

SSC Request 1/20/76  
Item 3 (Re: Secret Army Organization)  
Volume III

Access

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(see E.O. 13526 Note). Case#:NW 55000 Date: 08-17-2007

185-10218

AC. 10218  
LPP. 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55, 56, 57, 58, 59, 60, 61, 62, 63, 64, 65, 66, 67, 68, 69, 70, 71, 72, 73, 74, 75, 76, 77, 78, 79, 80, 81, 82, 83, 84, 85, 86, 87, 88, 89, 90, 91, 92, 93, 94, 95, 96, 97, 98, 99, 100, 101, 102, 103, 104, 105, 106, 107, 108, 109, 110, 111, 112, 113, 114, 115, 116, 117, 118, 119, 120, 121, 122, 123, 124, 125, 126, 127, 128, 129, 130, 131, 132, 133, 134, 135, 136, 137, 138, 139, 140, 141, 142, 143, 144, 145, 146, 147, 148, 149, 150, 151, 152, 153, 154, 155, 156, 157, 158, 159, 160, 161, 162, 163, 164, 165, 166, 167, 168, 169, 170, 171, 172, 173, 174, 175, 176, 177, 178, 179, 180, 181, 182, 183, 184, 185, 186, 187, 188, 189, 190, 191, 192, 193, 194, 195, 196, 197, 198, 199, 200, 201, 202, 203, 204, 205, 206, 207, 208, 209, 210, 211, 212, 213, 214, 215, 216, 217, 218, 219, 220, 221, 222, 223, 224, 225, 226, 227, 228, 229, 230, 231, 232, 233, 234, 235, 236, 237, 238, 239, 240, 241, 242, 243, 244, 245, 246, 247, 248, 249, 250, 251, 252, 253, 254, 255, 256, 257, 258, 259, 260, 261, 262, 263, 264, 265, 266, 267, 268, 269, 270, 271, 272, 273, 274, 275, 276, 277, 278, 279, 280, 281, 282, 283, 284, 285, 286, 287, 288, 289, 290, 291, 292, 293, 294, 295, 296, 297, 298, 299, 300, 301, 302, 303, 304, 305, 306, 307, 308, 309, 310, 311, 312, 313, 314, 315, 316, 317, 318, 319, 320, 321, 322, 323, 324, 325, 326, 327, 328, 329, 330, 331, 332, 333, 334, 335, 336, 337, 338, 339, 340, 341, 342, 343, 344, 345, 346, 347, 348, 349, 350, 351, 352, 353, 354, 355, 356, 357, 358, 359, 360, 361, 362, 363, 364, 365, 366, 367, 368, 369, 370, 371, 372, 373, 374, 375, 376, 377, 378, 379, 380, 381, 382, 383, 384, 385, 386, 387, 388, 389, 390, 391, 392, 393, 394, 395, 396, 397, 398, 399, 400, 401, 402, 403, 404, 405, 406, 407, 408, 409, 410, 411, 412, 413, 414, 415, 416, 417, 418, 419, 420, 421, 422, 423, 424, 425, 426, 427, 428, 429, 430, 431, 432, 433, 434, 435, 436, 437, 438, 439, 440, 441, 442, 443, 444, 445, 446, 447, 448, 449, 450, 451, 452, 453, 454, 455, 456, 457, 458, 459, 460, 461, 462, 463, 464, 465, 466, 467, 468, 469, 470, 471, 472, 473, 474, 475, 476, 477, 478, 479, 480, 481, 482, 483, 484, 485, 486, 487, 488, 489, 490, 491, 492, 493, 494, 495, 496, 497, 498, 499, 500, 501, 502, 503, 504, 