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[R] - ITEM IS RESTRICTED
MEMORANDUM FOR: Assistant Deputy Director, Plans
FROM: Acting Chief, NR Division
SUBJECT: Contact of Lee Oswald with a member of Soviet KGB Assassination Department

1. According to an intercepted phone call in Mexico City, Lee Oswald was at the Soviet Embassy there on 29 September 1963 and spoke with the second, Valeriy Vladimirovich KUBININ. This was learned when Oswald called the Soviet Embassy on 1 October, identifying himself by name and speaking broken Russian, stating the above and asking the guard who answered the phone whether there was anything new concerning the telegrams to Washington.

The guard checked and then told Oswald that a request had been sent, but nothing had as yet been received. (WEI 2903, 9 October 1963) The FBI liaison officer, Mr. Fappensh, told me on 23 November that the Bureau has reason to believe that Oswald's visit was to get Soviet support for a U.S. passport or visa matter (perhaps the new passport mentioned in the press article).

2. KUBININ is an identified KGB officer. He was a KGB officer in an operation which is evidently sponsored by the KGB's 15th Department (responsible for sabotage and assassination). This operation, which is controlled by the FSB under the counter espionage SBUKAGB, involved a German-national resident of Oklahoma who was recruited in Europe, and went this year with KUBININ to Mexico City and shortly thereafter with a-known 15th Department officer, GLEB KUZHENIN, in New York. The instructions given TOUSKOVSKY by the two officers, (pinpointing objectives for sabotage) and the circumstances of their involvement in the case, lent no doubt that both of them were working for the same KGB component, the 15th.

3. Of course it is not usual for a KGB agent on a sensitive mission to have such overt contact with a Soviet Embassy. However, we have top secret Soviet intelligence documents, describing Military Intelligence doctrine, which show that very important agents can be set in official installations using no cover for their presence there some sort of open business. Vice Admiral
L. BERENBEIM, in a top-secret lecture to a Soviet Military Intelligence course at Military-Diplomatic Academy, 1960, said,

"Some officers who use as cover, let me say, the Soviet Trade Representation, ZAS or Sovininds, can use their cover assignments as backstopping for non-clandestine meetings with certain agents whose particular activities officially associate them with the previously mentioned Soviet institutions. However, such non-clandestine meetings within a legal residency should be restricted to a minimun both as to place and time. Meetings of this type should be carried out only in exceptional cases with tested and reliable agents in order to avoid provocation by the local counterintelligence service against the Soviet installation being used as cover. Such meetings are held as a rule in the work offices of the case officer or of the agent during working hours. It is necessary that such meetings be conducted naturally, that they do not attract the attention of outsiders, and that the receipt and transmission of intelligence matters, properly concealed, be carried out discreetly. In setting up such meetings, measures against tapping must be taken. One must bear in mind that a meeting with persons outside official premises and during non-working hours usually signifies a relationship between the two parties that is above and beyond official matters."

Also, such contact in official installations may be caused by the agent's own carelessness. Again Admiral BERENBEIM speaks:

"Some agents, because of inexperience or because of deliberate violation of the rules of security through peculiar personal rashness,.... approached our case officer at places not stipulated as operational meeting sites, others telephoned the case officer at his Soviet installation and discussed personal contact arrangements, while others still showed up personally at the Soviet installation in order to contact the case officer."

I called the above connections to the attention of Mr. Feppard by phone to his FBI office at 1030 hours on 23 November.
5. I am attaching

1) a summary of our information on KOSTIEV; and

2) all valid background information now available on the work of the 13th Department of the Foreign Intelligence of the KGB:

   a. Extracts from Report on the Soviet State Security Service (KGB), dated May 1963, based on information from AELANCE.


Timment R. Bagley
Chief, EA/CI
SUBJECT: Valery Vladimirovich KOSTIKOV

KOSTIKOV, who was born on 17 March 1928 in Moscow, was assigned to the Soviet Embassy in Mexico City as Vice Consul on 19 September 1961.

A fluent Spanish speaker, he had travelled abroad at least three times before this permanent assignment; moreover, in 1957 KOSTIKOV applied for a visa to accompany Premier Nikita Sergeyevich KHRUSCHEV's party to the United States as an official of the Soviet Ministry of Foreign Affairs, but we have no record of his having come to this country at that time. KOSTIKOV served as an interpreter at international conferences at Madrid and Barcelona in 1958 and 1959. In late 1958 and early 1959 he attended Soviet exhibitions in Mexico City and Havana; he is known to have been in Cuba from 6 January to 7 March 1959.

The physical description of KOSTIKOV quite accurately fits that of a Soviet case officer who nearly a year ago met in Mexico an FBI-controlled double agent. This double agent's Soviet case officer in the United States has been Oleg Donilevich BRUKHIN of the Thirteenth Department, KGB First Chief Directorate, occupying the overt position of translator-trainer, U.S. Secretariat, New York City. BRUKHIN was stationed in New York City from December 1959 to July of this year.

Since arriving in Mexico, KOSTIKOV is known to have travelled three times outside the capital: In March 1961 and again for the first two weeks of September he went to Tijuana, Ensenada, and Mexicali, ostensibly for the purpose of purchasing cotton. The U.S. Department of State, however, has reported that during these trips KOSTIKOV met local representatives of the Movimiento Liberacion Nacional and Central American Independencia, both large Communist front organizations. In addition, according to FBI sources, KOSTIKOV was accompanied on the September trip by Ivan Gavrilovich ALFREDOV, and he contacted in Ensenada several persons including Communist sympathizers who previously had been associated with Soviet officials stationed in Mexico City.

ALFREDOV, a PRAVDA correspondent in Mexico, was in close contact with Cuban diplomats and local Communist leaders during a February 1961 visit to Quito.