

File #:

62-116395

Serial Scope:

547- Bulky

HR -116

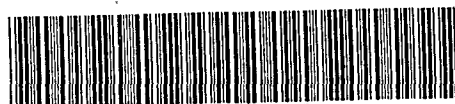
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RRP004Z75Z

00-116395-547

8/5/75 Request

IV - A - 2

UNITED STATES GOVERNMENT

Memorandum

- 1 - Mr. Sullivan
- 1 - Mr. Mohr
- 1 - Mr. Callahan

- Tolson _____
- Sullivan _____
- Mohr _____
- Bishop _____
- Brennan C.D. _____
- Callahan _____
- Casper _____
- Conrad _____
- Felt _____
- Gale _____
- Rosen _____
- Tavel _____
- Walters _____
- Soyars _____
- Tele. Room _____
- Holmes _____
- Gandy _____

TO : Mr. W. C. Sullivan *WCS*

DATE: 12/11/70

FROM : C. D. Brennan *CD*

SECRET

- 1 - Mr. C.D. Brennan
- 1 - Mr. Wannall
- 1 - Mr. Day

SUBJECT: EXPANSION OF FOREIGN LIAISON

Foreign General

Pursuant to the Director's instructions, there is attached a letter to Dr. Kissinger informing him of developments in our expansion of our liaison abroad.

We point out that subsequent to his discussion with the Director on 11/10/70, Secretary of State Rogers telephoned the Director 11/20/70 and made arrangements for a meeting of Bureau representatives with Deputy Under Secretary of State William B. Macomber, Jr., on that date. At this meeting the details of the proposed expansion were discussed and confirmed by letter to Mr. Macomber dated 11/23/70. We note that on 12/1/70 State sent a cable to the proposed new posts which advised that our representatives would be maintaining a relationship with the policy (rather than police) agencies in the new countries and asking whether the new offices would present any difficulties. The letter points out that although the Director and Secretary Rogers agreed that no notification would be made to the Central Intelligence Agency (CIA), we were informed, 12/3/70, that Under Secretary of State John N. Irwin II had, in fact, informed CIA.

The letter indicates that State's typographical error resulted in several unfavorable responses but these have been overcome with the exception of intolerable restrictions insisted upon by Ambassador Ellsworth Bunker, Saigon, as result of which we have canceled our request to open there. We also inform Dr. Kissinger of the several instances (Helsinki and San Jose) in which we have agreed to changes in an effort to cooperate. We conclude by naming the new posts being opened and advising that our men will all be in place before Christmas.

ACTION:

Attached for approval is the letter discussed above.

Enclosure

GAD:bsf
(7)

Classified by 6283
Exempt from GDS, Category 3
Date of Declassification Indefinite

SECRET

DEC 14

NATIONAL SECURITY INFORMATION
Unauthorized Disclosure
Subject to Criminal Sanctions

SECRET

Foreign General

December 11, 1970

BY LIAISON

- 1 - Mr. Sullivan
- 1 - Mr. Mohr
- 1 - Mr. Callahan
- 1 - Mr. C.D. Brennan
- 1 - Mr. Wannall
- 1 - Mr. Day

Honorable Henry A. Kissinger
 Assistant to the President
 for National Security Affairs
 The White House
 Washington, D. C.

Dear Dr. Kissinger:

I feel that you should be informed of developments in our expansion of foreign liaison operations which have occurred since our discussion on November 10, 1970.

On November 20, 1970, Secretary of State William P. Rogers telephoned, stating he had discussed our expansion with the President and asking that I send a representative to work out the details with Deputy Under Secretary for Administration William B. Macomber, Jr. Mr. Rogers said he had some reservations concerning Helsinki, Finland, as an FBI liaison post there might be misinterpreted as being in connection with the SALT talks. Mr. Rogers also said he would do nothing about informing the Central Intelligence Agency as he felt that neither State nor FBI should do this in view of the President's participation in the matter, to which I agreed.