505, 506, 507, 508, 509, 510, 511, 512, 513, 514, 515, 516, 517, 518, 519, 520, 521, 522, 523, 524, 525, 526, 527, 528, 529, 530, 531, 532, 533, 534, 535, 536, 537, 538, 539, 540, 541, 542, 543, 544, 545, 546, 547, 548, 549, 550, 551, 552, 553, 554, 555, 556, 557, 558, 559, 560, 561, 562, 563, 564, 565, 566, 567, 568, 569, 570, 571, 572, 573, 574, 575, 576, 577, 578, 579, 580, 581, 582, 583, 584, 585, 586, 587, 588, 589, 590, 591, 592, 593, 594, 595, 596, 597, 598, 599, 600, 601, 602, 603, 604, 605, 606, 607, 608, 609, 610, 611, 612, 613, 614, 615, 616, 617, 618, 619, 620, 621, 622, 623, 624, 625, 626, 627, 628, 629, 630, 631, 632, 633, 634, 635, 636, 637, 638, 639, 640, 641, 642, 643, 644, 645, 646, 647, 648, 649, 650, 651, 652, 653, 654, 655, 656, 657, 658, 659, 660, 661, 662, 663, 664, 665, 666, 667, 668, 669, 670, 671, 672, 673, 674, 675, 676, 677, 678, 679, 680, 681, 682, 683, 684, 685, 686, 687, 688, 689, 690, 691, 692, 693, 694, 695, 696, 697, 698, 699, 700, 701, 702, 703, 704, 705, 706, 707, 708, 709, 710, 711, 712, 713, 714, 715, 716, 717, 718, 719, 720, 721, 722, 723, 724, 725, 726, 727, 728, 729, 730, 731, 732, 733, 734, 735, 736, 737, 738, 739, 740, 741, 742, 743, 744, 745, 746, 747, 748, 749, 750, 751, 752, 753, 754, 755, 756, 757, 758, 759, 760, 761, 762, 763, 764, 765, 766, 767, 768, 769, 770, 771, 772, 773, 774, 775, 776, 777, 778, 779, 780, 781, 782, 783, 784, 785, 786, 787, 788, 789, 790, 791, 792, 793, 794, 795, 796, 797, 798, 799, 800, 801, 802, 803, 804, 805, 806, 807, 808, 809, 810, 811, 812, 813, 814, 815, 816, 817, 818, 819, 820, 821, 822, 823, 824, 825, 826, 827, 828, 829, 830, 831, 832, 833, 834, 835, 836, 837, 838, 839, 840, 841, 842, 843, 844, 845, 846, 847, 848, 849, 850, 851, 852, 853, 854, 855, 856, 857, 858, 859, 860, 861, 862, 863, 864, 865, 866, 867, 868, 869, 870, 871, 872, 873, 874, 875, 876, 877, 878, 879, 880, 881, 882, 883, 884, 885, 886, 887, 888, 889, 890, 891, 892, 893, 894, 895, 896, 897, 898, 899, 900, 901, 902, 903, 904, 905, 906, 907, 908, 909, 910, 911, 912, 913, 914, 915, 916, 917, 918, 919, 920, 921, 922, 923, 924, 925, 926, 927, 928, 929, 930, 931, 932, 933, 934, 935, 936, 937, 938, 939, 940, 941, 942, 943, 944, 945, 946, 947, 948, 949, 950, 951, 952, 953, 954, 955, 956, 957, 958, 959, 960, 961, 962, 963, 964, 965, 966, 967, 968, 969, 970, 971, 972, 973, 974, 975, 976, 977, 978, 979, 980, 981, 982, 983, 984, 985, 986, 987, 988, 989, 990, 991, 992, 993, 994, 995, 996, 997, 998, 999, 1000

