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TO DIRECTOR (62-117290) ROUTINE

BT

CLEAR

ATTENTION GENERAL INVESTIGATIVE DIVISION, CIVIL RIGHTS SECTION, CONGRESSIONAL INQUIRY UNIT

HOUSE SELECTED COMMITTEE ON ASSASSINATIONS. BUDED: FEBRUARY 11, 1977.

RE BUREAU TELETYPE DATED FEBRUARY 4, 1977, REQUESTING RECIPIENTS TO ADVISE FBIHQ WHETHER OR NOT ANY MATERIAL RELATIVE TO THE INVESTIGATION OF KING'S ASSASSINATION HAS BEEN DESTROYED.

FBIHQ'S ATTENTION CALLED TO SALT LAKE CITY TELETYPE DATED FEBRUARY 1, 1977, LAST PARAGRAPH OF WHICH STATES IN PART "NO MATERIAL ON MARTIN LUTHER KING, JR. ASSASSINATION (MURKIN) DESTROYED."

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Department of Justice

FOR IMMEDIATE RELEASE
FRIDAY, FEBRUARY 18, 1977

AG
202-739-2028

The FBI conducted a thorough investigation of the assassination of Dr. Martin Luther King, Jr., a Department of Justice task force concluded in a report released today by Attorney General Griffin B. Bell.

The 149-page report was submitted by the task force of the Office of Professional Responsibility following an eight-month intensive review of FBI files and interview of witnesses. The purpose of the study was to examine FBI activities involving Dr. King and to evaluate the effectiveness of the assassination investigation.

The report concluded that the FBI had conducted a painstaking and successful investigation of the 1968 assassination in Memphis, Tennessee.

The task force also found no evidence of FBI complicity in the murder.

The only new evidence that was developed related to details that did not affect the ultimate conclusion that James Earl Ray was the properly convicted murderer.

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MAR 4 1977

FBI - SALT LAKE CITY

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The task force of five attorneys and two research analysts reviewed more than 200,000 documents from FBI Headquarters and Field Office files and interviewed some 40 witnesses in its study of the King case.

On April 26, 1976, then Attorney General Edward H. Levi directed the Office of Professional Responsibility, headed by Michael E. Shaheen, Jr., to review Department files to determine:

(1) Whether the FBI investigation of Dr. King's murder on April 4, 1968, at Memphis, Tennessee, was thorough and honest;

(2) Whether there was any evidence of FBI involvement in Dr. King's death;

(3) Whether any new evidence had come to the attention of the Department bearing on the assassination which should be dealt with by the proper authorities; and

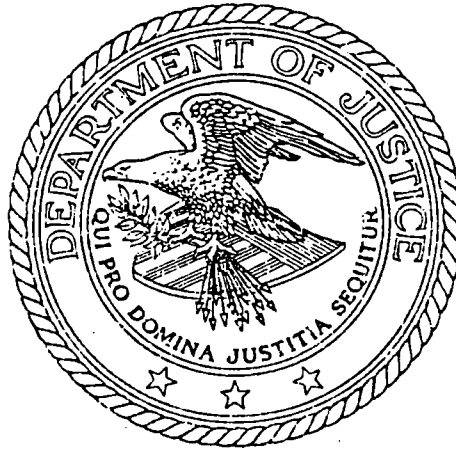
(4) Whether the relationship between the FBI and Dr. King called for criminal prosecution, disciplinary proceedings, or other appropriate action.

After reviewing the murder investigation, the task force turned to the pre-assassination security investigation of Dr. King. The task force found that there may have been an arguable basis for the FBI to initiate a security investigation on Dr. King, but continued that the security investigation should have been ended in 1963 and not continued until his death five years later.

The FBI's COINTELPRO-type harassment of Dr. King and efforts to drive him out of the civil rights movement were found to have been clearly improper.

Mr. Shaheen's report concluded that any criminal action against FBI participants in the harassment campaign was barred by the statute of limitations. The task force recommended no disciplinary action because the chief FBI officials responsible for the harassment are dead or retired.

The task force submitted recommendations for tighter supervision of the FBI's domestic intelligence activities and endorsed the Department's new guidelines in this area. The task force also proposed outright prohibition of COINTELPRO-type activities against domestic intelligence subjects.