FBI representatives discussed the details of our expansion with Mr. Macomber and his staff on the same date and were informed that clearance for my proposals was granted. I confirmed this by letter to Mr. Macomber on November 23, 1970. On December 1, 1970, a Department of State telegram was dispatched to the Ambassadors in the countries where new liaison posts were to be established. This telegram informed the Ambassadors of the approved expansion and asked whether it would present any difficulties.

In a statement of the purpose of the new posts, the telegram said that my representatives would develop and maintain a relationship with policy agencies of the various countries although the Department of State had been informed that this relationship would be with police agencies. Several of the

NATIONAL SECURITY INFORMATION
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- Tolson _____
- Sullivan _____
- Mohr _____
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- Rosen _____
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- Walters _____
- Soyars _____
- Tele. Room _____
- Holmes _____
- Gandy _____

GAD:mc

(8)

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 Date of Declassification Indefinite

SEE NOTE PAGE TWO

SECRET

Honorable Henry A. Kissinger

SECRET

Ambassadors, no doubt concerned at this apparent intrusion into their responsibilities, raised questions; and it was necessary for special clarification to be furnished to our Ambassador in Bolivia. Ambassador Ellsworth Bunker, Saigon, South Vietnam, attempted to impose intolerable restrictions with the result that I have canceled my request to open a liaison post there.

I have made every effort to be cooperative with the Department of State in this matter. When it appeared that the post in Helsinki, Finland, created a problem, I suggested Copenhagen, Denmark, as an alternative. Again, when the Ambassador in San Jose, Costa Rica, pointed out the "simply overwhelming" United States presence in that tiny country, I readily agreed to establish our Central American post in Managua, Nicaragua. On December 3, 1970, despite Secretary Rogers' statement concerning notification to the Central Intelligence Agency, I was informed that Under Secretary of State John M. Irwin II had, in fact, discussed our expansion with the Central Intelligence Agency.

In the absence of any additional problems being raised by the Department of State, new liaison posts are being opened in La Paz, Bolivia; Beirut, Lebanon; Caracas, Venezuela; Managua, Nicaragua; Tel Aviv, Israel; and Copenhagen, Denmark. The personnel for these posts have been selected, trained, and all will have arrived at their destinations by December 31, 1970. In addition to the new offices, I have further strengthened our operations by the addition of personnel to existing posts at Paris, France; Bonn, Germany; Buenos Aires, Argentina; and Rome, Italy. A reduction is being made in Mexico City, Mexico, in view of the transfer of the Central American territory, formerly handled from that office, to our post at Managua, Nicaragua.

Sincerely yours,

NOTE:

See memorandum C. D. Brennan to W. C. Sullivan, dated 12/11/70, captioned "Expansion of Foreign Liaison," prepared by GAD:bsf.

- 2 -

SECRET

8/5/75 Request

IV - A - 3

C O P Y

SECRET

10:54 AM

November 20, 1970

MEMORANDUM FOR MR. TOLSON
MR. SULLIVAN
MR. MOHR
MR. BISHOP
MR. C. D. BRENNAN
MR. CALLAHAN

Secretary of State William P. Rogers called. He stated he was calling, after a discussion with the President, about the Bureau's liaison offices abroad, and, of course, he thought it was a good idea and they (the State Department) are enthusiastic about it, but he had just one question which he thought could be handled on the phone due to his busy schedule. He said the only one he had any reservation about is Helsinki, Finland, the reason being, if word gets out, it could appear that it is in connection with the SALT talks or that we are trying to be provocative. He continued that if I thought it will be productive, he thought they were perfectly prepared to take the slight risk that is involved in open discussion about it, but if I thought it is not apt to be productive, he would prefer not to.

I told him I am perfectly willing to postpone it and not have it included in line with the recommendations we have made until after the SALT thing is over and if at that time it is felt desirable to have it there, it can be taken up again. Mr. Rogers suggested then why not go ahead on that basis as to the schedule I have proposed and not make a negative decision on Helsinki but hold it in abeyance as he thought if we could do this and it not get mixed up in SALT talks, it would be a good idea. I said it is a good listening post for information we might obtain, but on the other hand, if it would irritate the SALT talks, I am willing to postpone it.

