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RULES OF PROCEDURE

FOR THE

SELECT COMMITTEE TO STUDY
GOVERNMENTAL OPERATIONS WITH
RESPECT TO INTELLIGENCE ACTIVITIES

UNITED STATES SENATE

(Adopted April 9, 1975) (Amended September 22, 1975):

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SENATE SELECT COMMITTEE TO STUDY GOVERNMENTAL OPERATIONS WITH RESPECT TO INTELLIGENCE ACTIVITIES

(Established by S. Res. 21, 94th Cong., 1st sess.)

FRANK CHURCH, Idaho, Chairman JOHN TOWER, Texas, Vice Chairman

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WILLIAM G. MILLER, Staff Director FREDERICK A. O. SCHWARZ Jr., Chief Counsel CURTIS R. SMOTHERS, Minority Counsel Audrex H: Hatry, Clerk

(II)

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RULES OF PROCEDURE These Rules are issued pursuant to the 1st Section of Senate Resolution 21, 94th Congress, 1st Session, agreed to January 27, 1975, and Printed in full in the appendix hereto.

Rule 1. Convening of Meetings

1.1 The Committee may schedule a regular day and hour for the Committee to meet.

1.2 The Chairman shall have authority, upon proper notice. call such additional meetings of the Committee as he may deem neces-, sary and may delegate such authority to any other member of the Committee.

1.3 A special meeting of the Committee may be called at any time; upon the written request of six or more members of the Committee. filed with the Clerk of the Committee.

1.4 In the case of any meeting of the Committee, other than a regularly scheduled meeting, the Clerk of the Committee shall notify every member of the Committee of the time and place of the meeting and shall give reasonable notice which, except in extraordinary circumstances, shall be at least 24 hours in advance of any meeting held in Washington, D.C. and at least 483 hours in the case of any meeting. held outside Washington, D.C.

1.5. If a majority of the members of the Committee have made a request in writing to the Chairman to call a meeting of the Committee and the Chairman fails to call such a meeting within seven calendar days thereafter, including the day on which the written notice is submitted, such majority may call a meeting by filing a written notice with the Clerk of the Committee who shall promptly notify e. member of the Committee in writing of the date and time of the meeting:

Rule 2. Meeting Procedures

2.1 Meetings of the Committee shall be open to the public except when otherwise directed by the Chairman or majority vote of members present.

2.2 It shall be the duty of the staff director to keep or cause to be

kept a record of all Committee proceedings.

2.3 The Chairman of the Committee, or if the Chairman is not present the Vice Chairman, shall preside over all meetings of the Committee. In the absence of the Chairman and the Vice Chairman at any meeting the ranking majority member, or if no majority member is present the ranking minority member present shall preside.

2.4 Except as otherwise provided in these Rules, decisions of the Committee shall be by majority vote of the members present and voting. A quorum for the transaction of Committee business, including

the conduct of Executive sessions, shall consists of six Committee members except, that for the purpose of hearing witnesses, taking sworn testimony, and receiving evidence under oath, a quorum may consist of one Senator.

2.5 A vote by any member of the Committee with respect to any measure or matter being considered by the Committee may be cast by proxy if the proxy authorization (1) is in writing to the Chairman or Vice Chairman; (2) designates the member of the Committee who is to exercise the proxy; and (3) is limited to a specific measure or matter and any amendments pertaining thereto. Proxies shall not beconsidered for the establishment of a quorum.

RULE 3. BROADCASTING, TELEVISION, AND PHOTOGRAPHY:

Any Committee meeting which is open to the public may, subject to Rule 6.7, be covered; in whole or in part, by television, radio, still photography, or other media coverage, if the Chairman authorizes such coverage. When coverage by any such media is authorized it. must be conducted in an orderly and unobtrusive manner, and the Chairman may for good cause terminate such media coverage in whole or in part, or take such other action as the circumstances may warrant

RULE 4: INVESTIGATIONS

No investigation shall be initiated by the Committee unless as majority of the members of the Committee has specifically authorized such investigation, but any member of the Committee shall be entitled to pursue any inquiry individually unless specifically prohibited by a majority vote of the members of the Committee. Authorized investigations or inquiries may be conducted by members of the Committee and/or by designated staff members.