REPORT OF THE DEPARTMENT OF JUSTICE
TASK FORCE TO REVIEW THE FBI MARTIN LUTHER KING, JR.,
SECURITY AND ASSASSINATION INVESTIGATIONS

*Copy sent
A. G. - P. 41*

SEARCHED _____ FILED January 11, 1977

MAR 4 1977

FBI - SALT LAKE CITY

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I. INTRODUCTION

A. The Mission Of The Task Force

1. The Problem

On November 1, 1975, William C. Sullivan, former Assistant Director, Domestic Intelligence Division, Federal Bureau of Investigation, testified before the Senate Select Committee to Study Governmental Operations with Respect to Intelligence Activities. He related that from late 1963 and continuing until the assassination of Dr. Martin Luther King, Jr., King was the target of an intensive campaign by the F.B.I. to neutralize him as an effective civil rights leader. Sullivan stated that in the war against King "No holds were barred." (Senate Report No. 94-755, Final Report of the Select Committee to Study Governmental Operations with Respect to Intelligence Activities, Book II, p. 11). This and other testimony describing this F.B.I. counterintelligence campaign against King reached the public through the news media. As a consequence there was a regeneration of the widespread speculation on the possibility that the Bureau may have had some responsibility in Dr. King's death and may not have done an impartial and thorough investigation of the assassination.

2. The Attorney General's Directive

On November 24, 1975, the Attorney General of the United States directed the Civil Rights Division of the Department of Justice to undertake a review of the files of the Department and its Federal Bureau of Investigation to determine whether the investigation of the assassination of Dr. Martin Luther King, Jr. should be reopened. More particularly it was sought to be determined: (1) whether any action taken in relation to Dr. King by the FBI before the assassination had, or may have had, an effect, direct or indirect, on that event, and (2) whether any action was taken by the FBI which had, or may have had, any other adverse effect on Dr. King. Recommendations for criminal, disciplinary or other appropriate action were requested.

3. The Review up to April 26, 1976

In the next four months, the Assistant Attorney General in charge of the Civil Rights Division, his principal Deputy Assistant Attorney General and the Chief of the Criminal Section of the Civil Rights Division, acting as a review staff, variously read portions of the FBI headquarters file on a person

who served as an adviser to Dr. King, portions of the FBI headquarters security file on Dr. King himself, portions of the FBI headquarters file on the assassination investigation, some Department (as opposed to FBI) files relating to Dr. King, and other Bureau documents including everything on Martin Luther King, Jr., held in the late J. Edgar Hoover's official, confidential and personal files.

By a memorandum to the Attorney General dated April 9, 1976, the Assistant Attorney General in charge of the Civil Rights Division submitted a 51 page report of the Chief of the Civil Rights Division's Criminal Section dated March 31, 1976, embodying the results of the three-man study, limited to the above listed files, and concentrating almost exclusively on the pre-assassination surveillance of, and counterintelligence activities against, Dr. King.

The Assistant Attorney General recommended the creation of a Departmental Task Force to complete the review he and his team had begun. He also recommended an Advisory Committee of distinguished citizens to advise with the task force. The further review proposed included interrogation of material witnesses, reading all the pertinent field office files and reviewing all of the headquarters files relating to Dr. King and possibly to other civil rights activists. A recommendation was made to review tapes secured

by electronic surveillance with a view to determining which of such materials should be and could be legally destroyed. The Assistant Attorney General felt that the FBI should assess the culpability of its agents involved in the wrongdoing by the principals named in the report. His memorandum to the Attorney General concluded that probably criminal redress was time-barred, that civil remedies might be available to the King family but might also be more embarrassing than helpful, and hence that consideration be given to a direct payment by the settlement process or by a private bill to compensate the King survivors, or with the survivors' concurrence, the King Foundation; if this last issue were left to the task force or an Advisory Commission, it should consider the pros and cons and recommend as it sees fit.