# Memorandum

TO : DIRECTOR, FBI (157-23577)

DATE: 3/11/75

FROM: SAC, MILWAUKEE (157-2445) (C)

SUBJECT: SECRET ARMY ORGANIZATION (SAO)  
EM

Reference Bureau letter to Milwaukee dated 12/19/74.

Enclosed for the Bureau are six copies of an LHM captioned as above which are self explanatory. Two copies of FD-376 are attached for the Bureau.

For the information of the Bureau, the following sources were contacted in the Madison area concerning captioned organization and JAMES PHILLIP WINKLER during the period from 11/1/74 up to 2/28/75:  
**INFORMANTS** The source contacted in the Milwaukee area was **INFORMANT**

A copy of enclosed LHM is being disseminated to Secret Service, Milwaukee.

Milwaukee has noted the other observations contained in referenced communication and these matters concerning WINKLER will be followed through Milwaukee file 157-916 which pertains to WINKLER.

In view of the information set forth, Milwaukee is not conducting any further investigation concerning captioned organization but will follow as noted above.

EX 104

REC-21 157-23577-105

ENCLOSURES

21 MAR 17 1975

- (2 - Bureau (157-23577) (Enc. 6) (RM)
- 4 - Milwaukee
  - 1 - 157-2445
  - 1 - 157-916
  - 1 - 157-76
  - 1 - 7-590

FIVE

HWC/jma 155/ccd/ss/2-D  
(6)

51 APR 03 1975 4-1-75

174

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan



5010-108-03



FEDERAL BUREAU OF INVESTIGATION

WASHINGTON, D.C. 20535

March 11, 1975

Director  
United States Secret Service  
Department of the Treasury  
Washington, D. C. 20220

In Reply, Please Refer to  
File No. MI 157-2445

RE: SECRET ARMY ORGANIZATION

Dear Sir:

The information furnished herewith concerns an individual or organization believed to be covered by the agreement between the FBI and Secret Service concerning protective responsibilities, and to fall within the category or categories checked.

- 1.  Threats or actions against persons protected by Secret Service.
- 2.  Attempts or threats to redress grievances.
- 3.  Threatening or abusive statement about U. S. or foreign official.
- 4.  Participation in civil disturbances, anti-U. S. demonstrations or hostile incidents against foreign diplomatic establishments.
- 5.  Illegal bombing, bomb-making or other terrorist activity.
- 6.  Defector from U. S. or indicates desire to defect.
- 7.  Potentially dangerous because of background, emotional instability or activity in groups engaged in activities inimical to U. S.

Photograph  has been furnished  enclosed  is not available.

Very truly yours,

*Clarence M. Kelley*  
Clarence M. Kelley  
Director

1 - Special Agent in Charge (Enclosure(s)) (1)  
U. S. Secret Service , Milwaukee (RM)

Enclosure(s)



FEDERAL BUREAU OF INVESTIGATION

In Reply, Please Refer to  
File No.

Milwaukee, Wisconsin

March 11, 1975.

SECRET ARMY ORGANIZATION (SAO)

Confidential sources in the Madison and Milwaukee, Wisconsin areas who are familiar with the activities of extremist organizations and individuals who participate in these organizations, whose philosophies espouse, what is known as extremely "right wing" philosophies, advise that they were not familiar with any Secret Army Organization (SAO) (a characterization of which is attached hereto) and the National Socialist White Peoples Party (NSWPP) (see Appendix). Those sources in the Madison area advised that they were not familiar with James Phillip Winkler or the SAO. Those sources in the Milwaukee area advised that they were familiar with the NSWPP but were not acquainted with Winkler as an active member of that organization.

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

157-23577-1-5

ENCLOSURE

SECRET ARMY ORGANIZATION (SAO)

SECRET ARMY ORGANIZATION (SAO)

The Secret Army Organization (SAO) was an anti-communist, paramilitary organization formed in San Diego, California, in 1971. Its objectives were to conduct intelligence-type operations and to offer training in urban guerrilla warfare to be used against "left-wing groups" and suspected enemies of the United States. SAO members in the San Diego area involved themselves in a number of incidents of violence resulting in their arrest and incarceration on local charges, including attempted murder, illegal possession of explosives, and receiving stolen property. The SAO was reported defunct in October, 1972.