Rule 5. Suproends

Subpoents for attendance of witnesses or the production of memoranda, documents, records, or any other material may be issued by the Chairman, or any other member designated by him after consulta. tion with the Vice Chairman, and may be served by any person designated by the Chairman or member. Each subpoena shall contain a copy of Senate Resolution: 21, 94th Congress, 1st Session.

RULE 6. PROCEDURES RELATED TO THE TAKING OF TESTIMONY.

6.1 Notice.—Witnesses required to appear before the Committee shall be given reasonable notice and all witnesses shall be furnished a

6.2 Oath or Affirmation.—Testimony of witnesses shall be given. under oath or affirmation which may be administered by any member of the Committee:

6.3 Interrogation.—Committee interrogation shall be conducted by members of the Committee and such staff personnel as is authorized. by the Chairman, the Vice Chairman, or the presiding member.

6.4 Counsel for the Witness .- (a) Any witness may be accompanied nw 5 brocounsel 14. ชายุธรร หล่าง ris approprie to obtain counsel may inform

the Committee of such fact, and if consistent with the notice given under Section 6.1: hereof, at least 24 hours prior to his appearance: before the Committee, the Committee shall then endeavor to obtain, voluntary counsel for the witness, but failure to obtain such counsely will not excuse the witness from appearing and testifying.

(b). Counsel shall conduct themselves in an ethical and professional manner. Failure to do so shall; upon a finding to that effect by: a: majority of the members present, subject such counsel to disciplinary action which may include warning; censure, removal, or a recommendation of contempt proceedings.

(c). There shall be no direct or cross examination by counsely: However, counsel may submit in writing any questions he wishes, propounded to his client or to any other witness and may, at the conclusion of his client's testimony, suggest the presentation of other; evidence or the calling of other witnesses. The Committee may such questions and disposed of such suggestions as it may see fit.

6.5 Statements by Witnesses.—A witness may make a statement; which shall be brief and relevant, at the beginning and conclusion of his testimony. Such statements shall not exceed a reasonable period? of time as determined by the Chairman, or other presiding member. Any witness desiring to make a prepared or written statement for the record of the proceedings shall file a copy with the Clerk of the Committee, and in so far as practicable and consistent with the notice given; shall do so at least 72 hours in advance of his apperance. before the Committee.

6.6 Objections and Rulings .- Any objection raised by a witness or counsel shall be ruled upon by the Chairman or other presiding member, and such ruling shall be the ruling of the Committee unless a majority of the Committee present overrules the ruling. In the case: of tie votes the rule of the chair will prevail...

6.7 Lights and Broadcasting. Any witness, whether appearing! voluntarily or pursuant to subpoena, may request that his festimony. not be covered by television, motion:picture..or other cameras or radio. microphones. Unless prior notice is waived by the Committee a witness desiring to make such a request must so inform the C Counsel of the Committee in writing at least 48 hours prior to the time. that witness is scheduled to testify. Such requests shall be ruled on in: accordance with Rule 2.4.

6.8 Inspection and Correction .- All witnesses testifying before the Committee shall be given a reasonable opportunity to inspect, in the office of the Committee, the transcript of their testimony to determine whether such testimony was correctly transcribed. The witness may be accompanied by counsel. Any corrections the witness. desires to make in the transcript shall be submitted in writing to the Committee within five days of the availability of the transcript, Corrections shall be limited to grammar and minor editing, and may not be made to change the substance of the testimony. Any questions arising with respect to such corrections shall be decided by the Chairman. Upon request, those parts of testimony given by a witness in, Executive session which are subsequently quoted or made part of an record shall be made available to that witness at his expense.

6.9 Persons Affected by Testimony .- A person who believes that testimony or other evidence presented at a public hearing, or any

comment made by a Committee member or Committee counsel, may tend to affect adversely his reputation, may request to appear personally before the Committee to testify on his own behalf, or may file a sworn statement of facts relevant to the testimony, evidence, or comment, or may submit to the Chairman proposed questions in writing for the cross-examination of other witnesses. The Committee shall take such action as it deems appropriate.

