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UNITED STATES GOVERNMENT

# Memorandum

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TO : Mr. C. D. DeLoach

DATE: March 7, 1970

FROM : W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CIA  
ESTABLISHMENT OF BUREAU LIAISON  
WITH DUTCH INTERNAL SECURITY  
SERVICE (BVD) - 1960

1-11-01 #mde/b  
CLASSIFIED BY SP-2 ALM/JTG  
DECLASSIFY ON: 25X 1, 6

JFK(1)(6)

Item number 25 in the material submitted to the Director by SA Sam Papich in his memorandum of 3/5/70, discusses a trip to Holland by Legat, PLACE in 1960 to explore arrangements for liaison with appropriate Dutch authorities. It is given as an instance CIA could cite as an FBI failure to coordinate with them in line with National Security Council Directives.

NAME reportedly raised questions, indicating FBI should first reach agreement with CIA, which he said had previously handled all relations with Dutch authorities. Papich says CIA Director, Allen Dulles, later expressed disappointment that we did not contact CIA beforehand but that an agreement satisfactory to all concerned was eventually worked out. Papich also says that in late 1959 we gave consideration to establishing a Legat in Denmark but did not inform CIA of our intentions.

In contemplation of the stationing of a Legat in Denmark, Bulet of 12/7/59 instructed Legat, PLACE, to broaden liaison contacts in Scandinavian countries and told LEGAT, PLACE to make exploratory contacts with appropriate authorities in Holland for the same purpose. Since we had told State by letter of 3/10/55 that we would handle requests for investigations and name checks for the Dutch only when received through formal State channels, we advised State of our intention to make exploratory contacts with the Dutch regarding regular liaison arrangements, and State approved. State sent a letter to the U. S. Embassy in Holland on 12/17/59, advising of the Bureau's intention, but it apparently did not get to NAME prior to Legat's trip to Holland.

On 1/4/60 Legat, PLACE, called the BVD from PLACE and arranged to call on them on 1/7/60. The BVD reported the call to NAME who told STATE DEPARTMENT

On 1/7/60 the Director received a letter of 1/5/60 from NAME in which he said he was disturbed about the manner in which he had learned of the Legat's proposed visit. While offering to assist the Bureau, NAME spoke of the long standing contractual and financial arrangements CIA had with BVD and suggested the Director and Allen Dulles discuss the matter if permanent Bureau liaison with BVD was planned.

NATIONAL SECURITY INFORMATION (S) JFK(1)(6)

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On 1/7/60, Legat met with NAME prior to visiting BVD. He explained that he was to explore the possibility of direct contact with BVD concerning exchange of information bearing on U.S. internal security matters. He said he would not be operational and that the contemplated liaison could not reasonably cause interference with the existing CIA arrangement. While NAME expressed misgivings that the Dutch might be confused, no request was made to refrain from contacting BVD. The CIA representative said he had requested his headquarters for comment on learning of the proposed visit of Legat but had not received a reply. Legat later briefed NAME on the results of his visit to BVD who were friendly but deferred a final commitment, referring to the existing "American arrangement."

JFK(1)(B)

By letter of 1/13/60 the Director thanked NAME for his offer to assist, and said Bureau interests in Scandinavian countries and Holland were under discussion with Allen Dulles. NAME was also assured our proposed contacts with the Dutch were purely liaison in nature; that while we would keep CIA advised of items of interest to it in connection with its responsibilities abroad, it was not believed necessary to go beyond the U.S. Intelligence Board Directive of 12/8/59 in coordinating with CIA matters taken up with the Dutch. That Directive says CIA shall be responsible for coordination of all U.S. liaison which concerns clandestine intelligence activities or which involve foreign clandestine services. Paragraph 10, however, says the Directive does not apply to any liaison relationship concerned with U.S. internal security functions, or with criminal or disciplinary matters which are not directly related to foreign espionage or clandestine counterintelligence.

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On 1/13/60 Papich explained to Allen Dulles and NAME the reasons for our contacts in Scandinavian countries and Holland exploring possible establishment of a Legat in Denmark. When Papich challenged them to cite any Bureau failure to comply with the Directive for coordination of U.S. liaison activities abroad, NAME immediately stated there were no such instances. In answer to specific invitation by Papich to air any complaints or problems, Dulles stated that neither he nor his representatives had any complaints; that he was personally unhappy about not being contacted in the beginning; but that he and CIA would give all possible assistance. (Dulles did assist by writing a personal letter to NAME which resulted in a joint FBI-BVD-CIA meeting on 4/8/60, at which direct FBI-BVD liaison was agreed upon).

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On memorandum NAME to NAME of 1/14/60, concerning the 1/13/60 meeting of Papich, Dulles and NAME Director noted: "1. Well handled by Papich. 2. All of the turmoiI developing in this situation could have been avoided if we had properly contacted Dulles and also followed through with State. H."

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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