APPENDIX

NATIONAL SOCIALIST WHITE PEOPLE'S PARTY (NSWPP)  
Also Known As, THE AMERICAN NAZI PARTY,  
AMERICAN NAZIS,  
THE WORLD UNION OF FREE ENTERPRISE NATIONAL SOCIALISTS,  
THE GEORGE LINCOLN ROCKWELL PARTY

---

The American Nazi Party - The World Union of Free Enterprise National Socialists was organized by George Lincoln Rockwell on February 26, 1956, based upon the concept of an international "National Socialist" movement, as espoused by the German Nazi Party, which was headed by Adolf Hitler. On January 1, 1957, the official name of this organization was changed to National Socialist White People's Party. The NSWPP supports and follows the line of hatred against blacks, Jews and communists through various propaganda media, demonstrations, and other publicity-seeking devices for the purpose of seeking a legitimate dominant political party within the United States and in foreign countries. Headquartered in Arlington, Virginia, the NSWPP is currently led by Matthias Koehl, Jr.

APPENDIX

# Memorandum

TO : DIRECTOR, FBI

FROM : SAC, MILWAUKEE (157-916) (P)

SUBJECT: CHANGED  
 JAMES PHILLIP WINKLER  
 EM - NSWPP

OO: MILWAUKEE

DATE: 1/8/75

9

Title marked changed to reflect middle name of subject.

Re Milwaukee letter to the Bureau, dated November 1, 1974, captioned "RICK MANDELL, EM"; and Bureau airtel to Milwaukee, dated December 3, 1974, captioned "JAMES P. WINKLER, EM - NSWPP."

Referenced airtel questioned the basis for Milwaukee's investigation of MANDELL. The following information is being set forth to clarify Milwaukee's interest in MANDELL:

Milwaukee LHM, dated September 28, 1973, captioned "Secret Army Organization (SAO)" set forth information furnished by the Jefferson County Sheriff's Office, Jefferson, Wisconsin, which indicated that RICK MANDELL could be a possible suspect in the SAO investigation. MANDELL's whereabouts at the time, were unknown.

Bureau telephone call to Milwaukee, on August 22, 1974, requested a preliminary inquiry be instituted to identify MANDELL.

On October 22, 1974, JAMES PHILLIP WINKLER was arrested by the Madison, Wisconsin Police Department, while acting suspiciously outside the Madison, Wisconsin City Council Chambers. He was

- 4 - Bureau (RM)
  - (2 - JAMES PHILLIP WINKLER)
  - (1 - RICK MANDELL)
  - (1 - SAO 157-23577)
- 6 - Milwaukee
  - (3 - 157-916)
  - (1 - 157-2801)
  - (1 - 157-2445)
  - (1 - 7-590)

157-23577-  
 NOT RECORDED  
 100 JAN 13 1975

ORIGINAL FILED IN 157-33701-1

70 JAN 13 1975 JSM/rah  
 5010-110

(10) Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan



charged with "bomb scare" and "attempt to endanger life by conduct regardless of rights."

Items found in the possession of WINKLER, at the time of his arrest, and in the subsequent search of his room at the YMCA, Madison, Wisconsin, led Madison, Wisconsin Police Department officers to believe that WINKLER was in fact, the SAO.

The above information is set forth in Milwaukee letter and LHM, dated November 25, 1974, captioned "SAO."

Milwaukee had never developed any positive link between MANDELL and the SAO, and in view of the literature found in the possession of WINKLER, Milwaukee felt no further investigation was warranted regarding MANDELL.

On January 3, 1975, Detective ALBERT ROEHLING, Madison, Wisconsin Police Department, advised that on October 31, 1974, WINKLER had been committed to the University of Wisconsin Hospital, Madison, Wisconsin, for psychiatric examination, and has since been found competent to stand trial for the above charges.

He was subsequently released to the custody of his parents, Mr. & Mrs. EDWARD WINKLER, Watertown, Wisconsin, pending trial.

ROEHLING stated that the literature found in the possession of WINKLER, and in his room, which was not needed in court, had been turned over to his parents. He has no idea as to what the final disposition his parents had made of the literature.

Milwaukee will report WINKLER's prosecution under the case entitled "JAMES PHILLIP WINKLER; PAUL RICHARD SOGLIN; JAMES EVERETT ROWEN; SUSAN JEAN MC GOVERN - VICTIM; KIDNAPPING," Bureau file 7-15695, Milwaukee file 7-590.