6.10 Contempt Procedures.—No recommendations that a person be cited for contempt of Congress shall be forwarded to the Senate: unless and until the Committee has, upon notice to all its members, met and considered the alleged contempt, afforded the person an opportunity to state in writing or in person why he should not beheld in contempt; and agreed, by majority vote of the Committee to forward such recommendation to the Senate.

6.11 Release of Name of Witness.—Unless authorized by the Chairman, the name of any witness scheduled to be heard by the Committee shall not be released prior to his appearance before the Committee.

Rule 7. Procedures for Handling Classified or Sensitive Material

7.1 Committee staff offices on the first floor of the Dirksen Office. Building shall operate under strict security precautions. At least one security guard shall be on duty at all times by the entrance to control entry. All persons before entering the offices shall identify themselves. At least one additional security guard shall be posted at night for surveillance of the secure area where sensitive documents are kept.

7.2 Sensitive or classified documents and material shall be segregated in a secure storage area: They may be examined only at secure reading facilities. Copying, duplicating, or removal from the Committee staff offices of such documents and other materials is prohibited except as is necessary for use in, or preparation for, interviews or Committee meetings, including the taking of testimony; and in conformity with Section 9.2 hereof.

7.3 Each member of the Committee shall at all times have access to all papers and other material received from any source. The Staff Director shall be responsible for the maintenance, under appropriate security procedures, of a registry which will number and identify all papers and other materials in the possession of the Committee, and such registry shall be available to any member of the Committee.

7.4 Access to classified information supplied to the Committee shall be limited to the Staff Director, the Chief Counsel and the Counsel to the Minority, and to those staff members with appropriate security clearances and a need-to-know.

7.5 No testimony taken including the names of witnesses testifying or material presented at an Executive Session, or classified papers, and other materials received by the staff or its consultants while in the employ of the Committee shall be made public, in whole or in part or by way of summary, or disclosed to any person outside the Committee unless authorized by a majority vote of the entire Committee, or after the termination of the Committee, in such manner as may be determined by the Senate.

-7.6 Before the Committee is called upon to make any disposition with respect to the testimony, papers, or other materials presented to it, the Committee members shall have a reasonable opportunity to examine all pertinent testimony, papers and other materials that have been obtained by the Committee staff. No member shall release any such testimony, papers, or other materials, or any information contained in such testimony, papers, or other materials, to the public or any person outside the Committee unless authorized by a majority vote of the entire Committee, or after the termination of the Committee, in such manner as may be determined by the Senate.

Rule 8. Preparation for Committee Meetings

*8.1 Under direction of the Chairman, the Staff Director, Chief Counsel, Counsel to the Minority, or other designated staff members shall brief members of the Committee at a time sufficiently prior any Committee meeting in order to assist the Committee member in preparation for such meeting and to determine any matter which the Committee member might wish considered during the meeting. Such briefing shall include a list of all pertinent papers and other materials that have been obtained by the Committee that bear on matters to be considered at the meeting.

8.2 The Staff Director, the Chief Counsel, and the Counsel to the Minority shall recommend to the Chairman and the Vice Chairman the testimony, papers, and other materials to be presented to the Committee at any meeting. The determination whether such testimony, papers, and other materials shall be presented in open or Executive

session shall be made pursuant to the rules of the Senate.

Rule 9. Staff

9.1 The appointment of all staff members and consultants shall be confirmed by a majority vote of the Committee. After confirmation, the Chairman shall certify staff appointments to the Financial Clerk of the Senate in writing.

9.2 Except as otherwise provided by the Committee, the duties staff and consultants shall be performed, and staff personnel afficient and day-to-day operations, including security and control of classified documents and material, shall be administered under the direct supervision and control of the Staff Director and the Chief Counsel. The Counsel for the Minority shall be kept fully informed regarding all matters and shall have access to all material in the files of the Committee.

9.3 The staff of the Committee shall not discuss either the substance or procedure of the work of the Committee with anyone other than a member of the Committee or other Committee personnel. Upon termination of employment by the Committee, each member of the staff, or consultant, shall surrender all classified and other material relating to the work of the Committee which came into his possession while in the employ of the Committee.

9.4 The employment of any member of the staff or consultant who fails to conform to any of these Rules shall be immediately terminated.