Mr. Rogers said that was good and we would do that then; that he has spoken to Paul Macomber (William B. Macomber, Jr., Under Secretary for Administration), who is an old-timer and a Republican and sort of an Administrative Assistant, but he is the only one he has spoken to and the only one who knows about it, but he is willing to go ahead and put him in touch with anybody I would like. I told him I would arrange for an Assistant Director to get in touch with him and give the names of the people we want to put in these places so the Ambassadors in turn can be notified.

JEH:edm (10)

NATIONAL SECURITY INFORMATION
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SECRET

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Exempt from GDS, Category 3
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~~SECRET~~

November 20, 1970

Memorandum for Messrs. Tolson, Sullivan, Mohr, Bishop, C. C. Brennan, and Callahan

Mr. Rogers commented he thought this was a good development, and I said I thought it would help in getting additional information.

Mr. Rogers asked if Richard Holms, Director, Central Intelligence Agency (CIA), knew about it, and I told him he did not and I did not believe the President was desirous for him to know. I said that in September the President made the suggestion to me as he wanted better intelligence. Mr. Rogers said he, the President, mentioned it to him and it was his idea and nobody else's. I said when the President handed it to H. R. Haldeman he told him to take it up with him, Rogers, and only him, so I assume he did not notify the CIA and certainly we have not. Mr. Rogers said he would not do anything about it and will let the White House do it as he did not think State should or that we should. I said I thought it was up to the President.

Very truly yours,

John Edgar Hoover
Director

SECRET

- 2 -

SECRET

10:54 AM

November 20, 1970

MEMORANDUM FOR MR. TOLSON
MR. SULLIVAN
MR. MOHR
MR. BISHOP
MR. C. D. BRENNAN
MR. CALLAHAN

S/S. ADMINISTRATIVE

Secretary of State William P. Rogers called. He stated he was calling, after a discussion with the President, about the Bureau's liaison offices abroad, and, of course, he thought it was a good idea and they (the State Department) are enthusiastic about it, but he had just one question which he thought could be handled on the phone due to his busy schedule. He said the only one he had any reservation about is Helsinki, Finland, the reason being, if word gets out, it could appear that it is in connection with the SALT talks or that we are trying to be provocative. He continued that if I thought it will be productive, he thought they were perfectly prepared to take the slight risk that is involved in open discussion about it, but if I thought it is not apt to be productive, he would prefer not to.

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JEH:edm (10)

EX-115

REC-5

15 NOV 25 1970

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- Tolson
- Sullivan
- Mohr
- Bishop
- Cannan, C.D.
- Callahan
- Conrad
- Felt
- Gale
- Rosen
- Sullivan
- Tavel
- Tele. Room

SECRET

November 20, 1970

**Memorandum for Messrs. Tolson, Sullivan, Mohr, Bishop, C. D. Brennan,
and Callahan**

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the President was desirous for him to know. I said that in September the
President made the suggestion to me as he wanted better intelligence.
Mr. Rogers said he, the President, mentioned it to him and it was his
idea and nobody else's. I said when the President handed it to H. R. ^{D.C.}
Haldeman he told him to take it up with him, Rogers, and only him, so
I assume he did not notify the CIA and certainly we have not. Mr. Rogers
said he would not do anything about it and will let the White House do it as
he did not think State should or that we should. I said I thought it was up to
the President.

Very truly yours,

John Edgar Hoover
Director

- 2 -

SECRET

UNITED STATES GOVERNMENT

Memorandum

SECRET

TO : Mr. C. A. Tolson

DATE: 11/20/70

FROM : W. C. Sullivan

Foreign General

SUBJECT: EXPANSION OF FOREIGN LIAISON

- Tolson _____
- Sullivan _____
- Mohr _____
- Bishop _____
- Brennan _____
- Callahan _____
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- Tele. Room _____
- Holmes _____
- Gandy _____