The Attorney General forwarded the Civil Rights Division memoranda (and comments thereon from the Deputy Attorney General, the Solicitor General, and from staff members and the Assistant Attorney General of the Criminal Division) to the Counsel, Office of Professional Responsibility. The Attorney General charged the Office of Professional Responsibility with the work of completing the review begun by the Civil Rights Division. His memorandum states:

'My request for the review involved four matters. First, whether the FBI investigation of the Dr. Martin Luther King's assassination was thorough and honest; second, whether there was any evidence that the FBI was involved in the assassination of Dr. King; third, in light of the first two questions, whether there is any new evidence which has come to the attention of the Department concerning the assassination of Dr. King which should be dealt with by the appropriate authorities; fourth, whether the nature of the relationship between the Bureau and Dr. King calls for criminal prosecution, disciplinary proceedings, or other appropriate action.

As the fourth point, I again note that from the partial review which has been made, Mr. Pottinger concludes 'we have found that the FBI undertook a systematic program of harassment of Martin Luther King, by means both legal and illegal, in order to discredit him and harm both him and the movement he led.' Assuming that the major statutory violations relevant to this conduct would be 18 U.S.C. Section 241 and Section 242, Mr. Pottinger's memorandum concludes that any prosecution contemplated under those acts would now be barred by the five-year statute of limitations with the possible exception which would exist if there were proof of a continuing conspiracy.

As to the matter of new evidence with respect to the assassination my understanding is that the Department has never closed the Martin Luther King file and that numerous allegations of the possible involvement of co-conspirators are promptly investigated. The thrust of the review which I requested, however, was to determine whether a new look at what was done by the Bureau in investigating the assassination or in the relationship between the Bureau

and Dr. King might give a different emphasis or new clues in any way to the question of involvement in that crime. At this point in the review, as I read the memoranda, nothing has turned up relevant on this latter point.

The review is not complete. Mr. Pottinger and all those who have commented upon his memorandum recommend that the review be completed. Mr. Pottinger also has made other recommendations upon which there is some difference of opinion. In my view, it is essential that the review be completed as soon as possible and in as thorough a manner as is required to answer the basic questions. In view of what has already been done, and the tentative conclusions reached, special emphasis should be given to the fourth question. In conducting this review you should call upon the Department to furnish to you the staff you need.

My conclusion as to the review conducted by the Civil Rights Division is that it has now shown that this complete review is necessary, particularly in view of the conclusion as to the systematic program of harassment. If your review turns up matters for specific action, we should discuss the best way to proceed on each such case."

B. The Task Force And The Method Of Review

The Counsel of the Office of Professional Responsibility selected three attorneys from the Civil Rights Division, Joseph F. Gross, Jr., James R. Kieckhefer and William D. White, one attorney from the Criminal Section of the Tax Division,

James F. Walker, and a retired attorney Fred G. Folsom, who is currently a consultant to the Tax Division with 37 years of experience in Civil Rights Division (which included homicide cases), Criminal Division and Tax Division prosecutions. As the senior man the latter was designated to head the task force. This committee or task force began its work on May 4, 1976. The committee was further staffed by the addition of two research analysts, Ms. Hope Byrne and Mr. Geoffrey Covert, two secretaries, Ms. Veronica Keith and Mrs. Renee Holmes, and two clerk-typists, Mrs. Leroylyne Murray and Ms. Dana Boyd.

Consideration of a tentative outline for an eventual report based on the chronology of events in the relationship between Dr. Martin Luther King and the Federal Bureau of Investigation brought the task force up against the fact that the field of the history before the assassination had just been plowed twice: once by the Civil Rights Division memoranda of March 31, 1976, and April 9, 1976 and once (among other kindred subjects) by the Senate Select Committee to Study Governmental Operations with Respect to Intelligence Activities (Senate Report, No. 94-155 94th Congress, 2d Session, Books II and III).

By way of contrast, however, the matter of the assassination of Dr. King and the ensuing investigation had been

judged by the Civil Rights Division's Assistant Attorney General and his two assistants primarily on their familiarity with the Department file on the investigation as it had progressed since 1968. The Civil Rights Division's Martin Luther King, Jr., review memoranda reflected that a study had been made of only the first 10 sections of the FBI headquarters file on the assassination investigation and only a random inspection was done of some of the remaining 74 sections. There was no factual discussion or analysis. The conclusion was reached by the Civil Rights Division staff that "the Bureau's investigation was comprehensive, thorough and professional" (Murphy memorandum of March 31, 1976, p. 6). It was determined therefore to begin the task force's study with a complete review of the files on the FBI's investigation of the assassination. It was the consensus of the review team that by approaching the whole task by first examining the character and completeness of the murder investigation an answer could be made to the Attorney General's question as to the Bureau's performance in that regard and also an answer could be indicated to his question going to the Bureau's possible responsibility, if any, direct or indirect, for Dr. King's death.

