAT VI</td> </tr> <tr> <td>b. LICOOls</td> <td>Basehouses ABLE and BAKER</td> </tr> <tr> <td>c. LIFEAT/LIERODE</td> <td>LIFEAT VI</td> </tr> <tr> <td>d. "MKTRAP"</td> <td>LIFEAT VI, Basehouse BAKER, Basehouse CHARLIE</td> </tr> <tr> <td>e. PHOTO</td> <td>Basehouse BAKER</td> </tr> </table> <p>Headquarters has the impression that the principal factors that contributed to the suspension of MKTRAP activity from LIFEAT VI, were the physical deterioration of the house itself and the divorce of the basehouse keepers. The current LIFEAT Project Outline indicates that LIFEUD 14 and LIFEUD 17 were obtaining a divorce and were terminated as of 30 September 1962. Headquarters assumes they were the occupants of LIFEAT VI, yet the project outline does not show that the base was closed. LIFEAT VI was listed on page 20 of the outline as an active unit. On the other hand, page 15 of the outline states that LIFEUD 22 and LIFEUD 23 are occupying the "LIERODE photo basehouse", but that they have never been involved in LIFEAT work. This indicates that LIFEAT/LIERODE and the photo work against the PBRUMEN target are now being conducted from two different basehouses. The project outline also indicates that while it had been planned to have this base serve</p>			a. PBIMPULSE	LIFEAT VI	b. LICOOls	Basehouses ABLE and BAKER	c. LIFEAT/LIERODE	LIFEAT VI	d. "MKTRAP"	LIFEAT VI, Basehouse BAKER, Basehouse CHARLIE	e. PHOTO	Basehouse BAKER
a. PBIMPULSE	LIFEAT VI											
b. LICOOls	Basehouses ABLE and BAKER											
c. LIFEAT/LIERODE	LIFEAT VI											
d. "MKTRAP"	LIFEAT VI, Basehouse BAKER, Basehouse CHARLIE											
e. PHOTO	Basehouse BAKER											
<small>FORM 5-60 53a USE PREVIOUS EDITION. (40)</small>	<small>CLASSIFICATION</small> K A P O K S E C R E T	<div style="display: flex; align-items: center;"> <input style="width: 20px; height: 20px; margin-right: 5px;" type="checkbox"/> CONTINUED         </div>										
		<small>PAGE NO.</small> 2										

CONTINUATION OF DISPATCH	CLASSIFICATION K A P O K S E C R E T	DISPATCH SYMBOL AND NUMBER HMMW 12454
<p>"LIFEAT/MKTRAP", technical difficulties made this impossible, therefore these two agents were not being included under LIFEAT Project. When MKTRAP was re-actuated in November 1963 and as stated above, the Station utilized another LIFEAT basehouse, also called basehouse CHARLIE, situated approximately six miles from target. Please confirm the accuracy of the foregoing and supplement it by informing Headquarters the basehouses and keepers involved and the operations they are currently monitoring.</p>		
<p>7. Headquarters requests Station's comments on the following suggestions:</p>		
<p>a. <u>Photographic coverage.</u> That a separate project be prepared to include LIFEUD 22 and 23. The project should cover their salaries, basehouse rent, and equipment expenses, an arrangement similar to LITABBY and LIDOGTROT. This activity, identified with a new cryptonym would eliminate further confusion when discussing photographic coverage of PBRUMEN TPELIDE.</p>		
<p>b. <u>LICOOL.</u> Headquarters is not aware of any LICOOLS presently operative. If any are contemplated, CSI-52-6, 27 February 1958, requires special Headquarters approval prior to any action taken. If successful, a decision can be made at that time whether a new project is necessary or whether it can adequately be covered under LIFEAT, depending on the assets being utilized in the operation.</p>		
<p>c. <u>LIERODE.</u> The original intent of this cryptonym is discussed in the separate cover attachment and the activity has been assigned file number 50-6-32/6. If the operation utilizes LIFEAT assets, it is suggested that it remain under LIFEAT Project and be identified as LIFEAT/LIERODE in all correspondence. Please inform Headquarters of the assets presently used for LIFEAT/LIERODE coverage.</p>		
<p>d. <u>MKTRAP.</u> KURIOT would prefer the Station not use this cryptonym in reporting this particular type of coverage. It is suggested that a new cryptonym, in the LI series, be utilized to reference this activity. The present cryptonym refers to a technique which has progressed from the developmental into the operational stage and should more appropriately be identified with a regular Station cryptonym. If this operation is being worked by LIFEAT assets, then it might be identified with a dual cryptonym LIFEAT/LI. A separate file number, within the LIFEAT series, can be assigned to cover "MKTRAP" if the Station requests it, but it does not seem necessary since other LIFEAT targets do not have separate file numbers either.</p>		
<p>e. <u>Consolidated Project.</u> If the Station prefers, all technical operations - LIERODE, MKTRAP, LICOOL, PHOTO - directed against PBRUMEN TPELIDE can be funded and administered under one project.</p>		
<p>OLIVER G. GALBOND</p>		
<p>CS COPY</p>		
<p>FORM 53a USE PREVIOUS EDITION. (40)</p>	<p>CLASSIFICATION</p>	<p><input type="checkbox"/> CONTINUED</p>
		<p>PAGE NO.</p>
		<p>3</p>