NATIONAL SECURITY INFORMATION
Unauthorized Disclosure
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As instructed, I met this afternoon with Deputy Under Secretary of State for Administration William B. Macomber, Jr. Also present were Deputy Assistant Secretary for Organization and Management, Thomas Stern, Special Assistant J. Stewart Cottman, Jr., Deputy Assistant Secretary for Security, G. Marvin Gentile, and SA Graham Day, who accompanied me. Mr. Macomber and his aides stated that they had been instructed by Secretary Rogers to cooperate with us to the fullest and they indicated they would do everything in their power to assist us. I summarized for them our proposal to add five Agents to presently existing offices and to open six new offices (Beirut, Lebanon; Caracas, Venezuela; La Paz, Bolivia; Saigon, Vietnam; San Jose, Costa Rica; and Tel Aviv, Israel) with a complement of nine Agents. They were aware that we will not assign men to Helsinki, Finland, at this time. Mr. Stern said that he would take care of the necessary establishment of additional positions abroad and Mr. Cottman said that he would immediately inform the interested embassies of the fact that clearance has been granted for the assignment of additional FBI personnel abroad as requested.

It was obvious that if it were not for the approval of the President and Secretary Rogers, clearance would have been extremely difficult, and I detected a slight lack of enthusiasm on the part of Stern and Cottman. Macomber, their superior, was, however, most cordial and cooperative and Gentile has been a strong Bureau supporter for a number of years.

The problem is now definitely in the lap of the Department of State and we will follow this aggressively to be sure no time is lost in opening the new offices.

ACTION:

For information.

WCS:bsf

(6)

- 1 - Mr. Tolson
- 1 - Mr. Sullivan
- 1 - Mr. Mohr
- 1 - Mr. Callahan
- 1 - Mr. C.D. Brennan

*Let. of app
24; 600
12-9-70*

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Date of Declassification Indefinite

COPY SENT TO MR. TOLSON
SECRET

PERS. REC. UNIT

DEC 4 1970

ENCLOSURE 4-532044-339

UNITED STATES GOVERNMENT

Memorandum

SECRET

- Tolson _____
- Sullivan _____
- Mohr _____
- Bishop _____
- Brennan, C.D. _____
- Callahan _____
- Casper _____
- Conrad _____
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- Gale _____
- Rosen _____
- Tavel _____
- Walters _____
- Soyars _____
- Tele. Room _____
- Holmes _____
- Gandy _____

TO : Mr. C. D. Brennan *CD*

FROM : W. R. Wannall *WRW*

SUBJECT: EXPANSION OF FOREIGN LIAISON

DATE: 11/23/70

As indicated in his memorandum to Mr. Tolson 11-20-70, Mr. Sullivan furnished State the details of our proposal for additional personnel abroad on that date. Mr. Sullivan was informed that the additional overseas positions would be cleared immediately, and State was told that we would proceed to order the transfers.

The Director had approved the opening of an office in Helsinki, Finland, but this is not being done because of the current U. S. - Soviet negotiations. The Helsinki office was recommended as a point from which to handle the Scandinavian countries (Denmark, Sweden, Finland, Norway). This coverage could also be handled from Copenhagen, Denmark, which is on the continent, and would therefore cause no special concern to the Soviets. In fact, Copenhagen would be an ideal site for an office as we already have excellent contacts there and the populace is basically friendly. We believe State would have no objection to this and if we are going to establish a foothold in Scandinavia, now is the time while we have top-level backing.

ACTION:

Attached for approval is a letter to Deputy Under Secretary of State Macomber formally confirming the request made by Mr. Sullivan and adding a request for a new office in Copenhagen, Denmark.

GAD:hc
(7)

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Exempt from GDS Category 3
Date of Declassification Indefinite

25 DEC 3 1970

Enclosure

- 1-Mr. Sullivan
- 1-Mr. Mohr
- 1-Mr. C. D. Brennan
- 1-Mr. Callahan
- 1-Mr. Wannall
- 1-Mr. Day

see margin ↗

SECRET

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I approve this reluctantly. It has been most difficult to get the project cleared. I don't want anymore additions nor changes else this whole thing may collapse. H

JAN 16 1971 PERS. REC. UNIT

COPY MADE FOR MR. TOLSON