Rule 10. Services, Information, Facilities, and Personnel of the GOVERNMENT; CONSULTANTS

The Chairman shall have the authority to utilize the services, information, facilities, and personnel of the departments and agencies: of the government, and to procure the temporary or intermittent services of experts or consultants or organization thereof to make studies: or assist or advise the Committee with respect to any matter under investigation.

RULE 11. REPORTING OF MEASURES OR RECOMMENDATIONS

11.1 No measure or recommendations shall be reported from the Committee unless a majority of the Committee is actually present and a majority of those present concur.

11.2 In any case in which the Committee is unable to reach a unanimous decision, separate views or reports: may be presented and

printed by any member or members of the Committee.

11.3 A member of the Committee who gives notice of his intention to file supplemental, minority, or additional views at the time of final Committee approval of a measure or matter, shall be entitled to not less than three calendar days in which to file such views, in writing; with the Clerk of the Committee. Such views shall then be included in the Committee report and printed in the same volume, as a part thereof, and their inclusion shall be noted on the cover of the report.

RULE 12. CHANGES IN RULES

These Rules may be modified, amended, or repealed by the Committee, provided that a notice in writing of the proposed change has been given to each member at least 48 hours prior to the meeting at which action thereon is to be taken; . .

94mm CONGRESS 1st Session

S. RES. 21

IN THE SENATE OF THE UNITED STATES

JANUARY 21, 1975

Mr. Pastone submitted the following resolution; which was ordered to be placed on the calendar (under general orders)

> · JANUARY 27, 1975 ' Considered, amended, and agreed to

RESOLUTION

To establish a select committee of the Senate to conduct an inwestigation and study with respect to intelligence activities carried out by or on behalf of the Federal Government.

- Resolved, To establish a select committee of the Senate
- to conduct an investigation and study of governmental op-
- erations with respect to intelligence activities and of the
- extent, if any, to which illegal, improper, or unethical activ-
- ities were engaged in by any agency of the Federal Govern-
- ment or by any persons, acting individually or in combinat
- with others, with respect to any intelligence activity carried
- out by or on behalf of the Federal Government; be it further
- Resolved, That (a) there is hereby established a select
- 10 committee of the Senate which may be called, for con-

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- 1 venience of expression, the Select Committee To Study
- 2 Governmental Operations With Respect to Intelligence Ac-
- 3 tivities to conduct an investigation and study of the extent, if-
- 4 any, to which illegal, improper, or unethical activities were
- 5 engaged in by any agency or by any persons, acting either
- 6 individually or in combination with others, in carrying out
- 7 any intelligence or surveillance activities by or on behalf
- 8 of any agency of the Federal Government.
- .9 (b) The select committee created by this resolution
- 10 shall consist of eleven Members of the Senate, six to be
- 11 appointed by the President of the Senate from the majority
- 12 Members of the Senate upon the recommendation of the
- 13 majority leader of the Senate, and five minority Members of
- 14 the Senate to be appointed by the President of the Senate
- 15 upon the recommendation of the minority leader of the
- 16 Senate. For the purposes of paragraph 6 of rule XXV of the
- 17 Standing Rules of the Senate, service of a Senator as a
- 18 member, chairman, or vice chairman of the select committee
- 19 shall not be taken into account.
- 20 (c) The majority members of the committee shall select
- 21 a chairman and the minority members shall select a vice
- 22 chairman and the committee shall adopt rules and procedures
- 23 to govern its proceedings. The vice chairman shall preside
- 24 over meetings of the select committee during the absence

.1. as may be assigned to him by the select committee or the

2 chairman. Vacancies in the membership of the select com-

.3 mittee shall not affect the authority of the remaining mem-

4 bers to execute the functions of the select committee and

.5. shall be filled in the same manner as original appointments

-6 to it are made.

(d) A majority of the members of the select committee

8 shall constitute a quorum for the transaction of business, but

.9":the select committee may affix a lesser number as a quorum

10 · for the purpose of taking testimony or depositions.

11. SEC. 2. The select committee is authorized and directed

12 to do everything necessary or appropriate to make the in-

13 vestigations and study specified in subsection (a) of the.