50-6-32/6

ATTACHMENT TO  
HMMA 12454

- CRYPTONYM A - Used to identify Station's unilateral telephone taps.
- CRYPTONYM B - Assigned on 21 February 1959, to identify the Station's unilateral telephone tap of the PERUMEN TPELIDE in Mexico City. (See MEXI 3382, February 21, 1959)
- CRYPTONYM C - Identifies the technical nomenclature of a hot mike telephone A/S installation. Details of the system are contained in HMMA 20307.
- CRYPTONYM D - Concealed microphones.
- CRYPTONYM E - Hot mike telephone.

*Per 1514 HMMA 12454*

CS COPY

*50-6-32/6*



4/3/78

HARDWAY

Summary of "QKOPERA/LIAISON"  
ZR BLESS file 8/1/61 - 8/28/64

1. The Company concerned is [Praeger Publishing.]
2. A memo by [REDACTED] "CA/PROP" dated 8/21/61 deals w the publication and royalty problems of [Milovan Djilas's] books.
3. A blind memo dated 2/11/64 deals w the status of negotiations with ["Draper"] author of ["Castro's Cuba."]  
~~The Agency wants~~ He is unwilling to update the book but is open to the possibility of doing another volume. He has introduced the author of the memo to two other Cubans who were writing books: Justo Carrillo Hernandez and Ernesto Betancourt.
4. [Susan Watkins says ZR BLESS] was subproject of [WUBONBON.]

4/3/78  
HARDWAY

Summary of [W. H. Tandy]  
Development and Plans  
file.

1. "Subject + Project File Request and Field Notification of Action" dated 6/26/63 describes the project as "a Developmental and Target Opportunity project based in the U.S. Sub-projects are to be targeted abroad...."
2. Project Action form dated 8/28/63 signed by Karamessinos approves a \$65,000 budget for [WUTARY] for the fiscal year 1963 (July) to 1964 (June).
4. Memo dated 3/17/64 to ODP from Tracy Barnes requests that [WUTARY's] budget be increased to \$80,000.  
"The requested increase is needed to (a) cover an unanticipated developmental change in connection with an individual doing <sup>SPECIAL</sup> work involving a Latin American

2

business advisory group;  
(b) cover the production  
costs of propaganda material  
targeted at foreign visitors  
to [the World's Fair...]

JFK RECORDS

v09-16-96ccr

Cross Reference: None

Status in System:

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AGENCY : HSCA  
RECORD NUMBER : 180-10142-10087  
RECORD SERIES : CIA SEGREGATED COLLECTION  
AGENCY FILE NUMBER : 23-06-03  
Other Agency Equity: None  
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## DOCUMENT INFORMATION

ORIGINATOR : HSCA  
FROM : CIA  
TO :  
TITLE : THE WARREN COMMISSION AND MEXICO  
DATE : 00/00/78  
PAGES : 62  
DOCUMENT TYPE : REPORT  
SUBJECT(S) : MEXICO; WC; CIA, FILES;  
CLASSIFICATION : UNCLASSIFIED  
RESTRICTIONS : 3  
CURRENT STATUS : POSTPONED IN PART  
DATE OF LAST REVIEW : 08/07/95  
COMMENTS : Box 12

Date in: 01/26/96

T T F F F F F F  
F F F F F F F F

# The Warren Commission and Mexico.

I. Info from Cable Chrono, Oswald's Mexi file and WX-7241.

A December 21, 1963.

1. DIR 90466 (420-757)

orig: [Whitten]

RO "by auth of Helms:

IN-PASSING INF.  
TO WARREN  
COMMISSION

"Our present plan is to eliminate mention of [telephone taps], in order protect your continuing ops." They plan on relying instead on Duran and Sov. file given to the State Department. Asks that [penetration agents] be questioned for possible collaboration of Duran's story. (NO. R.S.)

B January 30, 1964

1. DIR 97829 (498-204) - NOTE: The communication chrono was only examined up to 1 Jan. Therefore I have not determined the Originator, AO or RO of DIRS after this date.)

2

This cable reports that Helms appeared before the Warren Commission on 28 January re what the Commission expected from the CIA. "On Saturday 1 Feb we will give Commission a report on Lee Oswald's activities in Mexico, presented so as to protect your sources and techniques. Pls review your reporting to us on this subject and cable in anything additional you may have in time for us to include in report." (RS indicates Scott, White, Phillips, [Marcell], ~~and~~ Goodpasture & [Hottie])

2. MEXI 8008

response to DIR 97829

Orig + RO : Scott.

reports that station has reported all info available. It also notes that all the info, including that from the Soviet Embassy [tapes], was reported to

the FBI's Mexi rep + Ambassador Mann Scott points out that this information may have been included in Mexican FBI reports. ~~RS indicates~~ and that the CIA would have been cited as the source. (RS indicates Scott, [White], Phillips, [Manell], ~~Amme~~ Goodpasture.) (503-210)

C. April 7, 1964.

1. State Department Cable # 1775 (Control 133) - informs Embassy that [Coleman], Lawson + Killens plan travel to Mexi on 8 April.  
purpose:

- a. determine nature + extent of effort of U.S. investigating agencies abroad.
- b. investigative effort of Mexican authorities
- c. Consult U.S. + Mexi authorities re: further investigation if any is determined necessary.