After the examination of the FBI's investigation of the murder of Dr. King, the review team proceeded to go

back and complete the inquiry into the Bureau's pre-assassination relationship with Dr. King. Necessarily included again in this second stage of our review was the consideration of whether the FBI was in any way implicated in the murder directly or indirectly.

The task force made a particular point of looking at all the material in the FBI headquarters and field office files on the Assassination Investigation, the so-called "Murkin File" (Murkin being an acronym for Murder of King) 1/; the Martin Luther King Security File 2/; the Cominfil-SCLC File (Cominfil being an acronym for Communist infiltration; S.C.L.C., the initials for the Southern Christian Leadership Conference) 3/; the file on Communist Influence in Racial Matters 4/ and the advisor to King File 5/. The "Murkin" file was solely concerned with the murder investigation. The other four files provided a multi-focal view

1/ FBI HQ. 44-38861

2/ FBI HQ. 100-106670

3/ FBI HQ. 100-438794

4/ FBI HQ. 100-442529 and the predecessor file entitled Communist Party, U.S.A. Negro Question; FBI HQ. 100-3-116

5/ FBI HQ. 100-392452

of the Bureau's intelligence and counterintelligence activities with respect to Dr. Martin Luther King, Jr. The scheme of citation hereinafter used will be to minimize footnotes, place the source citation in the body of the writing, and designate headquarters files by "HQ" and number and serial and Field Office files by city and number and serial, e.g.: (Memphis 44-1987-153). Exceptions to this scheme will be explained when made.

The more voluminous of the pertinent files in addition to the FBI headquarters files and the Washington Field Office files were located in Memphis, Atlanta, Baltimore, Charlotte, Birmingham, New Orleans, Los Angeles, San Francisco, Kansas City, St. Louis, Omaha, Chicago, Springfield (Ill.), Milwaukee and New York. These were examined in place by visits by task force personnel. The remaining files were xeroxed and forwarded for review in Washington. Pertinent newspaper clipping files maintained by the Department and by the Bureau and its field offices were scanned.

In terms of papers examined, more than 200,000 entries, many with numerous pages concerning both the murder investigation and the security investigation were covered. The five attorneys sitting together originally

and later, as the work progressed, splitting up to work singly or in teams together with the research personnel, considered separate sections of each file compiling notes, commenting on, or reading aloud, or noting for reading by all of the committee, items of significance. Notes were taken, when pertinent items were encountered, on a serial-by-serial basis ("serials" being each separate document entry of one or more pages in the file). The resulting books of notes were then reviewed and used in conjunction with the original-source serials for the development of the statements of fact herein. In addition witness interviews were reflected in contemporaneous memoranda which aided in the development of the facts recited.

Selected portions of the so-called Official and Confidential files which had been kept in the office of the late J. Edgar Hoover, some sensitive files in the office of a Section Chief in the FBI Security Division, and the files of former Assistant Director William Sullivan were reviewed. So also were the pertinent files of the Attorneys General. The task force attorneys reviewed the transcripts of key intercepted telephone and microphone overheard conversations of Dr. King and his associates. These were spot checked

for accuracy against the tapes of those surveillances. A canvass of other investigative agencies was made to determine whether their files reflected that intelligence or counterintelligence requests had been made upon them by the FBI in relation to Dr. King. This included the Defense Department, the State Department, the U.S. Information Agency, the C.I.A., the Secret Service, the Postal Inspection Service, the Internal Revenue Service's Intelligence Division and the Treasury Department's Bureau of Alcohol, Tobacco and Firearms. The material turned up by these agencies was examined, albeit little of consequence was discovered. Relevant portions of the investigation reports of the Memphis Police Department on the King murder were xeroxed and studied.

In addition to official files, the task force personnel considered published material from the public sector dealing with Dr. Martin Luther King, Jr., and his assassination. Included in this category were a viewing of the Columbia Broadcasting System's program on the death of King in its series "The Assassins," a National Broadcasting Company "Tomorrow" program of April 4, 1974, and perusal of books and articles on the Southern Christian Leadership Conference and the role of the FBI in relation to the murder of Dr. King (see Bibliography, App. A, Ex. 6). This lead to some valuable

evidentiary material - principally the oral and written statements of James Earl Ray - which was used to buttress the reconstruction of the facts of the murder and of the FBI investigation.