14 first section. Without abridging in any way the authority

15 conferred upon the select committee by the preceding

sentence, the Senate further expressly authorizes and directs

17 the select committee to make a complete investigation and

18. study of the activities of any agency or of any and all persons

19 or groups of persons or organizations of any kind which

20. have any tendency to reveal the full facts with respect to

21. the following matters or questions:

22 (1) Whether the Central Intelligence Agency has

conducted an illegal domestic intelligence operation in

24 the United States.

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4
(2) The conduct of domestic intelligence or coun-
terintelligence operations against United States citizens
by the Federal Bureau of Investigation or any other
4" Federal agency.
(3) The origin and disposition of the so-called Hus-
ton Plan to apply United States intelligence agency
7 capabilities against individuals or organizations within
8 the United States.
9 (4) The extent to which the Federal Bureau of In-
vestigation, the Central Intelligence Agency, and other
Federal law enforcement or intelligence agencies coordi-
nate their respective activities, any agreements which
govern that coordination, and the extent to which a lack
14 of coordination has contributed to activities or actions
which are illegal, improper, inefficient, unethical, or con-
trary to the intent of Congress.
17 (5) The extent to which the operation of domestic
18 intelligence or counterintelligence activities and the
operation of any other activities within the United States
20 by the Central Intelligence Agency conforms to the leg-
21 islative charter of that Agency and the intent of the
Congress.
23 (6) The past and present interpretation by the
24 Director of Central Intelligence of the responsibility to
NW 5519625 DocIding 22893/189 ig charges of these and methods as it relates to

5 [,]
the provision in section 102 (d) (3) of the National
2' L. Security Act of 1947 (50 U.S.C. 403 (d) (3)) that
3 that the agency shall have no police, subpena, law
4. fire enforcement powers, or internal security functions
5 (7) Nature and extent of executive branch over
64. " sight of all United States intelligence activities.
7 (8) The need for specific legislative authority to
8 govern the operations of any intelligence agencies of
9: the Federal Government now existing without that
10000000000000000000000000000000000000
agencies such as the Defense Intelligence Agency and
12. the National Security Agency.
13: " The nature and extent to which Federal agencies
14 cooperate and exchange intelligence information and
15 the adequacy of any regulations or statutes which
169 govern such cooperation and exchange of intelligence
17. information.
18 (9) The extent to which United States intelligence
196 To agencies are governed by Executive orders, rules, or
regulations either published or secret and the extent
21. to which those Executive orders, rules, or regulations
225 interpret, expand, or are in conflict with specific legis
23 lative authority.
242 (10) The violation or suspected violation of any
251 1 . Atate or Wederal statute his any intelligence agency or

the investigation and study authorized and directed by this?

In resolution, the Senate hereby empowers the select committee 2 as an agency of the Senate (1) to employ and fix the com 3 pensation of such elerical; investigatory, legal, rechnical 4. and other assistants as it deems necessary or appropriate 59 but it may not exceed the normal Schate salary schedules? 6 : (2) to sit and act at any time or place during sessions; . Thereeses, and adjournment periods of the Senate; (3) to hold 8. hearings for taking testimony on oath or to receive doeu-9, mentary or physical evidence relating to the matters and 10 questions it is authorized to investigate or study; (4): to ? 11. require by subpena or otherwise the attendance as witnesses! 12, of any persons who the select committee believes have 130: knowledge or information concerning any of the matters 14. or questions it is authorized to investigate and study; (5) 15: to require by subpena or order any department, agency. 16, officer, or employee of the executive branch of the United 17. States Government, or any private person, firm, or corpora-18 tion, to produce for its consideration or for use as evidence 19: in its investigation and study any books, checks, canceled 20; checks, correspondence, communications, document, papers, 21 physical evidence, records, recordings, tapes, or materials re-22. lating to any of the matters or questions it is authorized to 23 investigate and study which they or any of them may have 24 min their custody or under their control; (6) to make to the 25 : Senate any recommendations it deems appropriate in respect