## HUNT SUMMARY

- files reviewed: <sup>HARDWAY</sup> 4/7/78
1. [ECPOEM-WURABBIT] Correspondence folder 7, Box 2,
  2. [WURABBIT] Termination Folder 1, Box 1
  3. MPS Project file [WUPUNDIT]

ops. included in '64

PRAEGER

Freedom Fund, Inc (conduit)

SEAMAN'S SERVICE Institute

A PRAEGER Spanish Affiliate

CONTINENTAL Press, Inc.

There were 2 "one time only" operations in 1963 [WURASIN] and [WU TRANSIT] which were responsible for publishing two books each.

There was one "one time only" operation in 1964 [WU SENDER] which was responsible for publishing three books. There is a proposal for [WU SENDER] but it was evidently not approved.

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Operational structure. There was one operation that was primarily a development project. There was a project involving [Praeger] and publication. There was a project involving the [Freedom Fund] and distribution. There was a project to provide news service to foreign press through [Continental Press]. Prior to 1963 the development project funds were used for book procurement. In FY 63-64 book procurement was made a separate project. Funds for this project were channeled to [Praeger] through the [Freedom Fund].

4. MPS Project File [WU BOUNBON]
5. " " " [WU HASTLER]  
PART I of 3.
6. [WU BOUNBON] Accounting & Folder 24  
SECRET

7 [WUBONBON] Operations FY 64  
folder 25

Contains two memos for the  
Records by Hunt re 8/8/63  
meetings.

8 [WUPUNDIT] Support folder 27

9 [WUPUNDIT (WUBONBON)] folder 26

10 [WUBONBON] Development + Plans F19

11 [WUBONBON] Policy Papers F20

12 [WUPUNDIT] CIA Book Publishing  
F-28+29

13 [WUBONBON] FY 65 Support  
F.21

14 [WUPUNDIT / WUBONBON] Support  
F 23 + 22

SECRET

Types of Questions for Follow-up DO Records Briefing  
March 17, 1997

1. At what point did the DDP begin to keep records of destroyed records? For example, in a Cold Warrior footnote, Tom Mangold reports that as any of Angleton's files were destroyed, "a complete record was carefully maintained about what had been done. (George) Kalaris signed off on every file and the DCI's office was notified." (p. 143) Where are these records?
2. Could an archival search be run on specific topics for retired records at the CIA's Record's Center? Perhaps an ARRB staffer could be present during the search to review the abstracts and to suggest other fields or topics to be searched?
3. Could a crypt search for records containing relevant crypts be run through cryptographic reference? How would queries need to be framed and stated?
4. Why is it so difficult to develop a list for all personnel (official, contract, administrative, or TDY) assigned to the post referenced in RIF 104-10065-10199?
5. We have been working to identify all technical and surveillance operations in and on the Cuban and Soviet consulates and embassies in Mexico City between September 1 and December 1, 1963. How can we frame a search query to determine if we have a comprehensive and complete list of all operations at that time?
6. How can a search query be framed to document all electronic take produced by the Mexico City Station in the immediate wake of the assassination (the first month) and during the period of Oswald's visit? How can we verify that what exists in the Sequestered Collection represents all records of the technical production that was available at the time of the assassination? If additional records or original production still exists, where would it be stored or filed? What searches could be conducted to retrieve any additional records? If such electronic take has been destroyed, do records exist of the destruction?
7. Could you describe the process by which operational funds are proposed, approved, received, and distributed (circa 1963). What funding and disbursement records exist? How are they organized? How should a request be formulated to institute a reasonable search of these records?
8. We have seen DDP monthly operational reports which contain information on the allocation/distribution of operational funds. Are there other DDP records which would reflect how certain projects utilized their funding? How are these records organized? How should a search query be framed?

9. Various open sources have linked the CIA to various journalists and publishing companies during the 1960's. How should a query be framed to search for connections between the Agency and journalists or publishing companies?

10. Did the Agency have any relationship, projects, or contacts with publishing houses during the time of the assassination and in the aftermath of the Warren Commission? How would a search be formulated to determine whether or not the Agency had a relationship with any of the same publishing houses that were also publishing books about the assassination?

11. How would a query be framed to search for files on any office or person dealing with organized crime and Cuba? How should a request be formulated to institute a reasonable search on this topic?

12. Is there a comprehensive record or list detailing the identities of individuals on the Interagency Source Register? How are these records organized? How can a search query be framed to ascertain whether or not a particular individual appears in the Register.

13. How could a search query be framed to ascertain whether or not a particular individual was given access to classified information by DCD (then OO)? What kind of files are assembled in the process of clearing non-Agency contacts/sources for access to classified information?