LEADS

MILWAUKEE DIVISION

At Watertown, Wisconsin

1. Will conduct criminal checks regarding WINKLER.

2. Interview WINKLER concerning his knowledge of the SAO, and/or the NSWPP, in the Madison, Wisconsin area.

At Madison, Wisconsin

Following the results of local disposition at Madison, Wisconsin, and investigation at Watertown, Wisconsin, will evaluate subject as a potential bombing suspect, make ADEX recommendations, and submit an investigative summary.

(Attn: Mr. E. Anthony)...

1 - Milwaukee Guidance

1 - Mr. T. Fitzpatrick

12/19/74

SAC, Milwaukee (157-2445)

Director, FBI (157-23577) **104**

REC-311

SECRET ARMY ORGANIZATION (SAO)

EM; EXTORTION

ReMillet and LEM 11/25/74.

Milwaukee should promptly forward copy of referenced LEM to Secret Service locally. Subsequent communications prepared in a form suitable for dissemination regarding captioned matter should also be provided to Secret Service locally.

MAILED 4  
DEC 18 1974  
FBI

Review of investigation conducted regarding the possible existence of a Secret Army Organization (SAO) in the Milwaukee Division fails to reveal that appropriate extremist and security sources have been contacted recently regarding this matter and, in particular, since James Phillip Winkler was identified in October, 1974, as an apparent SAO activist, possibly self-appointed, in the Milwaukee Division territory. Since referenced LEM reports Winkler is also apparently a National Socialist White Peoples Party (NSWPP) member in Milwaukee, Wisconsin, insure that logical informants in Madison and Milwaukee are contacted regarding SAO and Winkler. Pertinent results should be submitted in form suitable for dissemination.

It is noted that a police search of Winkler's room conducted with his consent following his arrest 10/23/74, revealed an index of numerous individuals involved in political activities considered to be either left or right wing, with news clippings, appropriate to each, filed in an

- Assoc. Dir. \_\_\_\_\_
- Dep. AD Adm. \_\_\_\_\_
- Dep. AD Inv. \_\_\_\_\_
- Asst. Dir.:
- Admin. \_\_\_\_\_
- Comp. Syst. \_\_\_\_\_
- Ext. Affairs \_\_\_\_\_
- Files & Com. \_\_\_\_\_
- Gen. Inv. \_\_\_\_\_
- Ident. \_\_\_\_\_
- Inspection \_\_\_\_\_
- Intell. \_\_\_\_\_
- Laboratory \_\_\_\_\_
- Plan. & Eval. \_\_\_\_\_
- Spec. Inv. \_\_\_\_\_
- Training \_\_\_\_\_
- Legal Coun. \_\_\_\_\_
- Telephone Rm. \_\_\_\_\_
- Director Sec'y \_\_\_\_\_

TF: bkb/j  
(6)

RDS/TF

SEE NOTE PAGE 3

7 DEC 31 1974

MAIL ROOM TELETYPE UNIT

Letter to Milwaukee  
Re: SECRET ARMY ORGANIZATION (SAO)  
157-23577

envelope behind each name in the index. Also found was a leaflet bearing a stamped notation which included in part the entry "SAO, White Legion Division." Also found was considerable correspondence between Winkler and the Christian Anti-Communist Crusade, Box 890, Long Beach, California.

Bureau files reveal that as of June, 1973, the Christian Anti-Communist Crusade is an organization directed by Dr. Fred Schwartz, an Australian medical doctor who moved to this country in 1933. Published reports indicated this organization takes a somewhat extreme view against communism. No investigation has been conducted by the FBI concerning this organization.

You should review pertinent correspondence between Winkler and the Christian Anti-Communist Crusade and if any information of an extremist nature is noted, insure that the Bureau and the Los Angeles Division are promptly advised.