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1. to the willful failure or refusal of any person to answer quest tions or give testimony in his character as a witness during his appearance before it or in respect to the willful failure. or refusal of any officer or employee of the executive branchof the United States Government or any person; firm, or corporation to produce before the committee any books, checks, canceled checks, correspondence, communications; document, financial records, papers, physical evidence, records, recordings, tapes, or materials in obedience to any subpena or order; (7) to take depositions and other testic. 11 mony on oath anywhere within the United States or in any : other country; (8) to procure the temporary or intermits. tent services of individual consultants, or organizations, thereof, in the same manner and under the same conditions as:... a standing committee of the Senate may procure such server 16 ices under section 202 (i). of the Legislative Reorganiza-17 tion Act of 1946; (9) to use on a reimbursable basis, withthe prior consent of the Committee on Rules and Administration, the services of personnel of any such departments. 20. or agency; (10) to use on a reinflursable basis or other-21. wise with the prior consent of the chairman of any subcommittee of any committee of the Senate the facilities or: services of any members of the staffs of such other Senaté: 24 committees or any subcommittees of such other Senate comuw 52796mittoestylhozogratho schoheommittee or its chairman deems:

that such action is necessary or appropriate to enable the, select committee to make the investigation and study authorized and directed by this resolution; (11) to have directaccess through the agency of any members of the selects committee or any of its investigatory or legal assistants designated; by it or its chairman or the ranking minority; member to any data, evidence, information, report; analysis, or document or papers, relating to any of the matters of questions which it is authorized and directed to investigate and study in the custody or under the control of any departage ment, agency, officer, or employee of the executive branch, of the United States Covernment, including any department; agency, officer, or employed of the United States Governger. 14: ment having the power under the laws of the United States. - 15" to investigate any alleged criminal activities or to prosecuted 16 persons charged with crimes against the United States and 17 any department, agoncy, officer, or employee of the United ! 18' States Government having the authority to conduct intelli-19 gence or surveillance within or outside the United States? williout regard to the jurisdiction or authority of any other-21 Senate committee, which will said the select committee to & prepare for or conduct the investigation and study authorized:

232 and directed by this resolution; and (12) to expend to the

24: extent it determines necessary or appropriate any moneys:

. . . .

•
made available to it by the Senate to perform the duties
$_{2}$ and exercise the powers conferred upon it by this resolution
and to make the investigation and study it is authorized by
this resolution to make.
(b) Subpens may be issued by the select committee
6 acting through the chairman or any other member designated
7. by him, and may be served by any person designated by
g such chairman or other member anywhere within the borders
9 : of the United States. The chairman of the select committee,
Q. or any other member thereof, is hereby authorized to admin-
ister oaths to any witnesses appearing before the committee.
2 (c) In preparing for or conducting the investigation
3 and study authorized and directed by this resolution, the
4 select committee shall be empowered to exercise the powers
5 conferred upon committees of the Senate by section 6002 of
6 title 18, United States Code, or any other Act of Congress
7 regulating the granting of immunity to witnesses.
SEC. 4. The select committee shall have authority to
9 recommend the enactment of any new legislation or the
o amendment of any existing statute which it considers neces-
1 sary or desirable to strenghen or clarify the national secu-
2. rity, intelligence, or surveillance activities of the United
3 States and to protect the rights of United States citizens
4 with regard to those activities.

*	11
i.	SEC. 5. The select committee shall make a final report
2	of the results of the investigation and study conducted by
3 ·	it pursuant to this resolution, together with its findings and
4 4	its recommendations as to new congressional legislation it
5	deems necessary or desirable, to the Senate at the earliest
6	practicable date, but no later than September 1, 1975. The
7	select committee may also submit to the Senate such interim
8	reports as it considers appropriate. After submission of its
9	final report, the select committee shall have three calendar
0	months to close its affairs, and on the expiration of such
1:	three calendar months shall cease to exist.
2	SEC. 6. The expenses of the select committee through
3	September 1, 1975, under this resolution shall not exceed
Ŧ	$\$750,\!000$ of which amount, not to exceed $\$100,\!000$ shall be
5	available for the procurement of the services of individual
6	consultants or organizations thereof. Such expenses shall be
7 ·	paid from the contingent fund of the Senate upon vouchers.
8 '	approved by the chairman of the select committee. A SE
Δ	SEC 7 The select committee shall institute and institute

20 out such rules and procedures as it may deem necessary to

21 prevent (1) the disclosure, outside the select committee, of

'22 any information relating to the activities of the Central In-

23 telligence Agency or any other department or agency of the

24 Federal Government engaged in intelligence activities, ob-

work on the off of the total