Some 30 interviews were conducted, principally in the assassination phase of the task force study. They were helpful in supplementing the results of interviews done during the murder investigation.

During the review of the Memphis Field Office files, an on-site inspection of the crime scene was conducted and the exhibits in the office of the Clerk of the County Court for Shelby County, Tennessee, were examined.

II. THE ASSASSINATION INVESTIGATION

A. Events Surrounding April 4, 1968

1. The Poor People's Campaign

To understand the movements of Dr. King during this critical period, it is necessary to briefly discuss the Poor People's Campaign (POCAM), originally called the Washington Spring Project in which he and the SCLC were involved. POCAM was scheduled to begin the first week of April 1968, and involved recruiting some 3,000 poor unemployed blacks from 16 localities in the United States for the purpose of going to Washington, D.C., and petitioning the government to improve their economic status (HQ 157-8428-51).

The plan was to camp on the Washington Monument or Lincoln Memorial grounds (HQ 157-8428-132). During the first and second weeks, demands would be made of congressmen and heads of departments, such as the Secretary of Labor. If the demands were not met, nonviolent demonstrations were to be conducted (HQ 157-8428-109).

Dr. King's planned travel schedule for February and March included trips to 9 major cities and visits to various points in Mississippi, Alabama, South Carolina, North Carolina and Virginia (HQ 157 8428-75). By mid February Dr. King had become discouraged with the lack of progress in recruiting and

training demonstrators (HQ 157-8428-206). During this low point in the POCAM Dr. King was persuaded to alter his plans and to go to Memphis, Tennessee, in support of a strike involving the city's sanitation workers.

2. Memphis Sanitation Worker's Strike

On February 12, 1968, approximately 1,000 sanitation workers employed by the city of Memphis called a wildcat strike. The strikers were represented by Local 1733 of the American Federation of State, County and Municipal Employees who demanded exclusive recognition of the union as bargaining agent, setting up grievance procedures, wage improvements, payroll deduction of union dues, and a promotion system as well as a pension, hospitalization and life insurance program. (HQ 157-9146-X1).

The NAACP intervened in the strike because all of the sanitation workers, excluding drivers, were black. A militant young black power group known as the Invaders was similarly interested in the strike. The group consisted of about 15 members, mostly high school dropouts, and was a cell of a larger group known as Black Organizing Power (BOP) headed by Charles L. Cabbage and John B. Smith. The alleged purpose of BOP was to stimulate a sense of black identity, black pride and black consciousness in young blacks.

The strikers were also supported by a group of black ministers, connected with the Memphis Interdenominational Ministerial Alliance, who adopted the name COME (Community on the Move for Equality). It was members of this group that were instrumental in bringing Dr. King to Memphis. On March 3, 1968, the Reverend James M. Lawson, Jr., pastor of the Centenary Methodist Church, Memphis, and member of COME, stated on a television program (WHBQ-TV) that he wanted to bring Dr. King (and other heads of civil rights organizations) to Memphis in an effort to unify the entire black community behind the demands of the strikers (HQ 157-9146-X23). The intervention of these various black community organizations caused the city of Memphis to be concerned about the racial overtones of the strike and the possibility of violence (HQ 157-9146-X1).

Dr. King made his first visit to Memphis in support of the strike on the night of March 18, 1968. On that occasion, in addressing an estimated crowd of 9,000 to 12,000 people at a rally sponsored by COME at the Mason Temple, he called for a general protest day on March 22, 1968. All blacks were asked not to go to work or school on that day and were urged to participate in a massive downtown march. Dr. King and his party stayed at the Lorraine Motel, 406 Mulberry Street, on

the night of March 18, 1968 and left Memphis shortly before noon on March 19, 1968, ostensibly to go to the State of Mississippi in connection with the POCAM (HQ 157-9146-X39).

