

**File #:**

*62-116395*

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**Serial Scope:**

*381 THRU 385*

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- 2 - Mr. J. A. Mintz  
(Mr. J. B. Hotis)
- 1 - Mr. W. R. Wannall

June 23, 1975

The Attorney General

- 1 - Mr. W. O. Cregar
- 1 - Mr. R. L. Moore

Director, FBI

UNITED STATES SENATE SELECT COMMITTEE  
ON INTELLIGENCE ACTIVITIES (SSC)

By letter dated May 14, 1975, with attached appendices, the SSC requested certain information and documents from the FBI.

Enclosed for your approval and forwarding to the Committee are the original of a memorandum and enclosures which serve as a response to two of the SSC requests.

A copy of this memorandum with enclosures is being furnished for your records.

It is to be noted that the memorandum of J. Edgar Hoover dated July 21, 1971, the letter to the President from Mr. Hoover, September 20, 1971, and the letters from Mr. Hoover to Secretary of State William P. Rogers, September 20, 1971, and to Dr. Henry Kissinger, September 21, 1971, all contain information with reference to contacts between Mr. Hoover and the President of the United States at that time. The December 20, 1971, letter to J. Edgar Hoover from John N. Irwin II, classified Confidential, was written in Mr. Irwin's capacity as Chairman, National Security Council Under Secretaries Committee. In accordance with the request of K. William O'Connor, we are deferring to him any action necessary to obtain appropriate clearance from the White House to furnish these documents to the Committee.

Enclosures (48)

REC-88

- Assoc. Dir. \_\_\_\_\_
- Dep. AD Adm. 62-116395
- Dep. AD Inv. \_\_\_\_\_
- Asst. Dir.: \_\_\_\_\_
- Admin. 1 - The Deputy Attorney General
- Comp. Syst. \_\_\_\_\_ Attention: K. William O'Connor
- Ext. Affairs \_\_\_\_\_ Special Counsel for
- Files & Com. \_\_\_\_\_ Intelligence Coordination
- Gen. Inv. \_\_\_\_\_
- Ident. \_\_\_\_\_
- Inspection \_\_\_\_\_
- Intell. RLM:mam
- Laboratory \_\_\_\_\_ (9) (11)
- Plan. & Eval. \_\_\_\_\_
- Spec. Inv. \_\_\_\_\_ RLM
- Training \_\_\_\_\_
- Legal Coun. \_\_\_\_\_
- Telephone Rm. \_\_\_\_\_

ENCLOSURE

62-116395

JUL 21 1975

~~CONFIDENTIAL~~ MATERIAL ATTACHED

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10/13/02 BY SP2AKM/ctj

2 - Mr. J. A. Mintz  
(Mr. J. B. Hotis)  
1 - Mr. W. R. Wannall

62-116395

June 23, 1975

1 - Mr. W. O. Cregar  
1 - Mr. R. L. Moore

UNITED STATES SENATE SELECT COMMITTEE (SSC)  
TO STUDY GOVERNMENTAL OPERATIONS  
WITH RESPECT TO INTELLIGENCE ACTIVITIES

RE: FURTHER DOCUMENTS PERTAINING TO THE  
FBI AND DEPARTMENT OF JUSTICE

ORGANIZATION, STRUCTURE, AND JURISDICTION

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10/13/80 BY SP2ALM/ky

Reference is made to SSC letter dated May 14,  
1975, with attached appendices, requesting certain  
documents and other information from the FBI.

Pursuant to your request in Appendix B, Items  
13 and 14, for all memoranda and other materials reflecting  
meetings and contacts during 1971 between the President  
and the Director of the FBI and between officials of the  
FBI and officials of the Department of State on the subject  
of "legal attaches," enclosed are copies of 23 documents.