Also review all pertinent material and publications in possession of local police which were possibly obtained from Winkler, or his possessions, in search of any additional information of intelligence value based on FBI jurisdiction.

It is noted that following a local hearing 10/31/74, Winkler was sent for a 60-day period of psychiatric evaluation at University Hospital, Madison, Wisconsin. Milwaukee should insure consideration is given to interviewing subject to fully resolve whether SAO in Wisconsin consists entirely of Winkler or whether others are involved. No interview should be attempted until Winkler's psychiatric status is resolved and appropriate local prosecuting attorney advises FBI interview will not jeopardize any pending prosecution.

Letter to Milwaukee  
Re: SECRET ARMY ORGANIZATION (SAO)  
157-23577

If any aspects of investigation regarding SAO and/or Winkler constitute, or possibly constitute, an Extortion violation, promptly present matter to appropriate U. S. Attorney for prosecutive opinion. Advise FBIHQ promptly of any pertinent action taken in this regard.

NOTE:

Numerous typed threatening-type anonymous letters were sent to various newspapers and officials in the Madison, Wisconsin, area over the past year. Some of the letters were signed "S/O." James Phillip Winkler, a 27-year-old white male was detained by Madison police following his suspicious actions outside a Madison City Council meeting 10/22/74. A written threat had been received earlier that a bomb would possibly go off at this meeting. At the time of his detention Winkler had in his possession a shoe box containing a notebook with diary-type entries as well as several paperback books, including one entitled "Bomber." The diary-type entries indicate Winkler is possibly insane and would try to kill somebody or himself. On 10/23/74 he was charged with "Bomb Scare" and "Attempt to Endanger City by Conduct Regardless of Life."

Extortion aspects of this matter were coordinated with Supervisor Elroy Anthony, General Investigative Division.

Bombing aspects of this matter were previously coordinated with CI-3 Section and instructions sent to Milwaukee in Bureau airtel, 12/3/74, captioned "James P. Winkler, E1 - NSWPP."

# Memorandum

DIRECTOR, FBI (157-23577)

DATE: 11/25/74

TO : SAC, MILWAUKEE (157-2445)(C)

~~REC.~~

SUBJECT: SECRET ARMY ORGANIZATION  
EM-EXTRITION  
OO: Milwaukee

Re Milwaukee airtels to Bureau, 9/28/73 and 4/17/74; Milwaukee letter to the Bureau, 8/5/74 with enclosed LHM. Reference is also made to Milwaukee airtel to Bureau and subsequent LHM in matter captioned "JAMES PHILIP WINKLER; PAUL RICHARD SOGLIN; JAMES EVERETT ROWEN; SUSAN JANE MC GOVERN - VICTIMS - KIDNAPING," OO Milwaukee, MI 7-590.

Enclosed to the Bureau is an LHM which is self-explanatory and suitable for dissemination. No copy of instant LHM is being disseminated to U. S. Secret Service, Milwaukee, as a LHM concerning WINKLER was disseminated to Secret Service under caption of referenced kidnaping file.

Milwaukee is closing its matter in captioned case as there is sufficient evidence to show that JAMES PHILLIP WINKLER, working alone, is, in fact, the Secret Army Organization operating in Madison, Wisconsin, since September, 1973.

*RD*  
*ca*

- 2 - Bureau (Encs.-6) (RM)
- 3 - Milwaukee (1 - 157-2445)
  - (1 - 100-14900 - PAUL R. SOGLIN)
  - (1 - 100-16817 - JAMES ROWEN)

HWC:jl  
(5)

REC-89 157-23577-104

1cc - CD(CCS)  
1cc - CD(CSS)  
1cc - CRD  
1cc - S  
1cc - 40843FH  
TF/RJA 12/11/74

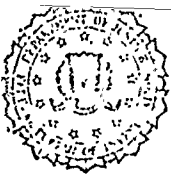
EX-117 DEC 2 1974

RES 1  
FINE

*6- [Signature]*



Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan



UNITED STATES DEPARTMENT OF JUSTICE

FEDERAL BUREAU OF INVESTIGATION  
Milwaukee, Wisconsin  
November 25, 1974

Reply, Please Refer to  
File No.