The City of Memphis was virtually paralyzed by a 16-inch snowfall on March 22, 1968, resulting in the postponement of the planned mass march to March 28, 1968. Dr. King returned to Memphis on the 28th, arriving at the airport at approximately 10:22a.m. By that time approximately 5,000 to 6,000 people, about half of whom were of school age, had congregated at the Clayborn Temple (located at 280 Hernando St.) for the start of the march. According to the plan of the march, the sanitation workers were in front with the remainder of the people following behind. The march was to proceed north on Hernando to Beale Street, thence west on Beale Street to Main Street and north on Main Street to City Hall.

The march got underway at approximately 11:00a.m. and had proceeded to Hernando and Beale before it was joined by Dr. King. When the front of the march (led by Dr. King) reached Main Street, teenagers and young adults at the rear of the march near Third and Beale (two blocks from the front of the march) ripped the signs off their poles and began breaking store windows and looting. Mass confusion developed and the police moved in to quell the disturbance. The

disruption of the march caused Dr. King's aides to commandeer an automobile, and Dr. King and his party were escorted by police to the Rivermont Hotel operated by Holiday Inns of America. (HQ 157-9146-45). Dr. King left the march at 11:15a.m. and checked into the Rivermont Hotel at 11:24a.m. where he stayed until March 29, 1968. Dr. King and his party were scheduled to return to Atlanta on March 28, 1968, at 9:05p.m. via Eastern Airlines and were scheduled to leave Atlanta the morning of March 29, 1968, for Baltimore (HQ 157-9146-45). Thus, remaining in Memphis on the night of the 28th was a change in plans.

The city ordered a 7:00p.m. curfew and approximately 3,500 members of the Tennessee National Guard were called out to end the violence. During the disturbance four blacks were shot, one fatally; approximately 150 fires were set; and over 300 persons were arrested. Approximately one percent of the marchers engaged in looting and violence and many of these were people who were criminally inclined and who had been in previous trouble. The March 29, 1968, issue of the Memphis "Commercial Appeal" reported that many of the looters and window breakers were black power advocates and that several wore jackets of the "Invaders". However, other sources, including Lieutenant E.H. Arkin of the Memphis Police Department, indicated that

many high school age students had put the word "Invaders" on their jackets for effect and were not necessarily affiliated with the BOP movement (HQ 157-9146-45). The violence and disruption of the march was of great concern to Dr. King because of the possible effect it might have on the planned POCAM. Therefore, he vowed to return to Memphis and demonstrate that he had not lost his effectiveness in leading nonviolent marches.

Dr. King, together with his SCLC staff, returned to Memphis on April 3, 1968, at 10:33a.m. After a press conference at the airport, the group proceeded to the Lorraine Motel, arriving there at approximately 11:20a.m. At about 12:05p.m. Dr. King left the Lorraine Motel for a meeting at the Centenary Methodist Church (Security and Surveillance Rept. of G.P. Tines, Inspector, Memphis Police Department, dated July 17, 1968). Dr. King announced at this meeting that his purpose in returning to Memphis was to lead a mass march on April 8, 1968 (HQ 157-9146-9 p.8).

However, on April 3, 1968, United States District Court Judge Bailey Brown issued a temporary restraining order against further marches in Memphis (HQ 157-9146-9, p.1). Dr. King returned to the Lorraine Motel at 2:25p.m. and sometime that afternoon Federal Marshals served him and his aides with

the restraining order. (Security and Surveillance Rept. of G.P. Tines, Inspector, Memphis Police Department, dated July 17, 1968).

At approximately 4:00p.m. Dr. King and the SCLC staff met with the BOP group at which time Charles Cabbage requested money to institute BOP plans to start a "Liberation School" and a "Black Co-op". Dr. King agreed to use his influence to secure funds for BOP and Rev. Andrew Young agreed to help write up a plan. It is believed these concessions were made to BOP in order to keep them in line and prevent them from following a violent pattern. (HQ 157-9146-9, p.9)

On the night of April 3, 1968, Dr. King spoke to approximately 2,000 persons at the Mason Temple. He emphasized that the scheduled mass march must be held on April 8, 1968, to re-focus attention on the eight-week old sanitation workers strike.

After the speech, Solomon Jones, Jr., serving as Dr. King's chauffeur drove him back to the Lorraine Motel. Dr. King told Jones to report back on Thursday morning, April 4, 1968, at 8:30a.m. because he had to appear in court in connection with a restraining order. (Memphis 44-1987-2322 p.51.)