Enclosures (23)

1 - The Attorney General

RLM:mam (8) ORIGINAL AND ONE COPY TO AG

NOTE:

The Senate Committee request is understood to be a  
request for contacts with reference to the legal attaches as a  
group and therefore contacts between officials of the FBI and  
officials of the State Department pertaining to any one partic-  
ular legal attache, such as Tel Aviv, have not been included.  
In the enclosures there is reference to State "dragging its feet,"  
and information that/during negotiations with the State Department the  
fact that collection of political intelligence was the primary  
purpose for the expansion of legal attaches was concealed from  
the State Department. The enclosures also contain information  
that there are a large number of [redacted]

- Assoc. Dir. \_\_\_\_\_
- Dep. AD Adm. \_\_\_\_\_
- Dep. AD Inv. \_\_\_\_\_
- Asst. Dir.: \_\_\_\_\_
- Admin. \_\_\_\_\_
- Comp. Syst. \_\_\_\_\_
- Ext. Affairs \_\_\_\_\_
- Files & Com. \_\_\_\_\_
- Gen. Inv. \_\_\_\_\_
- Ident. \_\_\_\_\_
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- Intell. \_\_\_\_\_
- Laboratory \_\_\_\_\_
- Plan. & Eval. \_\_\_\_\_
- Spec. Inv. \_\_\_\_\_
- Training \_\_\_\_\_
- Legal Coun. \_\_\_\_\_
- Telephone Rm. \_\_\_\_\_
- Director Sec'y \_\_\_\_\_

NOTE CONTINUED PAGE TWO

~~CONFIDENTIAL~~ MATERIAL ATTACHED

MAIL ROOM

TELETYPE UNIT

ENCLOSURE

UNITED STATES SENATE SELECT COMMITTEE  
TO STUDY GOVERNMENTAL OPERATIONS WITH  
RESPECT TO INTELLIGENCE ACTIVITIES

RE: FURTHER DOCUMENTS PERTAINING TO  
THE FBI AND DEPARTMENT OF JUSTICE

NOTE CONTINUED:

The Confidential material attached includes Wannall to Miller memorandum, 11/4/71; Miller to Rosen memorandum, 11/26/71; Wannall to Miller memorandum, 12/9/71; and letter from the Undersecretary of State, John N. Irwin II to Mr. Hoover dated 12/20/71. The Bureau memoranda were classified on 6/5/75 since disclosure of the fact that the 1971 expansion of the FBI's foreign liaison program was for the purpose of collecting foreign political intelligence could damage existing diplomatic relations between the United States and foreign countries involved. Further it could seriously damage existing cooperative relationships with foreign police and intelligence agencies.

5-140 (Rev. 1-21-74) FEDERAL BUREAU OF INVESTIGATION

WASHINGTON, D. C. 20535

Addressee: Senate Select Committee

LTR  LHM  Memo  Report dated 6/23/75

Caption of Document: J.S.SSC to Study Govt Operations with Respect to Intelligence Activities. Re: Further Documents Pertaining to the FBI and Department of Justice; Organization, Structure, and Jurisdiction.

Originating Office: FBI

Delivered by: Richard T. Taylor Date: 7/11/75 <sup>3/5</sup>/<sub>10</sub>

Received by: [Signature]

Title: Office Manager

Return this receipt to the Intelligence Division, FBI

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10/1/80 BY SP2ALM/ckj

All memoranda and other materials  
reflecting meetings and contacts  
during 1971 between the President  
and the Director of the FBI on the  
subject of "legal attaches":

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10/13/00 BY SP2AM/edj

July 21, 1971

MEMORANDUM FOR MR. SULLIVAN

I have given very careful consideration to your memoranda of June 7, 1971, and June 16, 1971, together with the memorandum of Mr. Wannall of May 27, 1971, which was initialled by you; Mr. Wannall's memorandum of May 28, 1971, initialled by you; my letter to the President dated September 21, 1970, initialled by you; your memorandum of September 22, 1970; Mr. Brennan's memorandum of September 21, 1970, initialled by you; and also Mr. Child's memorandum of May 23, 1969, analyzing the work and the accomplishments of our various foreign liaison offices and the problems incident thereto, together with the recommendations of Messrs. Dalbey, Felt, and Beaver upon the recommendation made in your memorandum of June 7, 1971, suggesting the closing down of a number of the foreign liaison offices, some of them recently established last December with your approval.

First and foremost, I want to clarify a point you have raised in your memoranda, namely that our foreign liaison offices, with the exception of Mexico City, are not operational and that we cannot develop "hard, high quality, positive intelligence by sending men to these countries only in a liaison capacity." We do not have the legal right to establish any foreign offices on an operational basis. The law specifically limits foreign intelligence operations to coverage by the CIA, and, therefore, we have known all along that our offices in foreign countries could not be in an operational status.