SECRET ARMY ORGANIZATION  
EXTREMIST MATTER; EXTORTION

On October 15, 1974, a typewritten anonymous letter was received at the Federal Bureau of Investigation (FBI) Office, 3610 University Avenue, Madison, Wisconsin, which advised that the writer had learned of plans "over the week end" to kidnap or assassinate someone in the Madison Mayor's Office. The letter further stated that the intended victim could be either Mayor Paul R. Soglin or his assistant, James Rowen, or Rowen's wife, Susan Rowen Mc Govern, daughter of U. S. Senator George Mc Govern (D-S.D.). The letter stated that this action would take place later in the week (either October 17 or 18, 1974). The envelope was postmarked "U.S. Postal Service 535 OCT 14 1974 P.M." and was addressed "Agent in Charge, Madison FBI, 3610 University Av. Madison, Wisconsin." It was further marked "Confidential - OPEN AT ONCE."

This information was immediately disseminated to the Office of the Mayor and the Madison Police Department. No incidents occurred over the week end of October 19-20, 1974.

On the afternoon of October 22, 1974, the day of the regularly scheduled Madison City Council meeting, a typewritten envelope addressed "MADISON NEWSPAPERS INC. - DELIVER TO PAUL SOGLIN, MAYOR'S OFFICE" was found in a men's rest room on the third floor of the City-County Building, and was delivered to the Mayor's Office, located on the fifth floor by an unknown white male. In the lower left-hand corner was the instruction "OPEN AT ONCE." Inside was a typewritten unsigned letter stating "DO NOT ATTEND TONIGHT'S COUNCIL SESSION."

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

157-23377-104  
ENCLOSURE

THERE COULD BE A BIG BANG. YOU HAVE BEEN WARNED. THIS IS NO JOKE. "DON'T BE THERE."

As a result of this letter, the Madison Police Department searched the Council chambers prior to their meeting and found nothing. Plain-clothes police officers were stationed outside the Council chambers to be alert for suspicious persons.

James Phillip Winkler, white male, born May 17, 1947 at Watertown, Wisconsin, was observed acting suspiciously outside the Council chambers, and he was observed to be carrying a wrapped shoe box. Winkler was stopped and questioned outside the City-County Building, and he voluntarily returned to the Police Department for interview.

Located on his person was a three-ring notebook that contained handwritten diary-like notations. The entries were dated from January 5, 1974 through October 20, 1974. The shoe box contained several paper back books. It was noted that the top one was entitled "Bomber."

The notebook was reviewed by Detective Albert Roehling, Madison Police Department. He stated that in entries beginning with October 9, 1974, Winkler wrote that he thought he was going "mad," and he did not know what to do about it. Under date of October 17, 1974, Winkler writes that he thinks he could become a full-fledged assassin. He further writes: "I'm starting to believe my own fantasies and it's a little..... Tuesday night I actually believed I was out to kill Soglin. How easy access is to the man. I was behind him a couple of times. How easy it would have been. Just stick him and it would be all over. It scares me. I don't want to kill anybody but my fantasies are coming to the forefront. I might try it while not realizing what I am doing."

The entry further states that if he (Winkler) was not so afraid to die, he would kill himself. He further states in an entry "Oct. 17 PM" that he feels he is turning into a full-fledged assassin and he wonders if this is how Oswald (Lee Harvey) and Bremer (Arthur) fell into murder.



ORGANIZATION  
EXTREMIST MATTER; EXTORTION

The October 18, 1974 entry asks why Winkler has not been arrested. He further states he does not feel he is in full control of himself.

Roehling advised that Winkler, on October 23, 1974, was charged with violations of Wisconsin Statutes, Section 947.15 "Bomb Scare," and Sections 941.30 and 939.32 "Attempt to Endanger Safety by Conduct Regardless of Life." On October 31, 1974, a hearing was held and Winkler was sent to University Hospitals, Madison, Wisconsin, for psychiatric evaluation. There have been no results furnished at this time as the evaluation will cover a period of at least sixty days.