I cannot agree that establishing liaison offices in foreign countries without being operational prevents us from developing hard, high quality, and positive intelligence. Certainly in all memoranda prior to your memorandum of June 7, 1971, you did not indicate any such reservation and, in fact, you specifically initialled the memorandum of Mr. Brennan addressed

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DATE 10/13/02 BY SP2AM/ckj

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DATE 10/14/00 BY SP2Aun/aly

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Memorandum for Mr. Sullivan

July 21, 1971

to you under date of September 21, 1970, upon which I predicated my letter to the President of September 21, 1970. At that time I believed that by reason of your approval of the various memoranda dealing with the foreign liaison operations, you were in accord with the procedures which the Bureau had followed and, in fact, approved the establishment of additional liaison offices which I listed in my letter to the President of September 21, 1970, and which I indicated was predicated upon Mr. Brennan's memorandum of September 21, 1970.

I want to also point out that at no time, either in September or more recently, did I ever suggest to the President the idea that we should expand our foreign liaison operations. It was the President's idea expressed to me in September, 1970, that such expansion should take place, and, as a result thereof, I submitted my letter to him of September 21, 1970. The President I know in my presence directed Mr. Haldeman to present my letter to the President to the Secretary of State for prompt and immediate concurrence. Several months passed, and it was not until December, 1970, that Dr. Kissinger inquired of me as to what had happened to the expansion of our foreign liaison which the President had approved being expanded in September, 1970. When I told Dr. Kissinger that this matter had been delayed in the State Department and that I had been awaiting word for approval of the same by the Secretary of State, Dr. Kissinger stated he would personally take this matter up with the President and that I would receive in a few days the State Department's approval of the expansion of our foreign liaison. Several days later in December, 1970, I received a telephone call from Secretary of State Rogers stating that the President had spoken to him about the expansion of our foreign liaison operations and that he was in full accord with the same with the exception of the opening of an office at Helsinki in view of the pending negotiations to be carried on there by representatives of the Russian Government and the United States Government concerning the limitation of arms. As I have previously indicated in my memorandum to you, I concurred with the suggestion of the Secretary of State and countered with the recommendation that instead of opening an office at Helsinki, we open an office at Copenhagen, with which the Secretary agreed.

I heard nothing more about the expansion of foreign liaison from the President or Dr. Kissinger until June, 1971, when in a conference with the

**Memorandum for Mr. Sullivan**

**July 31, 1971**

President, he expressed his desire that we again expand our foreign liaison in view of the valuable information which had been procured by the Bureau in its operations abroad. I indicated to the President that I would confer with Dr. Kissinger when he would be available about this matter as to obtain any suggestions he might have. In the interim, the President left for San Clemente, California, and Dr. Kissinger left on a worldwide trip and both of them have just returned within the last few days from San Clemente, California.

I outlined the preceding to give you a chronological picture of what has taken place in this field. I do not understand the somewhat sudden change in your attitude to the value and importance of our foreign liaison operations in view of your concurrence of its expansion in December, 1970, and the various memoranda of Mr. Brennan and Mr. Wannall, who are in direct contact with the operations of the foreign liaison situation.

Therefore, in view of the what I consider objective review by Messrs. Felt, Salby, and Beaver together with the many letters and oral expressions from Dr. Kissinger as to the value of our foreign liaison program, I cannot agree with your memorandum of June 7, 1971.

This morning I received another memorandum from you transmitting a memorandum of Mr. Wannall upon the statistical accomplishments in the foreign liaison program in which you reach the conclusion that by juggling statistics, you can prove almost anything. I do not share this view, though I do think that statistics alone do not always prove or disprove a particular situation.

I have personally over the years reviewed all of the material which we have transmitted to Dr. Kissinger and much of the material which we have transmitted to the State Department and other Government agencies concerning our foreign liaison program, and I believe that we have made, as expressed by the President and Dr. Kissinger, a very valuable contribution to the necessary knowledge of the President and Dr. Kissinger in the foreign field. This has been accomplished without "operational" functions, which, I have previously indicated in this memorandum, we cannot embark upon in view of the law.

Memorandum for Mr. Sullivan

July 21, 1971

In order that I may be kept abreast of the operations of our foreign liaison posts, I have instructed Assistant Director Ponder in charge of inspections to arrange for an inspection of all of our FBI foreign liaison posts as soon as possible and to make such evaluations of them as are warranted.

Very truly yours,

J. EDGAR HOOVER

John Edgar Hoover  
Director



UNITED STATES DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

WASHINGTON, D.C. 20535

September 20, 1971

BY LIAISON

The President  
The White House  
Washington, D. C.

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10/13/82 BY SP2ALM/ky

Dear Mr. President:

In confirmation of our discussion this morning, I am proceeding to make the necessary arrangements for the opening of additional liaison offices at Manila, Philippines; Rio de Janeiro, Brazil; Santo Domingo, Dominican Republic; Canberra, Australia; Kuala Lumpur, Malaysia; and New Delhi, India. Each of these offices will be staffed by one Special Agent and one clerical employee, which will result in an increase in our overseas personnel from the present ceiling of 88 to a total of 100.

We consider that the new offices will be in a position to provide additional coverage in the important South Pacific and Southeast Asian areas as well as to strengthen our operations in Latin America.

I have today asked the Secretary of State to secure the necessary clearances, both for the increase in our personnel ceiling and for the opening of the new posts. I will inform you promptly when this has been accomplished.

Sincerely yours,

*J. Edgar Hoover*

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September 21, 1971

BY LIAISON

Honorable Henry A. Kissinger  
Assistant to the President  
for National Security Affairs  
The White House  
Washington, D. C.

Dear Dr. Kissinger:

Attached is a copy of my letter of September 20, 1971,  
to the President in confirmation of my discussion with the President  
on that date.

I felt you should be informed of our readiness to establish  
six additional liaison posts as indicated therein.

Sincerely yours,

J. Edgar Hoover

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10/12/00 BY SP2 ALM/ky

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October 14, 1971

BY LIAISON

Honorable Henry A. Kissinger  
Assistant to the President  
for National Security Affairs  
The White House  
Washington, D. C.

Dear Dr. Kissinger:

On October 12, 1971, Ambassador Wymberley Coerr, Deputy Director of the Bureau of Intelligence and Research, Department of State, and Mr. R. Glynn Mays, also of the Department of State but assigned to the National Security Council Under Secretaries Committee, requested additional information with reference to my letter of September 20, 1971, to Secretary Rogers requesting clearance for six new liaison posts abroad. The State representatives explained that various questions had been raised by the ambassadors in the countries concerned, particularly in view of the current five percent reduction being effected by the Department of State in United States personnel overseas.

A copy of my letter of October 14, 1971, to Under Secretary of State John N. Irwin II is attached for your information. You will note that it sets forth general information concerning our activities abroad and our reasons for selection of the six proposed new posts.

The Attorney General and the Deputy Attorney General have also been furnished a copy of this letter.

Sincerely yours,

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10/19/02 BY SP2/AM/ely

J. Edgar Hoover

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All memoranda and other materials reflecting meetings and contacts during 1971 between officials of the FBI and officials of the Department of State on the subject of "legal attaches":

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10/12/00 BY SP2ALM/ely

September 13, 1971

BY COURIER SERVICE

Mr. G. Marvin Gentile  
Deputy Assistant Secretary for Security  
Department of State  
Washington, D. C.

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10/13/00 BY SP2A/m/ky

Dear Mr. Gentile:

This is to inform you of several changes which are being made in FBI personnel assigned overseas.

Legal Liaison Officer Daniel A. Grove, who has been assigned to Hong Kong, British Crown Colony, is returning to the United States for domestic assignment and will be replaced by Mr. Roderick V. Prechtl, Jr., presently serving as Assistant Legal Attache at Tokyo, Japan. Mr. Raymond N. Byers, concerning whom you will be further informed and who is presently assigned to the domestic field, is being transferred to Tokyo, Japan, to replace Mr. Prechtl.

Mr. James A. Miller, Legal Attache, Managua, Nicaragua, is returning to the domestic field for further assignment. Mr. Armand A. Cammarota, presently Assistant Legal Attache at Managua, is being named Acting Legal Attache. Mr. Miller is not being replaced at the present time. Miss Grace L. Eklof, presently assigned in Mexico City, Mexico, is returning to the domestic field for further assignment and is not being replaced.

By letter dated September 3, 1971, we informed Mr. Thomas Stern, Deputy Assistant Secretary of State for Organization and Management, of our desire to increase the staff of the Office of the Legal Attache, London, England, by an additional Assistant Legal Attache and of our intention to offset this increase by a decrease in the number of employees

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