Roehling further advised that based on a consent to search from Winkler, his room at the YMCA, 207 W. Washington Avenue, Madison, produced numerous cardboard boxes containing index cards, manila folders and books of all descriptions. The index cards in the boxes and file drawers contained names of numerous individuals, that is, Paul Soglin, James Rowen, Joan Baez and other personalities, both nationally known and of the Madison area. Review of these names indicated that they were all involved in political activity considered under the categories of left and right wing. These cards contained bits of information on each individual, quoting statements made in speeches or interviews to the press. The manila folders were indexed to individuals and organizations that contained newspaper clippings concerning these individuals. There was no folder located entitled "Secret Army Organization," (See Appendix) nor was there any correspondence connecting Winkler with the Secret Army Organization known to have existed in San Diego, California.

SECRET ARMY ORGANIZATION  
EXTREMIST MATTER; EXTORTION

Among the numerous items was a leaflet entitled "Details How to Ship Negroes Back to Africa," authored by Drew L. Smith and distributed by the National States Rights Party (see Appendix), P. O. Box 1211, Marietta, Georgia. It was noted that across the top of each of these leaflets was the typewritten inscription "DISTRIBUTED IN THE SOUTHERN WISCONSIN AREA BY: S.A.O. \*\*\*\*WHITE LEGION DIVISION."

A similar leaflet was recovered on a bulletin board located in the Vilas Communications Building, University of Wisconsin, Madison, in March, 1974 by Mike Fellner, editor of "Take-Over," an underground newspaper in Madison. This leaflet was turned over to agents of the FBI by Fellner in June, 1974. It was noted that most correspondence Winkler had was with the Christian Anti-Communist Crusade, Box 890, Long Beach, California. Roehling also advised that most of the tear-out sheets located in the manila folders were from the publication "Christian Crusade Weekly," which is published by the Christian Anti-Communist Crusade.

Roehling also advised that located in Winkler's room was an SCM portable manual typewriter. Samples were taken from the typewriter by Roehling and he requested a preliminary opinion from Sergeant Robert Schunk, Dane County Sheriff's Office, Document Examiner, who, in his preliminary statement, stated that there were numerous similarities of letter characteristics in the recent letters received by the Police Department and the samples taken from the typewriter. Roehling advised that there was no complete admission by Winkler that he was, in fact, the author of numerous correspondence received during the period September, 1973 to October, 1974 that was signed "SAO." Roehling expressed the opinion

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based on the evidence found in Winkler's room, the comparison of Winkler's handwriting in the notebook recovered from him at the time of original detention with the materials accumulated over the period of the past year that there can be deduced a strong opinion that Winkler is, in fact, the SAO in Madison. Roehling further stated that it appears that Winkler operated as a lone individual as they cannot locate any individuals with whom he has associated. Roehling further advised that when Winkler was arrested, contained in his wallet was a membership card for the National Socialist White People's Party (See Appendix), Milwaukee, Wisconsin.

Review of the Watertown, Wisconsin Police Department files shows that Winkler, on May 12, 1966, was charged with six counts of arson. He pled guilty and was sentenced to three years at the Green Bay Reformatory (no date of sentencing recorded).

The following is a description of Winkler:

Name	JAMES PHILLIP WINKLER
Race	White
Sex	Male
Birth Data	5/17/47
Height	Watertown, Wisconsin
Weight	5'8"
Eyes	275
Hair	Blue
Characteristics	Brown
Relatives	Glasses
	Father - Richard Winkler, born 6/19/21;
	Mother - Dolores A. Winkler, born 6/15/22 -
	415 N. 4th Street, Watertown, Wisconsin
Brother	Edward Winkler, Watertown, Wisconsin
Identification Numbers	Watertown, Wis. PD #20475; Madison, Wis. PD #B43780
Fingerprint Class.	16 M 1 Rt 15 S 1 R

